

Energy Uplift (Operating Reserves)

Energy uplift is paid to market participants under specified conditions in order to ensure that competitive energy and ancillary service market outcomes do not require efficient resources to operate for the PJM system at a loss.¹ Referred to in PJM as operating reserve credits, lost opportunity cost credits, reactive services credits, synchronous condensing credits or black start services credits, these uplift payments are intended to be one of the incentives to generation owners to offer their energy to the PJM energy market for dispatch based on short run marginal costs and to operate their units as directed by PJM operators. These credits are paid by PJM market participants as operating reserve charges, reactive services charges, synchronous condensing charges or black start services charges. Effective November 1, 2020, UTC transactions are allocated day-ahead and real-time uplift charges, and are treated for uplift purposes as being equivalent to a decrement bid (DEC) at the sink point of the UTC.²

Uplift is an inherent part of the PJM market design. Part of that uplift is the result of the nonconvexity of power production costs. Uplift payments cannot be eliminated, but uplift payments should be limited to the efficient level. In wholesale power market design, a choice must be made between efficient prices and prices that fully compensate costs. Economists recognize that no single price achieves both goals in markets with nonconvex production costs, like the costs of producing electric power.^{3 4} In wholesale power markets like PJM, efficient prices equal the short run marginal cost of production by location. The dispatch of generators based on these efficient price signals minimizes the total market cost of production. For generators with nonconvex costs, marginal cost prices may not cover the total cost of starting the generator and running at the efficient output level. Uplift payments cover the difference. The

PJM market design incorporates efficient prices with minimal uplift payments. There are improvements to the market design and uplift rules that could further reduce uplift payments while maintaining efficient prices.

In PJM, all energy payments to demand response resources are uplift payments. The energy payments to these resources are not part of the supply and demand balance, they are not paid by LMP revenues and therefore the energy payments to demand response resources have to be paid as out of market uplift. The energy payments to economic DR are funded by real-time load and real-time exports. The energy payments to emergency DR are funded by participants with net energy purchases in the real-time energy market. The current payment structure for DR is an inefficient element of the PJM market design.⁵

Overview

Energy Uplift Credits

- **Types of credits.** In 2020, energy uplift credits were \$90.9 million, including \$9.3 million in day-ahead generator credits, \$58.2 million in balancing generator credits, \$19.4 million in lost opportunity cost credits, and \$3.4 million in local constraint control credits.
- **Types of units.** In 2020, coal units received 90.6 percent of all day-ahead generator credits. During the same time period, combustion turbines received 91.2 percent of all balancing generator credits and 95.1 percent of lost opportunity cost credits.
- **Economic and Noneconomic Generation.** In 2020, 87.6 percent of the day-ahead generation eligible for operating reserve credits was economic and 66.8 percent of the real-time generation eligible for operating reserve credits was economic.
- **Day-Ahead Unit Commitment for Reliability.** In 2020, less than 0.1 percent of the total day-ahead generation MWh was scheduled as must run for reliability by PJM, of which 74.4 percent received energy uplift payments.
- **Concentration of Energy Uplift Credits.** The top 10 units receiving energy uplift credits received 17.0 percent of all credits. The top 10 organizations received 71.8 percent of all credits. The HHI for

¹ Loss exists when gross energy and ancillary services market revenues are less than short run marginal costs, including all elements of the energy offer, which are startup, no load and incremental offers.

² See 172 FERC ¶ 61,046 (2020).

³ See Stoft, *Power System Economics: Designing Markets for Electricity*, New York: Wiley (2002) at 272; Mas-Colell, Whinston, and Green, *Microeconomic Theory*, New York: Oxford University Press (1995) at 570; and Quinzii, *Increasing Returns and Efficiency*, New York: Oxford University Press (1992).

⁴ The production of output is convex if the production function has constant or decreasing returns to scale, which result in constant or rising average costs with increases in output. Production is nonconvex with increasing returns to scale, which is the case when generating units have start or no load costs that are large relative to marginal costs. See Mas-Colell, Whinston, and Green at 132.

⁵ Demand response payments are addressed in Section 6: Demand Response.

day-ahead operating reserves was 8387, the HHI for balancing operating reserves was 3582 and the HHI for lost opportunity cost was 5457, all of which are classified as highly concentrated.

- **Lost Opportunity Cost Credits.** Lost opportunity cost credits increased by \$2.2 million or 12.9 percent, in 2020 compared to 2019, from \$17.1 million to \$19.4 million. Some combustion turbines and diesels are scheduled day-ahead but not requested in real time, and receive day-ahead lost opportunity cost credits as a result. This was the source of 94.0 percent of the \$19.4 million. The day-ahead generation paid LOC credits for this reason increased by 534.2 GWh or 70.3 percent during 2020, compared to 2019, from 759.9 GWh to 1,294.1 GWh.
- **Following Dispatch.** Some units are incorrectly paid uplift despite not meeting uplift eligibility requirements, including not following dispatch, not having the correct commitment status, or not operating with proper offer parameters. Since 2018, the MMU has made cumulative resettlement requests that total \$3.5 million, of which PJM has agreed and resettled 39.1 percent.

Energy Uplift Charges

- **Energy Uplift Charges.** Total energy uplift charges increased by \$2.4 million, or 2.7 percent, in 2020 compared to 2019, from \$88.5 million to \$90.9 million.
- **Energy Uplift Charges Categories.** The increase of \$2.4 million in 2020 was comprised of a \$6.2 million decrease in day-ahead operating reserve charges, an \$8.8 million increase in balancing operating reserve charges, and a \$0.1 million decrease in reactive services charges.
- **Average Effective Operating Reserve Rates in the Eastern Region.** Day-ahead load paid \$0.012 per MWh, real-time load paid \$0.040 per MWh, a DEC paid \$0.341 per MWh and an INC and any load, generation or interchange transaction deviation paid \$0.329 per MWh. In November and December 2020, which were the only months of the year that UTCs were allocated uplift charges, a UTC paid \$0.305 per MWh.
- **Average Effective Operating Reserve Rates in the Western Region.** Day-ahead load paid \$0.012 per MWh, real-time load paid \$0.030 per MWh, a DEC

paid \$0.296 per MWh and an INC and any load, generation or interchange transaction deviation paid \$0.285 per MWh in 2020. In November and December 2020, which were the only months of the year that UTCs were allocated uplift charges, a UTC paid \$0.224 per MWh.

- **Reactive Services Rates.** JCPL, PPL, and EKPC Control Zones were the three zones with the highest local voltage support rates, excluding reactive capability payments. JCPL had a rate of \$0.008 per MWh, PPL had a rate of \$0.004 per MWh, and EKPC had a rate of \$0.004.

Geography of Charges and Credits

- In 2020, 89.1 percent of all uplift charges allocated regionally (day-ahead operating reserves and balancing operating reserves) were paid by transactions at control zones, 3.8 percent by transactions at hubs and aggregates, and 7.2 percent by transactions at interchange interfaces.
- In 2020, generators in the Eastern Region received 36.3 percent of all balancing generator credits, including lost opportunity cost and canceled resources credits.
- In 2020, generators in the Western Region received 61.1 percent of all balancing generator credits, including lost opportunity cost and canceled resources credits.
- In 2020, external generators received 2.6 percent of all balancing generator credits, including lost opportunity cost and canceled resources credits.

Recommendations

- The MMU recommends that uplift be paid only based on operating parameters that reflect the flexibility of the benchmark new entrant unit (CONE unit) in the PJM Capacity Market. (Priority: High. First reported 2018. Status: Not adopted.)
- The MMU recommends that PJM initiate an analysis of the reasons why a significant number of combustion turbines and diesels scheduled in the day-ahead energy market are not called in real time when they are economic. (Priority: Medium. First Reported 2012. Status: Partially adopted, 2019.)
- The MMU recommends that PJM develop and implement an accurate metric to define when a

unit is following dispatch to determine eligibility to receive balancing operating reserve credits and for assessing generator deviations. (Priority: Medium. First reported 2018. Status: Not adopted.)

- The MMU recommends that PJM designate units whose offers are flagged for fixed generation in Markets Gateway as not eligible for uplift. Units that are flagged for fixed generation are not dispatchable. Following dispatch is an eligibility requirement for uplift compensation. (Priority: Medium. First reported Q3, 2020. Status: Not adopted.)
- The MMU recommends eliminating intraday segments from the calculation of uplift payments and returning to calculating the need for uplift based on the entire 24 hour operating day. (Priority: High. First reported 2018. Status: Not adopted.)
- The MMU recommends the elimination of day-ahead operating reserves to ensure that units receive an energy uplift payment based on their real-time output and not their day-ahead scheduled output. (Priority: Medium. First reported 2013. Status: Not adopted.)
- The MMU recommends enhancing the current energy uplift allocation rules to reflect the recommended elimination of day-ahead operating reserves, the timing of commitment decisions and the commitment reasons. (Priority: High. First reported 2012. Status: Not adopted.)
- The MMU recommends reincorporating the use of net regulation revenues as an offset in the calculation of balancing operating reserve credits. (Priority: Medium. First reported 2009. Status: Not adopted.)
- The MMU recommends that self scheduled units not be paid energy uplift for their startup cost when the units are scheduled by PJM to start before the self scheduled hours. (Priority: Low. First reported 2013. Status: Not adopted. Stakeholder process.)
- The MMU recommends three modifications to the energy lost opportunity cost calculations:
 - The MMU recommends calculating LOC based on 24 hour daily periods for combustion turbines and diesels scheduled in the day-ahead energy market, but not committed in real time. (Priority: Medium. First reported 2014. Status: Not adopted.)
 - The MMU recommends that units scheduled in the day-ahead energy market and not committed in real time should be compensated for LOC based on their real-time desired and achievable output, not their scheduled day-ahead output. (Priority: Medium. First reported 2015. Status: Not adopted.)
 - The MMU recommends that only flexible fast start units (startup plus notification times of 10 minutes or less) and units with short minimum run times (one hour or less) be eligible by default for the LOC compensation to units scheduled in the day-ahead energy market and not committed in real time. Other units should be eligible for LOC compensation only if PJM explicitly cancels their day-ahead commitment. (Priority: Medium. First reported 2015. Status: Not adopted.)
- The MMU recommends that up to congestion transactions be required to pay energy uplift charges for both the injection and the withdrawal sides of the UTC. (Priority: High. First reported 2011. Status: Partially adopted.)
- The MMU recommends eliminating the use of internal bilateral transactions (IBTs) in the calculation of deviations used to allocate balancing operating reserve charges. (Priority: High. First reported 2013. Status: Adopted 2018.⁶)
- The MMU recommends allocating the energy uplift payments to units scheduled as must run in the day-ahead energy market for reasons other than voltage/reactive or black start services as a reliability charge to real-time load, real-time exports and real-time wheels. (Priority: Medium. First reported 2014. Status: Not adopted. Stakeholder process.)
- The MMU recommends that the total cost of providing reactive support be categorized and allocated as reactive services. Reactive services credits should be calculated consistent with the balancing operating reserve credit calculation. (Priority: Medium. First reported 2012. Status: Not adopted. Stakeholder process.)
- The MMU recommends including real-time exports and real-time wheels in the allocation of the cost of

⁶ As of November 1, 2018, internal bilateral transactions are no longer used for the calculation of deviations for purposes of allocating balancing operating reserve charges. See the *2018 State of the Market Report for PJM*, Volume 2, Section 3: "Energy Market" at "Internal Bilateral Transactions" for an analysis of the impact of this change on virtual bidding activity.

providing reactive support to the 500 kV system or above, in addition to real-time load. (Priority: Low. First reported 2013. Status: Not adopted.)

- The MMU recommends modifications to the calculation of lost opportunity costs credits paid to wind units. The lost opportunity costs credits paid to wind units should be based on the lesser of the desired output, the estimated output based on actual wind conditions and the capacity interconnection rights (CIRs). The MMU recommends that PJM allow wind units to request CIRs that reflect the maximum output wind units want to inject into the transmission system at any time. (Priority: Low. First reported 2012. Status: Not adopted.)
- The MMU recommends that PJM clearly identify and classify all reasons for incurring operating reserves in the day-ahead and the real-time energy markets and the associated operating reserve charges in order to make all market participants aware of the reasons for these costs and to help ensure a long term solution to the issue of how to allocate the costs of operating reserves. (Priority: Medium. First reported 2011. Status: Partially adopted.)
- The MMU recommends that PJM revise the current operating reserve confidentiality rules in order to allow the disclosure of complete information about the level of operating reserve charges by unit and the detailed reasons for the level of operating reserve credits by unit in the PJM region. (Priority: High. First reported 2013. Status: Partially adopted.⁷)
- The MMU recommends that PJM pay uplift based on the offer at the lower of the actual unit output or the dispatch signal MW. (Priority: Medium. First reported 2018. Status: Not adopted.)
- The MMU recommends that PJM eliminate the exemption for fast start resources (CTs and diesels) from the requirement to follow dispatch. The performance of these resources should be evaluated in a manner consistent with all other resources (Priority: Medium. First reported 2018. Status: Not adopted.)

Conclusion

Competitive market outcomes result from energy offers equal to short run marginal costs that incorporate flexible operating parameters. When PJM permits a unit to include inflexible operating parameters in its offer and pays uplift based on those inflexible parameters, there is an incentive for the unit to remain inflexible. The rules regarding operating parameters should be implemented in a way that creates incentives for flexible operations rather than inflexible operations. The standard for paying uplift should be the maximum achievable flexibility, based on OEM standards for the benchmark new entrant unit (CONE unit) in the PJM Capacity Market. Applying a weaker standard effectively subsidizes inflexible units by paying them based on inflexible parameters that result from lack of investment and that could be made more flexible. The result both inflates uplift costs and suppresses energy prices.

It is not appropriate to accept that inflexible units should be paid or set price based on short run marginal costs plus start up and no load costs. The question of why units make inflexible offers should be addressed directly. Are units inflexible because they are old and inefficient, because owners have not invested in increased flexibility or because they serve as a mechanism for the exercise of market power? The question of why the inflexible unit was built, whether it was built under cost of service regulation and whether it is efficient to retain the unit should be answered directly. The question of how to provide market incentives for investment in flexible units and for investment in increased flexibility of existing units should be addressed directly. The question of whether inflexible units should be paid uplift at all should be addressed directly. Marginal cost pricing without paying uplift to inflexible units would create incentives for market participants to provide flexible solutions including replacing inefficient units with flexible, efficient units.

Implementing combined cycle modeling, to permit the energy market model optimization to take advantage of the versatility and flexibility of combined cycle technology in commitment and dispatch, would provide significant flexibility without requiring a distortion of the market rules.

The reduction of uplift payments should not be a goal to be achieved at the expense of the fundamental logic

⁷ On September 7, 2018, PJM made a compliance filing for FERC Order No. 844 to publish unit specific uplift credits. The compliance filing was accepted by FERC on March 21, 2019. 166 FERC ¶ 61,210. PJM began posting unit specific uplift reports on May 1, 2019. 167 FERC ¶ 61,280 (2019).

of the LMP system. For example, the use of closed loop interfaces to reduce uplift should be eliminated because it is not consistent with LMP fundamentals and constitutes a form of subjective price setting. The same is true of what PJM terms its CT price setting logic. The same is true of fast start pricing and of convex hull pricing. The same is true of PJM's proposal to modify the ORDC in order to increase energy prices and reduce uplift.

Accurate short run price signals, equal to the short run marginal cost of generating power, provide market incentives for cost minimizing production to all economically dispatched resources and provide market incentives to load based on the marginal cost of additional consumption. The objective of efficient short run price signals is to minimize system production costs, not to minimize uplift. Repricing the market to reflect commitment costs will create a tradeoff between minimizing production costs and reduction of uplift. The tradeoff will exist because when commitment costs are included in prices, the price signal no longer equals the short run marginal cost and therefore no longer provides the correct signal for efficient behavior for market participants making decisions on the margin, whether resources, load, interchange transactions, or virtual traders. This tradeoff will be created by PJM's fast start pricing proposal (limited convex hull pricing). Fast start pricing has been approved by FERC subject to a PJM compliance filing on the definition of fast start resources, and is expected to be implemented in 2021. Fast start pricing will affect uplift calculations.⁸

When units receive substantial revenues through energy uplift payments, these payments are not fully transparent to the market, in part because of the current confidentiality rules. As a result, other market participants, including generation and transmission developers, do not have the opportunity to compete to displace them. As a result, substantial energy uplift payments to a concentrated group of units and organizations have persisted. FERC Order No. 844 authorized the publication of unit specific uplift payments for credits incurred after July 1, 2019.⁹ However, Order No. 844 failed to require the publication

of unit specific uplift credits for the largest units receiving significant uplift payments, inflexible steam units committed for reliability in the day-ahead market.

One part of addressing the level and allocation of uplift payments is to eliminate all day-ahead operating reserve credits. It is illogical and unnecessary to pay units day-ahead operating reserve credits because units do not incur any costs to run and any revenue shortfalls are addressed by balancing operating reserve credits.

On July 16, 2020, following its investigation of the issue, the Commission ordered PJM to revise its rules so that UTCs are required to pay uplift on the withdrawal side (DEC) only.¹⁰ The uplift payments for UTCs began on November 1, 2020. Up to congestion transactions did not pay energy uplift charges in the first ten months of 2020.¹¹

PJM needs to pay substantially more attention to the details of uplift payments including accurately tracking whether units are following dispatch, identifying the actual need for units to be dispatched out of merit and determining whether local reserve zones or better definitions of constraints would be a more market based approach. PJM pays uplift to units even when they do not operate as requested by PJM, i.e. they do not follow dispatch. PJM uses dispatcher logs as a primary screen to determine if units are eligible for uplift regardless of how they actually operate or if they followed the PJM dispatch signal. The reliance on dispatcher logs for this purpose is impractical, inefficient, and incorrect. PJM needs to define and implement rules for determining when units are following dispatch as a primary screen for eligibility for uplift payments.

The MMU notifies PJM and generators of instances in which, based on the PJM dispatch signal and the real time output of the unit, it is clear that the unit did not operate as requested by PJM. The MMU sends requests for resettlements to PJM to make these units ineligible for uplift credits. Since 2018, the MMU has identified \$3.5 million of incorrect uplift credits.

⁸ FERC Docket No. ER19-2722.

⁹ On March 21, 2019 FERC accepted PJM's Order No. 844 compliance filing. 166 FERC ¶ 61,210 The filing stated that PJM would begin posting unit specific uplift reports on May 1, 2019. On April 8, 2019, PJM filed for an extension on the implementation date of the zonal uplift reports and unit specific uplift reports to July 1, 2019. On June 28, 2019, FERC accepted PJM's request for extension of effective dates. 167 FERC ¶ 61,280.

¹⁰ See 172 FERC ¶ 61,046.

¹¹ On October 17, 2017, PJM filed a proposed tariff change at FERC to allocate uplift to UTC transactions in the same way uplift is allocated to other virtual transactions, as a separate injection and withdrawal deviation. FERC rejected the proposed tariff change. See 162 FERC ¶ 61,019 (2018).

While energy uplift charges are an appropriate part of the cost of energy, market efficiency would be improved by ensuring that the level and variability of these charges are as low as possible consistent with the reliable operation of the system and consistent with pricing at short run marginal cost. The goal should be to minimize the total incurred energy uplift charges and to increase the transactions over which those charges are spread in order to reduce the impact of energy uplift charges on markets. The result would be to reduce the level of per MWh charges, to reduce the uncertainty associated with uplift charges and to reduce the impact of energy uplift charges on decisions about how and when to participate in PJM markets. The result would also be to increase incentives for flexible operation and to decrease incentives for the continued operation of inflexible and uneconomic resources.

Energy Uplift Credits Results

The level of energy uplift credits paid to specific units depends on the level of the resource's energy offer, the LMP, the resource's operating parameters and the decisions of PJM operators. Energy uplift credits result in part from decisions by PJM operators, who follow reliability requirements and market rules, to start resources or to keep resources operating even when LMP is less than the offer price including incremental, no load and startup costs. Energy uplift payments also result from units' operational parameters that require PJM to schedule or commit resources when they are not economic. The resulting costs not covered by energy revenues are collected as energy uplift.

Table 4-1 shows the totals for each credit category for 2019 and 2020.¹² In 2020, energy uplift credits increased by \$2.2 million or 2.4 percent compared to 2019.

Table 4-1 Energy uplift credits by category: 2019 and 2020¹³

Category	Type	2019 Credits (Millions)	2020 Credits (Millions)	Change	Percent Change	2019 Share	2020 Share
Day-Ahead	Generators	\$15.5	\$9.3	(\$6.2)	(40.2%)	17.5%	10.2%
	Imports	\$0.0	\$0.0	(\$0.0)	(100.0%)	0.0%	0.0%
	Load Response	\$0.0	\$0.0	\$0.0	99.6%	0.0%	0.0%
Balancing	Canceled Resources	\$0.0	\$0.0	\$0.0	NA	0.0%	0.0%
	Generators	\$52.1	\$58.2	\$6.0	11.6%	58.9%	64.0%
	Imports	\$0.0	\$0.0	\$0.0	NA	0.0%	0.0%
	Load Response	\$0.0	\$0.0	\$0.0	NA	0.0%	0.0%
	Local Constraints Control	\$2.9	\$3.4	\$0.5	18.0%	3.3%	3.8%
	Lost Opportunity Cost	\$17.1	\$19.3	\$2.2	12.9%	19.4%	21.3%
	Day-Ahead	\$0.3	\$0.1	(\$0.2)	(76.9%)	0.3%	0.1%
Reactive Services	Local Constraints Control	\$0.0	\$0.0	\$0.0	NA	0.0%	0.0%
	Lost Opportunity Cost	\$0.0	\$0.0	(\$0.0)	(76.5%)	0.0%	0.0%
	Reactive Services	\$0.3	\$0.4	\$0.1	32.6%	0.3%	0.4%
	Synchronous Condensing	\$0.0	\$0.0	(\$0.0)	(99.2%)	0.0%	0.0%
Synchronous Condensing		\$0.0	\$0.0	\$0.0	NA	0.0%	0.0%
Black Start Services	Day-Ahead	\$0.0	\$0.0	\$0.0	NA	0.0%	0.0%
	Balancing	\$0.0	\$0.0	\$0.0	NA	0.0%	0.0%
	Testing	\$0.2	\$0.2	(\$0.0)	(0.1%)	0.3%	0.2%
Total		\$88.5	\$90.9	\$2.4	2.7%	100.0%	100.0%

Characteristics of Credits

Types of Units

Table 4-2 shows the distribution of total energy uplift credits by unit type for 2019 and 2020. Uplift credits decreased for most unit types, with the exception of combustion turbines and wind units. A combination of factors led to decreased uplift payments in the first nine months of 2020, but there were significant increases in the last three months. Milder winter weather in the first three months of 2020, measured by reduced heating degree days and cold weather alerts, contributed to low natural gas prices, reducing the costs of gas units and reducing the need for, and level of, make whole payments, and reducing uplift credits for combustion turbines. Similarly, reduced load

¹² Billing data can be modified by PJM Settlements at any time to reflect changes in the evaluation of energy uplift. The billing data reflected in this report were current on January 12, 2021.

¹³ Year to year change is rounded to one tenth of a million, and includes values less than \$0.05 million.

beginning in March 2020 resulting from a combination of weather and COVID-19 caused sustained and significant decreases in generation and fuel prices. Coal units had the largest reduction in uplift credits, with a reduction of \$5.5 million or 32.9 percent in 2020 compared with 2019. This decrease can largely be attributed to a small number of coal units in the BGE and Pepco Zones. Combustion turbines had the largest change in uplift credits with an increase of \$10.0 million or 15.6 percent.

In 2020, uplift credits to wind units were \$0.7 million, up by 175.8 percent compared to 2019.

Table 4-2 Total energy uplift credits by unit type: 2019 and 2020^{14 15}

Unit Type	2019 Credits (Millions)	2020 Credits (Millions)	Change	Percent Change	2019 Share	2020 Share
Combined Cycle	\$3.2	\$2.5	(\$0.8)	(24.4%)	3.7%	2.7%
Combustion Turbine	\$64.3	\$74.4	\$10.0	15.6%	72.7%	81.8%
Diesel	\$0.9	\$0.8	(\$0.2)	(17.3%)	1.1%	0.9%
Hydro	\$0.0	\$0.0	\$0.0	0.0%	0.0%	0.0%
Nuclear	\$0.0	\$0.0	\$0.0	0.0%	0.0%	0.0%
Solar	\$0.1	\$0.0	(\$0.1)	(98.6%)	0.1%	0.0%
Steam - Coal	\$16.8	\$11.3	(\$5.5)	(32.9%)	19.0%	12.4%
Steam - Other	\$2.8	\$1.3	(\$1.5)	(54.6%)	3.2%	1.4%
Wind	\$0.2	\$0.7	\$0.4	188.1%	0.3%	0.7%
Total	\$88.5	\$90.9	\$2.4	2.7%	100.0%	100.0%

Table 4-3 shows the distribution of energy uplift credits by category and by unit type in 2020. The characteristics of the different unit types explain why the shares of credit types are dominated by a particular unit type. For example, the majority of day-ahead credits, 95.0 percent, went to steam units. This is because steam units tend to be longer lead time units that need to be committed before the operating day. If a steam unit is needed for reliability and it is uneconomic it will be committed in the day-ahead energy market and receive day-ahead credits. Combustion turbines, which, unlike other unit types, can be committed and decommitted in the real-time market, received 91.2 percent of balancing credits and 93.8 percent of lost opportunity credits. Combustion turbines committed in the real-time market tend to require balancing credits due to inflexible operating parameters, volatile real-time LMPs, and intraday segment settlements. Combustion turbines with a day-ahead schedule and not committed in real time receive lost opportunity credits when they incur a loss as a result of not operating. A unit incurs a loss when the real-time LMPs are greater than the day-ahead LMPs at the unit's pricing node and the unit's balancing charges are greater than its day-ahead revenues.

Table 4-3 Energy uplift credits by unit type: 2020

Unit Type	Day-Ahead Generator	Balancing Generator	Canceled Resources	Local Constraints Control	Lost Opportunity Cost	Reactive Services	Synchronous Condensing	Black Start Services
Combined Cycle	3.0%	1.7%	0.0%	10.7%	3.4%	32.5%	0.0%	16.2%
Combustion Turbine	1.9%	91.2%	0.0%	74.8%	93.8%	56.6%	0.0%	83.7%
Diesel	0.1%	0.8%	0.0%	2.0%	1.4%	0.0%	0.0%	0.0%
Hydro	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Nuclear	0.0%	0.0%	0.0%	0.0%	0.1%	0.0%	0.0%	0.0%
Solar	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Steam - Coal	90.6%	4.8%	0.0%	0.0%	0.3%	10.9%	0.0%	0.0%
Steam - Other	4.5%	1.5%	0.0%	0.0%	0.0%	0.0%	0.0%	0.0%
Wind	0.0%	0.1%	0.0%	12.5%	0.9%	0.0%	0.0%	0.0%
Total (Millions)	\$9.3	\$58.2	\$0.0	\$3.4	\$19.3	\$0.4	\$0.0	\$0.2

¹⁴ Table 4-2 does not include balancing imports credits and load response credits in the total amounts.

¹⁵ Solar units should be ineligible for all uplift payments because they do not follow PJM's dispatch instructions. The MMU notified PJM of the discrepancy.

Day-Ahead Unit Commitment for Reliability

PJM may schedule units as must run in the day-ahead energy market when needed in real time to address reliability issues of various types that would otherwise not have been committed in the day-ahead market. Such reliability issues include black start service and reactive service or reactive transfer interface control needed to maintain system reliability in a zone.¹⁶ Participants can submit units as self scheduled (must run), meaning that the unit must be committed, but a unit submitted as must run by a participant is not eligible for day-ahead operating reserve credits.¹⁷ Units committed for reliability by PJM are eligible for day-ahead operating reserve credits and may set LMP if raised above economic minimum and follow the dispatch signal.

Table 4-4 shows the total day-ahead generation and the subset of that generation committed for reliability by PJM. In 2020, 0.1 percent of the total day-ahead generation was committed for reliability by PJM, 0.2 percentage points lower than in 2019. The decrease in day-ahead generation committed for reliability by PJM was due to a reduction in the need to commit uneconomic units in the BGE and Pepco Zones for reliability.

Table 4-4 Day-ahead generation committed for reliability (GWh): 2019 and 2020

	2019			2020		
	Total Day-Ahead Generation (GWh)	Day-Ahead PJM Must Run Generation (GWh)	Share	Total Day-Ahead Generation (GWh)	Day-Ahead PJM Must Run Generation (GWh)	Share
Jan	77,616	81	0.1%	71,116	0	0.0%
Feb	66,102	91	0.1%	65,827	5	0.0%
Mar	68,331	305	0.4%	63,058	6	0.0%
Apr	57,926	0	0.0%	55,091	41	0.1%
May	63,432	131	0.2%	58,114	117	0.2%
Jun	67,899	301	0.4%	69,651	60	0.1%
Jul	83,474	327	0.4%	85,585	63	0.1%
Aug	77,632	367	0.5%	79,173	88	0.1%
Sep	69,009	357	0.5%	65,105	145	0.2%
Oct	60,594	112	0.2%	59,974	107	0.2%
Nov	63,347	8	0.0%	60,078	7	0.0%
Dec	69,808	61	0.1%	71,591	27	0.0%
Total	825,172	2,142	0.3%	804,363	666	0.1%

Pool scheduled units and units committed for reliability are made whole in the day-ahead energy market if their total offer (including no load and startup costs) is greater than the revenues from the day-ahead energy market. Such units are paid day-ahead operating reserve credits. Total day-ahead operating reserve credits in 2020 were \$9.3 million. The top 10 units received \$8.1 million or 87.6 percent of all day-ahead operating reserve credits. These units were large units with long commitment times and inflexible operating parameters.

It is illogical and unnecessary to pay units day-ahead operating reserves because units do not incur any costs to run and any revenue shortfalls are addressed by balancing operating reserve payments.

Table 4-5 shows the total day-ahead generation committed for reliability by PJM by category. In 2020, 74.4 percent of the day-ahead generation committed for reliability by PJM received operating reserve credits, of which 70.1 percent was paid as day-ahead operating reserve credits and the other 4.3 percent was paid as reactive services credits. The remaining 25.6 percent of the day-ahead generation committed for reliability by PJM was economic, meaning prices covered all resource operating costs.

¹⁶ See OA Schedule 1 § 3.2.3(b).

¹⁷ See PJM. "PJM Markets Gateway User Guide," Section Managing Unit Data (version July 16, 2018) at 33, <<http://www.pjm.com/-/media/etools/markets-gateway/markets-gateway-user-guide.ashx?la=en>>.

Table 4-5 Day-ahead generation committed for reliability by category (GWh): 2020

	Reactive Services (GWh)	Day-Ahead Operating Reserves (GWh)	Economic (GWh)	Total (GWh)
Jan	0.0	0.0	0.0	0.0
Feb	0.0	4.6	0.0	4.6
Mar	6.0	0.1	0.0	6.1
Apr	0.0	33.7	7.3	41.0
May	14.9	82.0	20.6	117.4
Jun	0.5	59.4	0.0	59.8
Jul	0.0	33.3	29.4	62.7
Aug	2.5	24.2	61.3	88.0
Sep	0.0	141.1	4.1	145.2
Oct	0.0	6.9	0.0	6.9
Nov	0.0	6.5	20.5	26.9
Dec	0.0	0.0	0.0	0.0
Total	23.8	391.7	143.2	558.7
Share	4.3%	70.1%	25.6%	100.0%

Total day-ahead operating reserve credits in 2020 were \$9.3 million, of which \$5.9 million or 63.5 percent was paid to units committed for reliability by PJM, and not scheduled to provide black start or reactive services. An additional 0.7 percent, or \$0.1 million, was paid to units scheduled to provide black start or reactive services.

Balancing Operating Reserve Credits

Balancing operating reserve (BOR) credits are paid to resources operating at PJM's request that do not recover their operating costs from market revenues. BOR credits are calculated as the difference between a resource's revenues (day-ahead market, balancing market, reserve markets, reactive service credits, and day-ahead operating reserve credits) and its real-time costs (startup, no load, and energy offer). Combustion turbines (CTs) received \$53.0 million or 91.2 percent of all balancing operating reserve (BOR) credits in 2020. The majority of these credits, 98.2 percent, are paid to CTs that are committed in real time either without or outside of a day-ahead schedule.¹⁸ Uplift is higher than necessary because settlement rules do not include all revenues and costs for the entire day.

Uplift is higher than necessary because settlement rules do not disqualify units from receiving uplift when they do not follow PJM's dispatch instructions. Units are disqualified from receiving uplift when the PJM dispatcher is able to identify units that are not following the dispatch signals, and after agreement

with the generator, the dispatch reason is changed to self scheduled. PJM dispatchers should not be forced to decide which units qualify for uplift. The MMU recommends that PJM develop and implement an accurate metric to define when a unit is following dispatch, instead of relying on PJM dispatchers' manual determinations, to evaluate eligibility for receiving balancing operating reserve credits and for assessing generator deviations. The MMU recommends that PJM designate units whose offers are flagged for fixed generation in Markets Gateway as not eligible for uplift. Units that are flagged for fixed generation are not dispatchable. Following dispatch is an eligibility requirement for uplift compensation.

Balancing operating reserve credits for generators increased by 11.6 percent from 2019 to 2020. Lower natural gas prices at the beginning of the year contributed to decreased LMPs and lower balancing operating reserve credits during the first nine months of 2020, but significantly higher balancing operating reserve credits in the last quarter offset the earlier decreases. Balancing operating reserve credits in the last quarter of 2020 constituted 45.4 percent of the 2020 total. Noneconomic generation by CTs in December 2020 increased sharply and caused balancing operating reserve credits to CTs that month to increase by 728.4 percent when compared to December 2019. The overall increase in credits in the AEP, ATSI, and ComEd Zones accounted for 76.1 percent of the total annual change in balancing operating reserve credits.

The credits paid to combustion turbines committed in real time without a day-ahead commitment occurs despite the fact that the total combustion turbine MW committed in the day-ahead energy market are similar to the totals in the real-time energy market. Table 4-6 shows the monthly day-ahead and real-time generation by combustion turbines. In 2020, generation by combustion turbines was 3.1 percent higher in the real-time energy market than in the day-ahead energy market, although this varied by month. Table 4-6 shows that only 2.1 percent of generation from combustion turbines in the day-ahead market was uneconomic, while 29.6 percent of generation from combustion turbines in the real-time market was uneconomic and required \$53.0 million in BOR credits.

¹⁸ Operating outside of a day-ahead schedule refers to units that operate for a period either before or after their day-ahead schedule, or are committed in the real-time market and do not have a day-ahead schedule for any part of the day.

Table 4-6 Characteristics of day-ahead and real-time generation by combustion turbines: 2020

Month	Day-Ahead Generation (GWh)	Percent of Day-Ahead Generation that was Noneconomic	Day-Ahead Generator Credits (Millions)	Real-Time Generation (GWh)	Percent of Real-Time Generation that was Noneconomic	Balancing Generator Credits (Millions)	Generation Difference as a Percent of Real-Time Generation
Jan	607	0.9%	\$0.0	549	15.1%	\$1.5	(10.4%)
Feb	399	0.2%	\$0.0	316	11.0%	\$0.6	(26.2%)
Mar	434	0.2%	\$0.0	457	11.9%	\$0.8	5.1%
Apr	379	0.6%	\$0.0	394	25.0%	\$0.8	3.9%
May	822	0.9%	\$0.0	825	24.2%	\$1.7	0.3%
Jun	1,908	1.4%	\$0.0	1,699	25.6%	\$4.5	(12.3%)
Jul	4,320	3.0%	\$0.1	4,216	23.1%	\$7.9	(2.5%)
Aug	2,410	2.2%	\$0.0	2,477	29.6%	\$7.4	2.7%
Sep	1,444	1.1%	\$0.0	1,359	27.5%	\$2.8	(6.2%)
Oct	1,326	3.6%	\$0.0	1,550	43.2%	\$6.2	14.5%
Nov	809	2.6%	\$0.0	965	48.9%	\$7.5	16.1%
Dec	353	1.8%	\$0.0	885	58.4%	\$11.4	60.1%
Total	15,210	2.1%	\$0.2	15,693	29.6%	\$53.0	3.1%

An analysis of real-time generation by combustion turbines shows that BOR credits are incurred primarily by combustion turbines operating without or outside a day-ahead schedule, which constitute 89.6 percent of total BOR credits.

Table 4-7 shows real-time generation by combustion turbines by day-ahead commitment status in 2020. CTs that operated on a day-ahead schedule constituted 69.4 percent of real-time generation by CTs, of which 22.1 percent was uneconomic in the real-time market and received \$0.9 million in BOR credits.

In 2020, 30.6 percent of real-time generation by CTs was from CTs that operated outside of a day-ahead schedule, of which 46.6 percent was uneconomic in the real-time market and received \$52.1 million in BOR credits.

Thus, while enough total generation from CTs may be committed economically in the day-ahead energy market, uplift can still be incurred because the committed units operate at different times than originally scheduled and when CTs operate in real time outside of a day-ahead schedule. For example, in January 2020, although total CT generation committed in the day-ahead market was greater than CT generation in real time, 33.9 percent of real-time generation by CTs operated outside of a day-ahead schedule.

There are multiple reasons why the commitment of CTs is different in the day-ahead and real-time markets, including differences in the hourly pattern of load; differences in interchange transactions; and behavior by other generators. Modeling differences between the day-ahead and real-time markets also affect CT commitment, including: the modeling of different transmission constraints in the day-ahead and real-time market models; the exclusion of soak time for generators in the day-ahead market model; and the different time scales used in the day-ahead and real-time markets.

Table 4-7 Real-time generation by combustion turbines by day-ahead commitment: 2020

Month	Real-Time Generation Operating on a Day-Ahead Schedule				Real-Time Generation Operating Outside of a Day-Ahead Schedule			
	Generation (GWh)	Share of Real-Time Generation	Percent of Generation that was Noneconomic	Balancing Generator Credits (Millions)	Generation (GWh)	Share of Real-Time Generation	Percent of Generation that was Noneconomic	Balancing Generator Credits (Millions)
Jan	363	66.1%	3.8%	\$0.0	186	33.9%	37.1%	\$1.5
Feb	241	76.1%	4.3%	\$0.0	76	23.9%	32.3%	\$0.6
Mar	316	69.1%	4.8%	\$0.0	141	30.9%	27.9%	\$0.8
Apr	257	65.2%	16.9%	\$0.0	137	34.8%	40.3%	\$0.8
May	579	70.2%	15.2%	\$0.1	246	29.8%	45.2%	\$1.7
Jun	1,210	71.2%	22.8%	\$0.1	489	28.8%	32.6%	\$4.4
Jul	3,255	77.2%	19.2%	\$0.2	962	22.8%	36.4%	\$7.7
Aug	1,750	70.6%	26.1%	\$0.3	727	29.4%	38.0%	\$7.1
Sep	1,015	74.6%	24.0%	\$0.1	345	25.4%	38.0%	\$2.7
Oct	1,030	66.5%	33.5%	\$0.0	520	33.5%	62.4%	\$6.2
Nov	611	63.3%	33.3%	\$0.1	354	36.7%	75.7%	\$7.4
Dec	262	29.6%	32.2%	\$0.0	622	70.4%	69.5%	\$11.3
Total	10,888	69.4%	22.1%	\$0.9	4,805	30.6%	46.6%	\$52.1

Lost Opportunity Cost Credits

Balancing operating reserve lost opportunity cost (LOC) credits are intended to provide an incentive for units to follow PJM's dispatch instructions when PJM's dispatch instructions deviate from a unit's desired or scheduled output. LOC credits are paid under two different scenarios. The first scenario occurs if a unit of any type generating in real time with an offer price lower than the real-time LMP at the unit's bus is manually reduced or suspended by PJM due to a transmission constraint or other reliability issue. In this scenario the unit will receive a credit for LOC based on its desired output. Such units are not actually forgoing an option to increase output because the reliability of the system and in some cases the generator depend on reducing output. This LOC is referred to as real-time LOC. The second scenario occurs if a combustion turbine or diesel engine is scheduled to operate in the day-ahead energy market, but it is not requested by PJM in real time. In this scenario the unit will receive a credit which covers any loss in the day-ahead financial position of the unit plus the balancing spot energy market position. This LOC will be referred to as day-ahead LOC.

Table 4-8 shows monthly day-ahead and real-time LOC credits in 2019 and 2020. In 2020, LOC credits increased by \$2.2 million or 12.9 percent compared to 2019. The increase of \$2.2 million is comprised of a \$1.8 million increase in day-ahead LOC and a \$0.4 million increase in real-time LOC. The increase in day-ahead LOC credits was the result of increased day-ahead generation by combustion turbines and diesels not requested by PJM in real-time.

In 2020, wind units received \$0.2 million of real-time LOC, down by 0.7 percent compared to 2019. In 2020, real-time LOC credits to wind units accounted for 27.1 percent of the uplift payments to wind units. Wind units in the AEP and ComEd Zones received 99.8 percent of those real-time lost opportunity cost credits.

Table 4-9 shows day-ahead generation for combustion turbines and diesels, including scheduled day-ahead generation, scheduled day-ahead generation not requested in real time, and the subset of day-ahead generation receiving LOC credits. In 2020, 14.6 percent of day-ahead generation by combustion turbines and diesels was not requested in real time, 2.2 percentage points higher than 2019. In 2020 compared to 2019, day-ahead generation by combustion turbines increased 31.3 percent, day-ahead generation not requested in real time increased by 54.5 percent, and day-ahead generation not requested in real time receiving lost opportunity costs increased by 70.3 percent. Unlike steam units, combustion turbines that clear the day-ahead energy market have to be instructed by PJM to come online in real time.

Table 4-8 Monthly lost opportunity cost credits (Millions): 2019 and 2020

	2019			2020		
	Day-Ahead Lost Opportunity Cost	Real-Time Lost Opportunity Cost	Total	Day-Ahead Lost Opportunity Cost	Real-Time Lost Opportunity Cost	Total
Jan	\$0.4	\$0.0	\$0.5	\$0.5	\$0.0	\$0.5
Feb	\$0.1	\$0.0	\$0.2	\$0.4	\$0.0	\$0.4
Mar	\$0.4	\$0.0	\$0.5	\$0.6	\$0.1	\$0.6
Apr	\$0.5	\$0.0	\$0.5	\$0.3	\$0.5	\$0.9
May	\$1.6	\$0.1	\$1.6	\$0.8	\$0.0	\$0.8
Jun	\$0.6	\$0.0	\$0.7	\$3.3	\$0.1	\$3.4
Jul	\$1.9	\$0.0	\$2.0	\$4.2	\$0.1	\$4.2
Aug	\$1.7	\$0.0	\$1.7	\$4.4	\$0.1	\$4.5
Sep	\$4.7	\$0.2	\$4.9	\$1.6	\$0.0	\$1.7
Oct	\$2.2	\$0.1	\$2.3	\$0.9	\$0.0	\$0.9
Nov	\$1.4	\$0.1	\$1.6	\$0.8	\$0.0	\$0.8
Dec	\$0.8	\$0.0	\$0.8	\$0.4	\$0.2	\$0.5
Total	\$16.4	\$0.8	\$17.1	\$18.2	\$1.2	\$19.3
Share	95.5%	4.5%	100.0%	94.0%	6.0%	100.0%

Table 4-9 Day-ahead generation from combustion turbines and diesels (GWh): 2019 and 2020

	2019			2020		
	Day-Ahead Generation (GWh)	Day-Ahead Generation Not Requested in Real Time (GWh)	Day-Ahead Generation Not Requested in Real Time Receiving LOC Credits (GWh)	Day-Ahead Generation (GWh)	Day-Ahead Generation Not Requested in Real Time (GWh)	Day-Ahead Generation Not Requested in Real Time Receiving LOC Credits (GWh)
Jan	692	38	13	873	171	73
Feb	370	19	4	653	114	49
Mar	524	48	12	729	103	55
Apr	619	71	21	656	95	36
May	848	171	49	1,126	188	80
Jun	938	128	46	2,278	437	243
Jul	2,555	197	68	4,759	588	271
Aug	1,901	197	109	2,728	384	180
Sep	1,808	320	163	1,696	346	131
Oct	2,125	289	155	1,677	156	84
Nov	1,212	183	61	1,051	121	68
Dec	777	128	59	641	59	23
Total	14,369	1,789	760	18,867	2,763	1,294
Share	100.0%	12.4%	5.3%	100.0%	14.6%	6.9%

Uplift Eligibility

In PJM, units can have either a pool scheduled or self scheduled commitment status. Pool scheduled units are committed by PJM as a result of the day-ahead and real-time market clearing while self scheduled units are committed by generation owners. Table 4-10 provides a description of commitment and dispatch status, uplift eligibility and the ability to set price.¹⁹ In the day-ahead energy market only pool scheduled resources are eligible for day-ahead operating reserve credits. A unit may self schedule in day ahead to clear and then pool schedule in subsequent days to remain online, in which case they would be eligible for uplift for the subsequent days. In the real-time energy market only pool scheduled resources that follow PJM's dispatch are eligible for balancing operating reserve credits. Units are paid day-ahead operating reserve credits based on their scheduled operation for the entire day. Balancing operating reserve credits are paid on a segmented basis for each period defined by the greater of the day-ahead schedule and minimum run time. Resources receive day-ahead and balancing operating reserve credits only when they are eligible and unable to recover their operating cost for the day or segment.²⁰

¹⁹ PJM has modified the basic rules of eligibility to set price using its CT price setting logic.

²⁰ Resources do not recover their operating cost when market revenues for the day are less than the short run marginal cost defined by the startup, no load, and incremental offer curve.

Table 4-10 Dispatch status, commitment status and uplift eligibility²¹

Dispatch Status	Dispatch Description	Eligible to Set LMP	Commitment Status	
			Self Scheduled (units committed by the generation owner)	Pool Scheduled (units committed by PJM)
Block Loaded	MWh offered to PJM as a single MWh block which is not dispatchable	No	Not eligible to receive uplift	Eligible to receive uplift
Economic Minimum	MWh from the nondispatchable economic minimum component for units that offer a dispatchable range to PJM	No	Not eligible to receive uplift	Eligible to receive uplift
Dispatchable	MWh above the economic minimum level for units that offer a dispatchable range to PJM.	Yes	Only eligible to receive LOC credits if dispatched down by PJM	Eligible to receive uplift

Table 4-11 shows day-ahead and real-time generation by commitment and dispatch status. Table 4-11 shows that in 2020, 42.2 percent of generation in the day-ahead energy market was pool scheduled and 44.6 percent of generation in the real-time energy market was pool scheduled. Thus the majority of generation in both the day-ahead and real-time markets is not eligible to receive uplift credits. Most nuclear and coal resources, which make up 53.5 percent of real-time generation, are self scheduled.

Table 4-11 Day-ahead and real-time generation by offer status and eligibility to set LMP (GWh): 2020

	Self Scheduled			Pool Scheduled			Total Pool Scheduled	Total Self Scheduled	Total Generation Eligible to Set Price	
	Dispatchable	Economic Minimum	Block Loaded	Dispatchable	Economic Minimum	Block Loaded				
Day-Ahead Generation	81,941	183,192	199,769	151,048	166,955	21,458	804,363	339,461	464,902	232,989
Share of Day-Ahead	10.2%	22.8%	24.8%	18.8%	20.8%	2.7%	100.0%	42.2%	57.8%	29.0%
Real-Time Generation	72,473	174,699	199,763	151,686	181,824	25,819	806,264	359,328	446,936	224,159
Share of Real-Time	9.0%	21.7%	24.8%	18.8%	22.6%	3.2%	100.0%	44.6%	55.4%	27.8%

Economic and Noneconomic Generation²²

Economic generation includes units scheduled day ahead by PJM or producing energy in real time at an incremental offer less than or equal to the LMP at the unit's bus. Noneconomic generation includes units that are scheduled to produce energy day ahead or produce energy in real time at an incremental offer higher than the LMP at the unit's bus. The MMU analyzed PJM's day-ahead and real-time generation eligible for operating reserve credits to determine the shares of economic and noneconomic generation. Each unit's hourly generation was determined to be economic or noneconomic based on the unit's hourly incremental offer, excluding the hourly no load and any applicable startup cost. A unit could be economic for every hour during a day or segment, but still receive operating reserve credits because the energy revenues did not cover the hourly no load and startup cost. A unit could be noneconomic for multiple hours and not receive operating reserve credits whenever the total revenues covered the total offer (including no load and startup cost) for the entire day or segment.

Table 4-12 shows the day-ahead and real-time economic and noneconomic generation from units eligible for operating reserve credits as defined by PJM. In 2020, 87.6 percent of the day-ahead generation eligible for operating reserve credits was economic and 66.8 percent of the real-time generation eligible for operating reserve credits was economic. A unit's generation may be noneconomic for a portion of their daily generation and economic for the rest. Table 4-12 shows the separate amounts of economic and noneconomic generation even if the daily or segment generation was economic.

Table 4-12 Economic and noneconomic generation from units eligible for operating reserve credits (GWh): 2020

Energy Market	Economic Generation	Noneconomic Generation	Total Eligible Generation	Economic Generation Percent	Noneconomic Generation Percent
Day-Ahead	297,501	41,960	339,461	87.6%	12.4%
Real-Time	203,306	100,875	304,181	66.8%	33.2%

²¹ PJM allows block loaded CTs to set LMP by relaxing the economic minimum by 10 to 20 percent using CT price setting logic.

²² The analysis of economic and noneconomic generation is based on units' incremental offers, the value used by PJM to calculate LMP. The analysis does not include no load or startup costs.

Noneconomic generation only leads to operating reserve credits when a unit is unable to recover its operating costs for the day or segment. Table 4-13 shows the generation receiving day-ahead and balancing operating reserve credits. In 2020, 0.6 percent of the day-ahead generation eligible for operating reserve credits received credits and 1.4 percent of the real-time generation eligible for operating reserve credits received credits.

Table 4-13 Generation receiving operating reserve credits (GWh): 2020

Energy Market	Generation Eligible for Operating Reserve Credits	Generation Receiving Operating Reserve Credits	Generation Receiving Operating Reserve Credits Percent
Day-Ahead	339,461	2,155	0.6%
Real-Time	304,181	4,141	1.4%

Uplift Resettlement

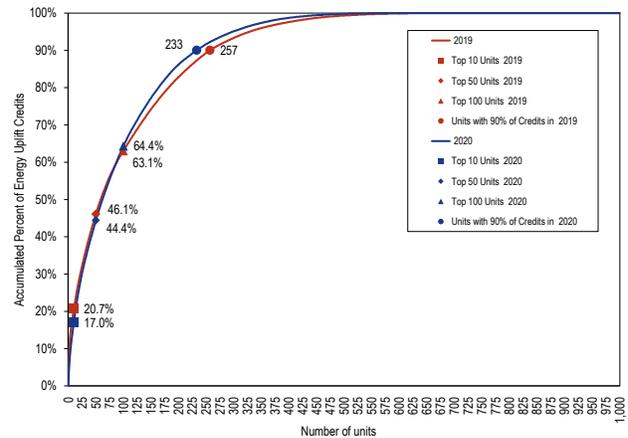
Some units have been incorrectly paid uplift despite not meeting uplift eligibility requirements, such as not following dispatch, not having the correct commitment status, or not operating with proper offer parameters. The MMU has requested that PJM correctly resettle the uplift payments in these cases. Since 2018, the cumulative resettlement requests totaled \$3.5 million. Of that amount, PJM has agreed and resettled 39.1 percent of the requests, 53.5 percent remains pending. The remaining 7.5 percent occurred prior to January 2019 and would now require a directive from FERC for them to be resettled. The MMU continues to bring new cases to the attention of PJM.

Concentration of Energy Uplift Credits

There is a high level of concentration in the units and companies receiving energy uplift credits. This concentration results from a combination of unit operating parameters, PJM’s persistent need to commit specific units out of merit in particular locations and the fact that a lack of full transparency has made it more difficult for competition to affect these payments.²³

Figure 4-1 shows the concentration of energy uplift credits. The top 10 units received 17.0 percent of total energy uplift credits in 2020, compared to 20.7 percent in 2019. In 2020, 233 units received 90 percent of all energy uplift credits, compared to 257 units in 2019.

Figure 4-1 Cumulative share of energy uplift credits: 2019 and 2020 by unit



²³ As a result of FERC Order No. 844, PJM began publishing total uplift credits by unit by month for credits incurred on and after July 1, 2019 on September 10, 2019.

Table 4-14 shows the credits received by the top 10 units and top 10 organizations in each of the energy uplift categories paid to generators in 2020.

Table 4-14 Top 10 units and organizations energy uplift credits: 2020

Category	Type	Top 10 Units		Top 10 Organizations	
		Credits (Millions)	Credits Share	Credits (Millions)	Credits Share
Day-Ahead	Generators	\$8.1	87.6%	\$9.0	97.0%
	Canceled Resources	\$0.0	0.0%	\$0.0	0.0%
Balancing	Generators	\$8.7	14.9%	\$43.7	75.1%
	Local Constraints Control	\$2.4	70.9%	\$3.4	99.7%
	Lost Opportunity Cost	\$4.5	23.2%	\$15.5	80.2%
Reactive Services		\$0.4	93.9%	\$0.4	100.0%
Synchronous Condensing		\$0.0	0.0%	\$0.0	0.0%
Black Start Services		\$0.1	38.6%	\$0.2	92.2%
Total		\$15.5	17.0%	\$65.3	71.8%

Table 4-15 shows balancing operating reserve credits received by the top 10 units identified for reliability or for deviations in each region. In 2020, 74.7 percent of all credits paid to these units were allocated to deviations while the remaining 25.3 percent were paid for reliability reasons.

Table 4-15 Balancing operating reserve credits to top 10 units by category and region: 2020

	Reliability			Deviations			Total
	RTO	East	West	RTO	East	West	
Credits (Millions)	\$2.0	\$0.2	\$0.0	\$5.5	\$1.0	\$0.0	\$8.7
Share	23.2%	2.1%	0.0%	63.3%	11.4%	0.0%	100.0%

In 2020, concentration in all energy uplift credit categories was high.^{24 25} The HHI for energy uplift credits was calculated based on each organization's share of daily credits for each category.²⁶ Table 4-16 shows the average HHI for each category. HHI for day-ahead operating reserve credits to generators was 8387, for balancing operating reserve credits to generators was 3582, for lost opportunity cost credits was 5457 and for reactive services credits was 9619. All of these HHI values are characterized as highly concentrated.

Table 4-16 Daily energy uplift credits HHI: 2020

Category	Type	Average	Minimum	Maximum	Highest	Highest
					Market Share (One day)	Market Share (All days)
Day-Ahead	Generators	8387	3265	10000	100.0%	51.1%
	Imports	10000	10000	10000	100.0%	55.5%
	Load Response	10000	10000	10000	100.0%	70.9%
Balancing	Canceled Resources	NA	NA	NA	NA	NA
	Generators	3582	794	10000	100.0%	27.1%
	Imports	NA	NA	NA	NA	NA
	Load Response	NA	NA	NA	NA	NA
	Lost Opportunity Cost	5457	1175	10000	100.0%	21.1%
Reactive Services		9619	5236	10000	100.0%	33.7%
Synchronous Condensing		NA	NA	NA	NA	NA
Black Start Services		9544	4930	10000	100.0%	25.5%
Total		3164	617	9864	99.3%	22.8%

²⁴ See the 2020 State of the Market Report for PJM Section 3: "Energy Market" at "Market Concentration" for a discussion of concentration ratios and the Herfindahl-Hirschman Index (HHI).

²⁵ Table 4-16 excludes local constraint control categories.

²⁶ The concentration is measured using the entity (or entities) to which the uplift credit is paid. This method differs from the method used in Section 3 "Energy Market," where the entity responsible for the energy offer is used rather than the entity receiving the uplift credit.

Unit Specific Uplift Payments

FERC Order No. 844 allows PJM and the MMU to publish unit specific uplift payments by category by month. Table 4-17 through Table 4-20 show the top 10 recipients of total uplift, day-ahead operating reserve credits and lost opportunity cost credits. The top 10 units receiving uplift credits received 17.0 percent of all credits, with the top recipient receiving 3.6 percent. The top 10 units receiving day-ahead operating reserves received 87.6 percent. The top 10 recipients of balancing operating reserves received 14.9 percent of balancing operating reserve credits. The top 10 recipients of lost opportunity cost credits received 23.2 percent of total lost opportunity cost credits.

Table 4-17 Top 10 recipients of total uplift: 2020

Rank	Unit Name	Zone	Total Uplift Credit	Share of Total Uplift Credits
1	BC BRANDON SHORES 1 F	BGE	\$3,303,718	3.6%
2	BC BRANDON SHORES 2 F	BGE	\$2,165,940	2.4%
3	DPL INDIAN RIVER 4 F	DPL	\$1,936,008	2.1%
4	BC PERRYMAN 6 CT	BGE	\$1,439,627	1.6%
5	VP MARSHRUN 1 CT	Dominion	\$1,274,427	1.4%
6	VP MARSHRUN 3 CT	Dominion	\$1,128,066	1.2%
7	VP MARSHRUN 2 CT	Dominion	\$1,092,351	1.2%
8	VP LOUISA 5 CT	Dominion	\$1,051,883	1.2%
9	PEP MORGANTOWN 1 F	Pepco	\$1,048,167	1.2%
10	FE LEMOYNE 2 CT	ATSI	\$1,040,365	1.1%
Total of Top 10			\$15,480,552	17.0%
Total Uplift Credits			\$90,877,619	100.0%

Table 4-18 Top 10 recipients of day-ahead generation credits: 2020

Rank	Unit Name	Zone	Day-Ahead Operating Reserve Credit	Share of Day-Ahead Operating Reserve Credits
1	BC BRANDON SHORES 1 F	BGE	\$2,948,379	31.8%
2	DPL INDIAN RIVER 4 F	DPL	\$1,570,047	16.9%
3	BC BRANDON SHORES 2 F	BGE	\$1,525,928	16.4%
4	PEP MORGANTOWN 1 F	Pepco	\$805,646	8.7%
5	PEP MORGANTOWN 2 F	Pepco	\$671,158	7.2%
6	PEP CHALKPOINT 2 F	Pepco	\$145,113	1.6%
7	COM 3 POWERTON 5	ComEd	\$136,128	1.5%
8	PL BRUNNER ISLAND 3 F	PPL	\$128,535	1.4%
9	PEP CHALKPOINT 4 F	Pepco	\$117,987	1.3%
10	PEP CHALKPOINT 3 F	Pepco	\$79,282	0.9%
Total of Top 10			\$8,128,203	87.6%
Total day-ahead operating reserve credits			\$9,276,692	100.0%

Table 4-19 Top 10 recipients of balancing operating reserve credits: 2020

Rank	Unit Name	Zone	Balancing Operating Reserve Credit	Share of Balancing Operating Reserve Credits
1	VP MARSHRUN 1 CT	Dominion	\$1,198,126	2.1%
2	VP MARSHRUN 3 CT	Dominion	\$1,070,748	1.8%
3	VP MARSHRUN 2 CT	Dominion	\$1,069,024	1.8%
4	VP LOUISA 5 CT	Dominion	\$890,120	1.5%
5	FE LEMOYNE 2 CT	ATSI	\$802,413	1.4%
6	FE LEMOYNE 3 CT	ATSI	\$771,297	1.3%
7	AEP RIVERSIDE ZELDA 2 CT	AEP	\$753,266	1.3%
8	AEP FOOT HILLS 2 CT	AEP	\$740,867	1.3%
9	AEP RIVERSIDE ZELDA 3 CT	AEP	\$711,988	1.2%
10	AEP RIVERSIDE ZELDA 1 CT	AEP	\$680,397	1.2%
Total of Top 10			\$8,688,247	14.9%
Total balancing operating reserve credits			\$58,175,370	100.0%

Table 4-20 Top 10 recipients of lost opportunity cost credits: 2020

Rank	Unit Name	Zone	Share of Lost	
			Lost Opportunity Cost Credit	Opportunity Cost Credits
1	BC PERRYMAN 6 CT	BGE	\$832,449	4.3%
2	COM 900 ELWOOD 5 CT	ComEd	\$542,655	2.8%
3	COM 900 ELWOOD 7 CT	ComEd	\$514,222	2.7%
4	COM 900 ELWOOD 2 CT	ComEd	\$450,058	2.3%
5	COM 900 ELWOOD 1 CT	ComEd	\$411,750	2.1%
6	VP LADYSMYTH 4 CT	Dominion	\$403,258	2.1%
7	COM 900 ELWOOD 6 CT	ComEd	\$359,443	1.9%
8	COM 900 ELWOOD 4 CT	ComEd	\$347,013	1.8%
9	VP DOSWELL 3 CT	Dominion	\$343,465	1.8%
10	AEP CEREDO 1 CT	AEP	\$280,239	1.4%
Total of Top 10			\$4,484,552	23.2%
Total lost opportunity cost credits			\$19,357,726	100.0%

Credits and Charges Categories

Energy uplift charges include day-ahead and balancing operating reserves, reactive services, synchronous condensing and black start services categories. Total energy uplift credits paid to PJM participants equal the total energy uplift charges paid by PJM participants. Table 4-21 and Table 4-22 show the categories of credits and charges and their relationship. These tables show how the charges are allocated.

Table 4-21 Day-ahead and balancing operating reserve credits and charges

Credits Received For:	Credits Category:	Charges Category:	Charges Paid By:
Day-Ahead			
Day-Ahead Import Transactions and Generation Resources	Day-Ahead Operating Reserve Transaction	Day-Ahead Operating Reserve	Day-Ahead Load
	Day-Ahead Operating Reserve Generator		Day-Ahead Export Transactions
Economic Load Response Resources	Day-Ahead Operating Reserves for Load Response	Day-Ahead Operating Reserve for Load Response	Day-Ahead Load Day-Ahead Export Transactions Decrement Bids & UTCs
Unallocated Negative Load Congestion Charges Unallocated Positive Generation Congestion Credits		Unallocated Congestion	Day-Ahead Load Day-Ahead Export Transactions Decrement Bids & UTCs
Balancing			
Generation Resources	Balancing Operating Reserve Generator	Balancing Operating Reserve for Reliability	Real-Time Load plus Real-Time Export Transactions
		Balancing Operating Reserve for Deviations	Deviations
		Balancing Local Constraint	Applicable Requesting Party
Canceled Resources Lost Opportunity Cost (LOC)	Balancing Operating Reserve Startup Cancellation Balancing Operating Reserve LOC	Balancing Operating Reserve for Deviations	Deviations
Real-Time Import Transactions	Balancing Operating Reserve Transaction		
Economic Load Response Resources	Balancing Operating Reserves for Load Response	Balancing Operating Reserve for Load Response	Deviations

Table 4-22 Reactive services, synchronous condensing and black start services credits and charges

Credits Received For:	Credits Category:		Charges Category:	Charges Paid By:
		Reactive		
Resources Providing Reactive Service	Day-Ahead Operating Reserve	→	Reactive Services Charge	Zonal Real-Time Load
	Reactive Services Generator			
	Reactive Services LOC			
	Reactive Services Synchronous Condensing LOC		Reactive Services Local Constraint	Applicable Requesting Party
		Synchronous Condensing		
Resources Providing Synchronous Condensing	Synchronous Condensing Synchronous Condensing LOC	→	Synchronous Condensing	Real-Time Load Real-Time Export Transactions
		Black Start		
Resources Providing Black Start Service	Day-Ahead Operating Reserve Balancing Operating Reserve Black Start Testing	→	Black Start Service Charge	Zone/Non-zone Peak Transmission Use and Point to Point Transmission Reservations

Energy Uplift Charges Results

Energy Uplift Charges

Total energy uplift charges increased by \$2.4 million or 2.7 percent in 2020 compared to 2019. Energy uplift charges in 2020 were \$90.9 million.

Table 4-23 Total energy uplift charges: 2001 through 2020

	Total Energy Uplift Charges (Millions)	Change (Millions)	Percent Change	Energy Uplift as a Percent of Total PJM Billing
2001	\$284.0	\$67.0	30.9%	8.5%
2002	\$273.7	(\$10.3)	(3.6%)	5.8%
2003	\$376.5	\$102.8	37.6%	5.4%
2004	\$537.6	\$161.1	42.8%	6.1%
2005	\$712.6	\$175.0	32.6%	3.1%
2006	\$365.6	(\$347.0)	(48.7%)	1.7%
2007	\$503.3	\$137.7	37.7%	1.6%
2008	\$474.3	(\$29.0)	(5.8%)	1.4%
2009	\$322.7	(\$151.6)	(32.0%)	1.2%
2010	\$623.2	\$300.5	93.1%	1.8%
2011	\$603.4	(\$19.8)	(3.2%)	1.7%
2012	\$649.8	\$46.4	7.7%	2.2%
2013	\$843.0	\$193.2	29.7%	2.5%
2014	\$961.2	\$118.2	14.0%	1.9%
2015	\$312.0	(\$649.2)	(67.5%)	0.7%
2016	\$136.7	(\$175.3)	(56.2%)	0.4%
2017	\$127.3	(\$9.4)	(6.9%)	0.3%
2018	\$198.2	\$70.9	55.7%	0.4%
2019	\$88.5	(\$109.7)	(55.4%)	0.2%
2020	\$90.9	\$2.4	2.7%	0.3%

Table 4-24 shows total energy uplift charges by category in 2019 and 2020.²⁷ The increase of \$2.4 million is comprised of a decrease of \$6.2 million in day-ahead operating reserve charges, an increase of \$8.8 million in balancing operating reserve charges and a decrease of \$0.1 million in reactive service charges.

Table 4-24 Total energy uplift charges by category: 2019 and 2020

Category	2019 Charges (Millions)	2020 Charges (Millions)	Change (Millions)	Percent Change
Day-Ahead Operating Reserves	\$15.5	\$9.3	(\$6.2)	(40.1%)
Balancing Operating Reserves	\$72.2	\$80.9	\$8.8	12.1%
Reactive Services	\$0.6	\$0.4	(\$0.1)	(24.9%)
Synchronous Condensing	\$0.0	\$0.0	\$0.0	0.0%
Black Start Services	\$0.2	\$0.2	\$0.0	0.8%
Total	\$88.5	\$90.9	\$2.4	2.7%
Energy Uplift as a Percent of Total PJM Billing	0.2%	0.3%	0.0%	19.8%

Table 4-25 compares monthly energy uplift charges by category for 2019 and 2020.

Table 4-25 Monthly energy uplift charges: 2019 and 2020

	2019 Charges (Millions)						2020 Charges (Millions)					
	Day- Ahead	Balancing	Reactive Services	Synchronous Condensing	Black Start Services	Total	Day- Ahead	Balancing	Reactive Services	Synchronous Condensing	Black Start Services	Total
Jan	\$1.0	\$6.5	\$0.1	\$0.0	\$0.0	\$7.6	\$0.1	\$4.0	\$0.0	\$0.0	\$0.0	\$4.1
Feb	\$0.8	\$3.9	\$0.0	\$0.0	\$0.0	\$4.7	\$0.2	\$1.2	\$0.0	\$0.0	\$0.0	\$1.4
Mar	\$2.3	\$4.6	\$0.0	\$0.0	\$0.0	\$6.9	\$0.0	\$1.6	\$0.0	\$0.0	\$0.0	\$1.7
Apr	\$0.1	\$4.0	\$0.0	\$0.0	\$0.0	\$4.2	\$0.8	\$2.0	\$0.1	\$0.0	\$0.1	\$2.9
May	\$1.4	\$4.1	\$0.1	\$0.0	\$0.1	\$5.7	\$1.0	\$2.7	\$0.3	\$0.0	\$0.0	\$4.0
Jun	\$2.6	\$4.8	\$0.2	\$0.0	\$0.0	\$7.5	\$0.9	\$8.5	\$0.0	\$0.0	\$0.0	\$9.5
Jul	\$1.4	\$10.6	\$0.0	\$0.0	\$0.0	\$12.0	\$1.2	\$13.0	\$0.0	\$0.0	\$0.0	\$14.2
Aug	\$2.7	\$6.8	\$0.0	\$0.0	\$0.0	\$9.5	\$0.8	\$12.6	\$0.0	\$0.0	\$0.0	\$13.4
Sep	\$1.7	\$10.6	\$0.0	\$0.0	\$0.0	\$12.3	\$2.1	\$5.4	\$0.0	\$0.0	\$0.0	\$7.5
Oct	\$0.9	\$8.3	\$0.0	\$0.0	\$0.0	\$9.2	\$1.1	\$8.0	\$0.0	\$0.0	\$0.1	\$9.1
Nov	\$0.2	\$5.5	\$0.0	\$0.0	\$0.0	\$5.7	\$0.6	\$8.8	\$0.0	\$0.0	\$0.0	\$9.5
Dec	\$0.5	\$2.5	\$0.1	\$0.0	\$0.0	\$3.1	\$0.5	\$13.1	\$0.0	\$0.0	\$0.0	\$13.7
Total	\$15.5	\$72.2	\$0.6	\$0.0	\$0.2	\$88.5	\$9.3	\$80.9	\$0.4	\$0.0	\$0.2	\$90.9
Share	17.5%	81.6%	0.6%	0.0%	0.3%	100.0%	10.2%	89.1%	0.5%	0.0%	0.3%	100.0%

Table 4-26 shows the composition of day-ahead operating reserve charges. Day-ahead operating reserve charges consist of day-ahead operating reserve charges that pay for credits to generators and import transactions, day-ahead operating reserve charges for economic load response resources and day-ahead operating reserve charges from unallocated congestion charges.^{28 29} Day-ahead operating reserve charges decreased by \$6.2 million or 40.1 percent in 2020 compared to 2019. Day-ahead operating reserve charges decreased in 2020 as a result of a decrease in day-ahead unit commitments for reliability. The decrease in day-ahead operating reserve credits paid to units in Pepco and BGE accounted for nearly all of the total decrease in day-ahead operating reserve charges in 2020 compared to 2019.

Table 4-26 Day-ahead operating reserve charges: 2019 and 2020

Type	2019 Charges (Millions)	2020 Charges (Millions)	Change (Millions)	2019 Share	2020 Share
Day-Ahead Operating Reserve Charges	\$15.5	\$9.3	(\$6.2)	100.0%	100.0%
Day-Ahead Operating Reserve Charges for Load Response	\$0.0	\$0.0	\$0.0	0.0%	0.0%
Unallocated Congestion Charges	\$0.0	\$0.0	\$0.0	0.0%	0.0%
Total	\$15.5	\$9.3	(\$6.2)	100.0%	100.0%

²⁷ Table 4-24 includes all categories of charges as defined in Table 4-21 and Table 4-22 and includes all PJM Settlements billing adjustments. Billing data can be modified by PJM Settlements at any time to reflect changes in the evaluation of energy uplift. The billing data reflected in this report were current on January 12, 2021.

²⁸ See PJM Operating Agreement Schedule 1 § 3.2.3(c). Unallocated congestion charges are added to the total costs of day-ahead operating reserves. Congestion charges have been allocated to day-ahead operating reserves only 10 times since 1999, totaling \$26.9 million.

²⁹ See the *2020 Quarterly State of the Market Report for PJM: January through September*, Section 13, Financial Transmission Rights and Auction Revenue Rights.

Table 4-27 shows the composition of the balancing operating reserve charges. Balancing operating reserve charges consist of balancing operating reserve reliability charges (credits to generators), balancing operating reserve deviation charges (credits to generators and import transactions), balancing operating reserve charges for economic load response and balancing local constraint charges. Balancing operating reserve charges increased by \$8.8 million or 12.1 percent in 2020 compared to 2019.

Table 4-27 Balancing operating reserve charges: 2019 and 2020

Type	2019 Charges (Millions)	2020 Charges (Millions)	Change (Millions)	2019 Share	2020 Share
Balancing Operating Reserve Reliability Charges	\$21.0	\$27.2	\$6.1	29.2%	33.6%
Balancing Operating Reserve Deviation Charges	\$48.2	\$50.4	\$2.1	66.8%	62.2%
Balancing Operating Reserve Charges for Load Response	\$0.0	\$0.0	(\$0.0)	0.0%	0.0%
Balancing Local Constraint Charges	\$2.9	\$3.4	\$0.5	4.0%	4.2%
Total	\$72.2	\$80.9	\$8.8	100.0%	100.0%

Table 4-28 shows the composition of the balancing operating reserve deviation charges. Balancing operating reserve deviation charges are equal to the sum of the following three categories: make whole credits paid to generators and import transactions, energy lost opportunity costs paid to generators, and payments to resources scheduled by PJM but canceled by PJM before coming online. In 2020, energy lost opportunity cost deviation charges increased by \$2.2 million or 12.9 percent, and make whole deviation charges decreased by \$0.1 million or 0.3 percent compared to 2019.

Table 4-28 Balancing operating reserve deviation charges: 2019 and 2020

Charge Attributable To	2019 Charges (Millions)	2020 Charges (Millions)	Change (Millions)	2019 Share	2020 Share
Make Whole Payments to Generators and Imports	\$31.1	\$31.0	(\$0.1)	64.5%	61.6%
Energy Lost Opportunity Cost	\$17.1	\$19.3	\$2.2	35.5%	38.4%
Canceled Resources	\$0.0	\$0.0	\$0.0	0.0%	0.0%
Total	\$48.2	\$50.4	\$2.1	100.0%	100.0%

Table 4-29 shows reactive services, synchronous condensing and black start services charges. Reactive services charges decreased by \$0.1 million or 24.9 percent in 2020, compared to 2019.

Table 4-29 Additional energy uplift charges: 2019 and 2020

Type	2019 Charges (Millions)	2020 Charges (Millions)	Change (Millions)	2019 Share	2020 Share
Reactive Services Charges	\$0.6	\$0.4	(\$0.1)	71.6%	65.3%
Synchronous Condensing Charges	\$0.0	\$0.0	\$0.0	0.0%	0.0%
Black Start Services Charges	\$0.2	\$0.2	\$0.0	28.4%	34.7%
Total	\$0.8	\$0.7	(\$0.1)	100.0%	100.0%

Table 4-30 and Table 4-31 show the amount and shares of regional balancing charges in 2019 and 2020. Regional balancing operating reserve charges consist of balancing operating reserve reliability and deviation charges. These charges are allocated regionally across PJM. In 2020, the largest share of regional charges was paid by real-time load which paid 33.3 percent of all regional balancing charges. The regional balancing charges allocation table does not include charges attributed for resources controlling local constraints.

In 2020, regional balancing operating reserve charges increased by \$8.2 million compared to 2019. Balancing operating reserve reliability charges increased by \$6.1 million or 29.1 percent, and balancing operating reserve deviation charges increased by \$2.1 million, or 4.3 percent.

Table 4-30 Regional balancing charges allocation (Millions): 2019

Charge	Allocation	RTO		East		West		Total	
Reliability Charges	Real-Time Load	\$18.4	26.5%	\$1.3	1.9%	\$0.6	0.9%	\$20.3	29.3%
	Real-Time Exports	\$0.7	1.0%	\$0.1	0.1%	\$0.0	0.0%	\$0.8	1.1%
	Total	\$19.1	27.5%	\$1.4	2.0%	\$0.6	0.9%	\$21.0	30.3%
Deviation Charges	Demand	\$27.5	39.7%	\$1.3	1.9%	\$0.5	0.7%	\$29.3	42.3%
	Supply	\$8.0	11.5%	\$0.4	0.6%	\$0.1	0.2%	\$8.6	12.4%
	Generator	\$9.7	13.9%	\$0.6	0.8%	\$0.2	0.2%	\$10.4	15.0%
	Total	\$45.2	65.2%	\$2.3	3.4%	\$0.8	1.1%	\$48.3	69.7%
Total Regional Balancing Charges		\$64.3	92.7%	\$3.7	5.3%	\$1.4	2.0%	\$69.4	100%

Table 4-31 Regional balancing charges allocation (Millions): 2020

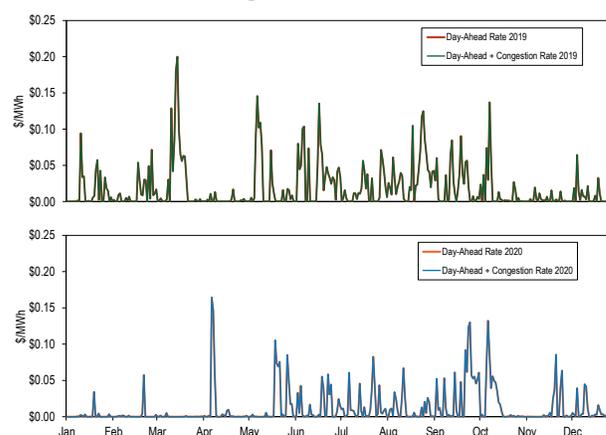
Charge	Allocation	RTO		East		West		Total	
Reliability Charges	Real-Time Load	\$22.0	28.4%	\$3.5	4.6%	\$0.3	0.3%	\$25.8	33.3%
	Real-Time Exports	\$1.2	1.5%	\$0.1	0.2%	\$0.0	0.0%	\$1.3	1.7%
	Total	\$23.2	29.9%	\$3.7	4.8%	\$0.3	0.4%	\$27.2	35.0%
Deviation Charges	Demand	\$31.2	40.3%	\$2.7	3.4%	\$0.3	0.4%	\$34.2	44.1%
	Supply	\$5.7	7.3%	\$0.5	0.7%	\$0.1	0.1%	\$6.3	8.1%
	Generator	\$9.1	11.7%	\$0.8	1.0%	\$0.1	0.1%	\$9.9	12.8%
	Total	\$45.9	59.3%	\$3.9	5.1%	\$0.5	0.6%	\$50.4	65.0%
Total Regional Balancing Charges		\$69.1	89.2%	\$7.6	9.9%	\$0.8	1.0%	\$77.5	100%

Operating Reserve Rates

Under the operating reserves cost allocation rules, PJM calculates nine separate rates, a day-ahead operating reserve rate, a reliability rate for each region, a deviation rate for each region, a lost opportunity cost rate and a canceled resources rate for the entire RTO region. Table 4-21 shows how these charges are allocated.³⁰

Figure 4-2 shows the daily day-ahead operating reserve rate for 2019 and 2020. The average rate in 2020 was \$0.012 per MWh, \$0.007 per MWh lower than the average in 2019. The highest rate in 2020 occurred on April 6, when units were called on by reliability engineers due to transmission constraints, and the rate reached \$0.164 per MWh, \$0.036 per MWh lower than the \$0.200 per MWh reached in 2019, on March 15. Figure 4-2 also shows the daily day-ahead operating reserve rate including the congestion charges allocated to day-ahead operating reserves. There were no congestion charges allocated to day-ahead operating reserves in 2019 or 2020.

Figure 4-2 Daily day-ahead operating reserve rate (\$/MWh): 2019 through 2020



³⁰ The lost opportunity cost and canceled resources rates are not posted separately by PJM. PJM adds the lost opportunity cost and the canceled resources rates to the deviation rate for the RTO Region since these three charges are allocated following the same rules.

Figure 4-3 shows the RTO and the regional reliability rates for 2019 and 2020. The average RTO reliability rate in 2020 was \$0.030 per MWh. The highest RTO reliability rate in 2020 occurred on November 19 when the rate reached \$0.457 per MWh, \$0.089 per MWh higher than the \$0.368 per MWh rate reached in 2019, on January 22.

Figure 4-3 Daily balancing operating reserve reliability rates (\$/MWh): 2019 through 2020

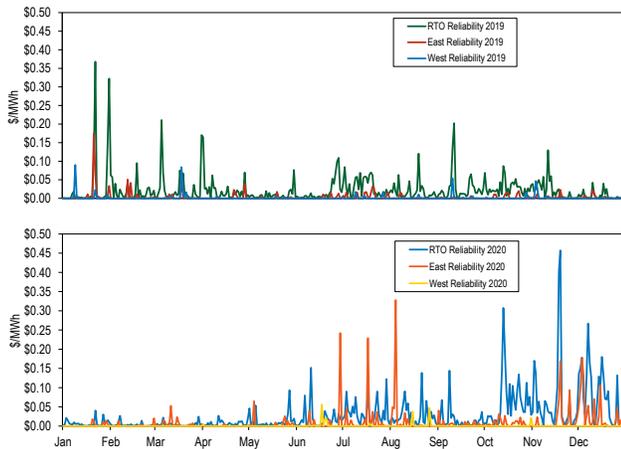


Figure 4-4 shows the RTO and regional deviation rates for 2019 and 2020. The average RTO deviation rate in 2020 was \$0.162 per MWh. The highest daily rate in 2020 occurred on August 21, when the RTO deviation rate reached \$1.222 per MWh, \$0.004 per MWh less than the \$1.226 per MWh rate reached in 2019, on July 9.

Figure 4-4 Daily balancing operating reserve deviation rates (\$/MWh): 2019 through 2020

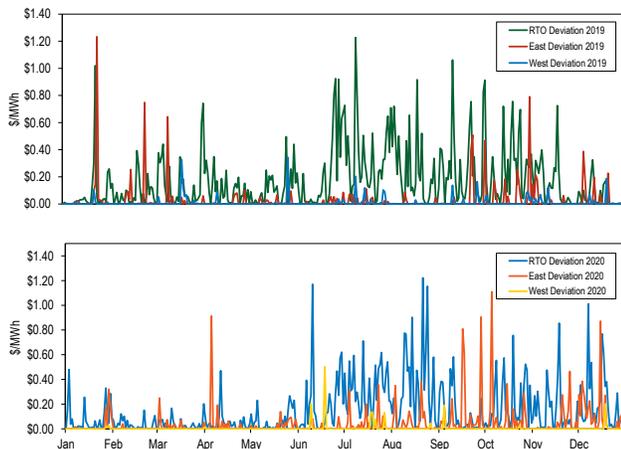


Figure 4-5 shows the daily lost opportunity cost rate and the daily canceled resources rate for 2019 and 2020. The average lost opportunity cost rate in 2020 was \$0.118 per MWh. The highest lost opportunity cost rate in 2020 occurred on June 3, when it reached \$1.923 per MWh, \$0.125 per MWh lower than the \$2.049 per MWh rate reached in 2019, on May 22.

Figure 4-5 Daily lost opportunity cost and canceled resources rates (\$/MWh): 2019 through 2020

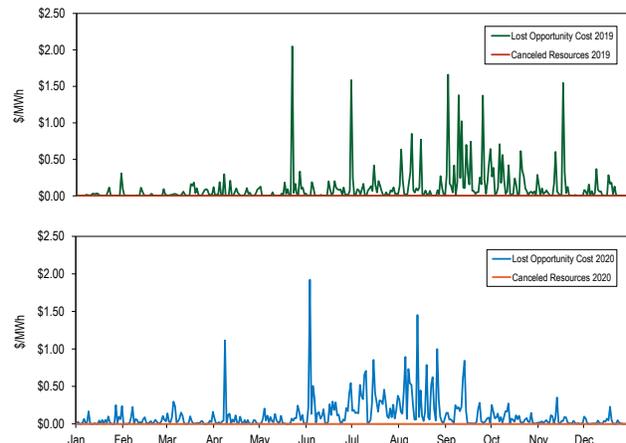


Table 4-32 shows the average rates for each region in each category for 2019 and 2020.

Table 4-32 Operating reserve rates (\$/MWh): 2019 and 2020

Rate	2019 (\$/MWh)	2020 (\$/MWh)	Difference (\$/MWh)	Percent Difference
Day-Ahead	0.019	0.012	(0.007)	(39.0%)
Day-Ahead with Unallocated Congestion	0.019	0.012	(0.007)	(39.0%)
RTO Reliability	0.024	0.030	0.006	25.0%
East Reliability	0.004	0.010	0.006	182.3%
West Reliability	0.001	0.001	(0.001)	(53.4%)
RTO Deviation	0.181	0.162	(0.020)	(10.9%)
East Deviation	0.030	0.050	0.020	66.6%
West Deviation	0.010	0.006	(0.005)	(44.4%)
Lost Opportunity Cost	0.111	0.118	0.007	5.9%
Canceled Resources	0.000	0.000	NA	NA

Table 4-33 shows the operating reserve cost of a one MW transaction in 2020. For example, in the Eastern Region a day-ahead withdrawal, such as a decrement bid or UTC, (if not offset by other transactions) paid an average rate of \$0.341 per MWh with a maximum rate of \$1.966 per MWh, a minimum rate of \$0.001 per MWh and a standard deviation of \$0.344 per MWh. The rates in Table 4-33 include all operating reserve charges including RTO deviation charges. The rates also

include charges for UTCs, which were implemented on November 1, 2020 and which are treated similarly to DECs. Table 4-33 illustrates both the average level of operating reserve charges by transaction types and the uncertainty reflected in the maximum, minimum and standard deviation levels. In November and December 2020, the months in which UTCs were allocated uplift charges, the average rate for a UTC in the Eastern Region was 0.305 \$/MWh, the maximum was 1.186 \$/MWh, the minimum was 0.004 \$/MWh, and the standard deviation was 0.282 \$/MWh. In the Western Region, the average rate for a UTC was 0.224 \$/MWh, the maximum was 1.020 \$/MWh, the minimum was 0.003 \$/MWh, and the standard deviation was 0.245 \$/MWh. INCs, DECs, and UTCs have higher rates compared to real-time load because they always result in a deviation while day-ahead and real-time load do not always result in a deviation.

Table 4-33 Operating reserve rates statistics (\$/MWh): 2020

Rates Charged (\$/MWh)					
Region	Transaction	Maximum	Average	Minimum	Standard Deviation
East	INC	1.961	0.329	<0.001	0.341
	DEC	1.966	0.341	0.001	0.344
	DA Load	0.164	0.012	<0.001	0.025
	RT Load	0.625	0.040	<0.001	0.068
	Deviation	1.961	0.329	<0.001	0.341
West	INC	1.961	0.285	<0.001	0.314
	DEC	1.966	0.296	<0.001	0.317
	DA Load	0.164	0.012	<0.001	0.025
	RT Load	0.457	0.030	<0.001	0.051
	Deviation	1.961	0.285	<0.001	0.314

Reactive Services Rates

Reactive services charges associated with local voltage support are allocated to real-time load in the control zone or zones where the service is provided. These charges result from uplift payments to units committed by PJM to support reactive/voltage requirements that do not recover their energy offer through LMP payments. These charges are separate from the reactive service capability revenue requirement charges which are a fixed annual charge based on approved FERC filings.³¹ Reactive services charges associated with supporting reactive transfer interfaces above 345 kV are allocated daily to real-time load across the entire RTO based on the real-time load ratio share of each network customer.

While reactive services rates are not posted by PJM, a local voltage support rate for each control zone can be calculated and a reactive transfer interface support rate can be calculated for the entire RTO. Table 4-34 shows the reactive services rates associated with local voltage support in 2019 and 2020. Table 4-34 shows that in 2020 only five zones incurred reactive charges, in addition to reactive capability charges. Real-time load in the JCPL Zone, where reactive service charges were the highest, paid an average of \$0.008 per MWh for reactive services, and real-time load in the PPL Control Zone, where charges were the second highest, paid an average of \$0.004 per MWh for reactive services.

Table 4-34 Local voltage support rates: 2019 and 2020

Control Zone	2019 (\$/MWh)	2020 (\$/MWh)	Difference (\$/MWh)	Percent
AECO	0.000	0.000	0.000	0.0%
AEP	0.000	0.000	(0.000)	(65.2%)
APS	0.000	0.000	(0.000)	(100.0%)
ATSI	0.000	0.000	(0.000)	(100.0%)
BGE	0.002	0.000	(0.002)	(100.0%)
ComEd	0.000	0.000	0.000	0.0%
DAY	0.000	0.000	0.000	0.0%
DEOK	0.000	0.000	0.000	0.0%
DLCO	0.000	0.000	0.000	0.0%
Dominion	0.002	0.000	(0.002)	(100.0%)
DPL	0.006	0.000	(0.006)	(93.3%)
EKPC	0.001	0.004	0.003	221.1%
JCPL	0.000	0.008	0.008	NA
Met-Ed	0.000	0.000	0.000	16.9%
OVEC	0.000	0.000	0.000	0.0%
PECO	0.000	0.000	0.000	0.0%
PENELEC	0.008	0.000	(0.008)	(100.0%)
Pepco	0.000	0.000	0.000	0.0%
PPL	0.000	0.004	0.004	NA
PSEG	0.000	0.000	0.000	0.0%
RECO	0.000	0.000	0.000	0.0%

³¹ See 2019 State of the Market Report for PJM, Volume 2, Section 10: Ancillary Service Markets.

Balancing Operating Reserve Determinants

Table 4-35 shows the determinants used to allocate the regional balancing operating reserve charges in 2019 and 2020. Total real-time load and real-time exports were 782,875 GWh, 2.7 percent lower in 2020 compared to 2019. Total deviations summed across the demand, supply, and generator categories were 164,551 GWh, 6.6 percent higher in 2020 compared to 2019.

Table 4-35 Balancing operating reserve determinants (GWh): 2019 and 2020

		Reliability Charge Determinants (GWh)			Deviation Charge Determinants (GWh)			
		Real-Time Load	Real-Time Exports	Reliability Total	Demand Deviations (MWh)	Supply Deviations (MWh)	Generator Deviations (MWh)	Deviations Total
2019	RTO	771,929	32,874	804,803	92,739	28,251	33,392	154,382
	East	367,968	14,615	382,582	44,897	15,351	17,278	77,526
	West	403,961	18,259	422,221	47,187	12,356	16,114	75,657
2020	RTO	742,987	39,888	782,875	109,569	22,539	32,444	164,551
	East	355,089	13,276	368,364	51,071	12,132	15,353	78,556
	West	387,898	26,612	414,510	57,812	10,101	17,091	85,004
Difference	RTO	(28,942)	7,014	(21,928)	16,830	(5,713)	(948)	10,170
	East	(12,879)	(1,339)	(14,218)	6,173	(3,219)	(1,925)	1,030
	West	(16,063)	8,353	(7,710)	10,625	(2,254)	977	9,347

Under PJM's operating reserve rules, balancing operating reserve charges are allocated regionally. PJM defined the Eastern and Western regions, in addition to the RTO region to allocate the cost of balancing operating reserves. These regions consist of three location types: zones, hubs/aggregates, and interfaces. The deviations, calculated between day-ahead and real-time generation, are aggregated regionally by location type, depending on where the charge occurs.

Credits paid to generators that are defined as operating for reliability purposes are charged to real-time load and exports. Credits paid to generators and credits paid to import transactions that are defined to be operating control deviations on the system, such as energy lost opportunity credits and cancellation credits, are charged to deviations.

Deviations fall into three categories: demand, supply and generator deviations. Table 4-36 shows the different categories by type of transactions that incurred deviations. In 2020, 37.3 percent of all RTO deviations were incurred by virtual transactions, or by a transaction that combines virtuals with exports or load. The volume of UTC deviations represents 31.5 percent of total deviations since November 1, 2020.

Table 4-36 Deviations by transaction type: 2020

Deviation Category	Transaction	Deviation (GWh)			Share		
		RTO	East	West	RTO	East	West
Demand	DECs Only	26,689	14,205	11,982	16.2%	18.1%	14.1%
	UTCs Only	11,444	3,344	7,916	7.0%	4.3%	9.3%
	Load Only	60,561	30,052	30,508	36.8%	38.3%	35.9%
	Exports Only	7,532	3,126	4,406	4.6%	4.0%	5.2%
	Combination of Load/Exports with DECs/UTCs	3,330	330	3,000	2.0%	0.4%	3.5%
	Combination of Load/Exports without DECs/UTCs	13	13	0	0.0%	0.0%	0.0%
Supply	INCs Only	19,667	9,837	9,524	12.0%	12.5%	11.2%
	Combination of Imports & INCs	197	195	2	0.1%	0.2%	0.0%
	Imports Only	2,675	2,100	575	1.6%	2.7%	0.7%
Generators		32,444	15,353	17,091	19.7%	19.5%	20.1%
Total		164,551	78,556	85,004	100.0%	100.0%	100.0%

Geography of Charges and Credits

Table 4-37 shows the geography of charges and credits in 2020. Table 4-37 includes only day-ahead operating reserve charges and balancing operating reserve reliability and deviation charges since these categories are allocated regionally, while other charges, such as reactive services, synchronous condensing and black start services are allocated by control zone, and balancing local constraint charges are charged to the requesting party.

Table 4-37 Geography of regional charges and credits: 2020

Location	Charges (Millions)	Credits (Millions)	Balance	Shares			
				Total Charges	Total Credits	Deficit	Surplus
Zones							
AECO	\$1.3	\$1.4	\$0.1	1.4%	1.6%	0.0%	0.4%
AEP	\$11.8	\$13.3	\$1.5	13.6%	15.3%	0.0%	5.3%
APS	\$4.4	\$2.0	(\$2.4)	5.0%	2.3%	8.3%	0.0%
ATSI	\$5.5	\$4.9	(\$0.6)	6.3%	5.6%	2.1%	0.0%
BGE	\$3.6	\$8.0	\$4.4	4.2%	9.2%	0.0%	15.2%
ComEd	\$8.7	\$20.1	\$11.4	10.0%	23.1%	0.0%	39.2%
DAY	\$1.3	\$2.5	\$1.2	1.5%	2.9%	0.0%	4.0%
DEOK	\$2.4	\$2.0	(\$0.4)	2.8%	2.3%	1.4%	0.0%
DLCO	\$1.2	\$0.1	(\$1.1)	1.4%	0.1%	3.9%	0.0%
Dominion	\$9.7	\$13.0	\$3.3	11.1%	14.9%	0.0%	11.3%
DPL	\$2.2	\$5.5	\$3.3	2.6%	6.3%	0.0%	11.3%
EKPC	\$1.2	\$3.0	\$1.8	1.4%	3.5%	0.0%	6.2%
External	\$0.0	\$2.0	\$2.0	0.0%	2.3%	0.0%	7.0%
JCPL	\$2.4	\$1.3	(\$1.0)	2.7%	1.5%	3.6%	0.0%
Met-Ed	\$1.9	\$0.6	(\$1.2)	2.2%	0.7%	4.3%	0.0%
OVEC	\$0.3	\$0.0	(\$0.3)	0.3%	0.0%	1.0%	0.0%
PECO	\$4.0	\$0.1	(\$3.9)	4.6%	0.1%	13.5%	0.0%
PENELEC	\$2.8	\$1.2	(\$1.6)	3.3%	1.4%	5.5%	0.0%
Pepco	\$3.3	\$3.3	(\$0.0)	3.8%	3.8%	0.1%	0.0%
PPL	\$4.8	\$1.2	(\$3.6)	5.5%	1.3%	12.5%	0.0%
PSEG	\$4.3	\$1.4	(\$2.9)	4.9%	1.6%	10.1%	0.0%
RECO	\$0.4	\$0.0	(\$0.4)	0.4%	0.0%	1.2%	0.0%
All Zones	\$77.3	\$86.8	\$9.5	89.1%	100.0%	67.3%	100.0%
Hubs and Aggregates							
AEP - Dayton	\$0.7	\$0.0	(\$0.7)	0.8%	0.0%	2.5%	0.0%
Dominion	\$0.3	\$0.0	(\$0.3)	0.3%	0.0%	0.9%	0.0%
Eastern	\$0.2	\$0.0	(\$0.2)	0.3%	0.0%	0.8%	0.0%
New Jersey	\$0.4	\$0.0	(\$0.4)	0.4%	0.0%	1.3%	0.0%
Ohio	\$0.2	\$0.0	(\$0.2)	0.3%	0.0%	0.8%	0.0%
Western Interface	\$0.0	\$0.0	\$0.0	0.0%	0.0%	0.0%	0.0%
Western	\$1.4	\$0.0	(\$1.4)	1.6%	0.0%	4.9%	0.0%
RTEP B0328 Source	\$0.0	\$0.0	\$0.0	0.0%	0.0%	0.0%	0.0%
All Hubs and Aggregates	\$3.3	\$0.0	(\$3.3)	3.8%	0.0%	11.2%	0.0%
Interfaces							
CPL Ex	\$0.0	\$0.0	(\$0.0)	0.0%	0.0%	0.1%	0.0%
CPL Imp	\$0.0	\$0.0	(\$0.0)	0.0%	0.0%	0.1%	0.0%
Duke Ex	\$0.0	\$0.0	(\$0.0)	0.0%	0.0%	0.0%	0.0%
Duke Imp	\$0.0	\$0.0	(\$0.0)	0.0%	0.0%	0.1%	0.0%
Hudson	\$0.4	\$0.0	(\$0.4)	0.5%	0.0%	1.4%	0.0%
IMO	\$0.1	\$0.0	(\$0.1)	0.1%	0.0%	0.3%	0.0%
Linden	\$0.4	\$0.0	(\$0.4)	0.5%	0.0%	1.4%	0.0%
MISO	\$3.0	\$0.0	(\$3.0)	3.5%	0.0%	10.5%	0.0%
NCMPA Imp	\$0.2	\$0.0	(\$0.2)	0.2%	0.0%	0.6%	0.0%
Neptune	\$0.3	\$0.0	(\$0.3)	0.3%	0.0%	1.0%	0.0%
NIPSCO	\$0.0	\$0.0	(\$0.0)	0.0%	0.0%	0.0%	0.0%
Northwest	\$0.2	\$0.0	(\$0.2)	0.2%	0.0%	0.7%	0.0%
NYIS	\$0.6	\$0.0	(\$0.6)	0.7%	0.0%	2.2%	0.0%
South Ex	\$0.6	\$0.0	(\$0.6)	0.7%	0.0%	2.0%	0.0%
South Imp	\$0.3	\$0.0	(\$0.3)	0.4%	0.0%	1.2%	0.0%
All Interfaces	\$6.2	\$0.0	(\$6.2)	7.2%	0.0%	21.5%	0.0%
Total	\$86.8	\$86.8	\$0.0	100.0%	100.0%	100.0%	100.0%

Charges are categorized by the location (control zone, hub, aggregate or interface) where they are allocated according to PJM's operating reserve rules. Credits are categorized by the location where the resources are located. The shares columns reflect the operating reserve credits and charges balance for each location. For example, transactions in the PPL Control Zone paid 5.5 percent of all operating reserve charges allocated regionally while resources in the PPL

Control Zone were paid 1.3 percent of the corresponding credits. The PPL Control Zone received less operating reserve credits than operating reserve charges paid and had 12.5 percent of the deficit. The deficit is the net of the credits and charges paid at a location. Transactions in the BGE Control Zone paid 4.2 percent of all operating reserve charges allocated regionally, and resources in the BGE Control Zone were paid 9.2 percent of the corresponding credits. The BGE Control Zone received more operating reserve credits than operating reserve charges paid and had 15.2 percent of the surplus. The surplus is the net of the credits and charges paid at a location. Table 4-37 also shows that 89.1 percent of all charges were allocated in control zones, 3.8 percent in hubs and aggregates and 7.2 percent in interfaces.

Energy Uplift Issues

Intraday Segments Uplift Settlement

PJM pays uplift separately for multiple segmented blocks of time during the operating day (intraday).³² The use of intraday segments to calculate the need for uplift payments results in higher uplift payments than necessary to make units whole, including uplift payments to units that are profitable on a daily basis. The MMU recommends eliminating intraday segments from the calculation of uplift payments and returning to calculating the need for uplift based on the entire 24 hour operating day.

Table 4-38 shows balancing operating reserve credits calculated using intraday segments and balancing operating reserve payments calculated on a daily basis. In 2019, balancing operating reserve credits would have been \$13.3 million or 25.4 percent lower if they were calculated on a daily basis. In 2020, balancing operating reserve credits would have been \$10.7 million or 18.5 percent lower if they were calculated on a daily basis.

Table 4-38 Intraday segments and daily balancing operating reserve credits: 2019 and 2020

	2019 BOR Credits (Millions)			2020 BOR Credits (Millions)		
	Intraday Segments Calculation	Daily Calculation	Difference	Intraday Segments Calculation	Daily Calculation	Difference
Jan	\$5.4	\$4.6	(\$0.8)	\$1.6	\$1.3	(\$0.3)
Feb	\$2.5	\$2.3	(\$0.3)	\$0.7	\$0.5	(\$0.2)
Mar	\$3.6	\$2.9	(\$0.7)	\$0.9	\$0.7	(\$0.2)
Apr	\$3.5	\$2.9	(\$0.6)	\$1.1	\$0.9	(\$0.2)
May	\$2.3	\$1.7	(\$0.5)	\$1.9	\$1.6	(\$0.3)
Jun	\$4.1	\$3.3	(\$0.8)	\$5.1	\$4.1	(\$1.0)
Jul	\$8.7	\$6.0	(\$2.7)	\$8.8	\$5.7	(\$3.0)
Aug	\$5.1	\$3.0	(\$2.0)	\$8.1	\$6.0	(\$2.1)
Sep	\$5.7	\$4.0	(\$1.7)	\$3.7	\$2.8	(\$0.9)
Oct	\$5.9	\$4.5	(\$1.4)	\$6.8	\$5.9	(\$0.9)
Nov	\$3.9	\$2.5	(\$1.4)	\$7.8	\$7.0	(\$0.8)
Dec	\$1.7	\$1.2	(\$0.5)	\$11.8	\$11.0	(\$0.9)
Total	\$52.1	\$38.9	(\$13.3)	\$58.2	\$47.4	(\$10.7)

Prior to April 1, 2018, for purposes of calculating LOC credits, each hour was defined as a unique segment. Following the implementation of five minute settlements on April 1, 2018, LOC credits are calculated with each five minute interval defined as a unique segment. Thus a profit in one five minute segment, resulting from the real-time LMP being lower than the day-ahead LMP, is not used to offset a loss in any other five minute segment. This change in settlements causes an increase in LOC credits compared to hourly settlement as generators are made whole for any losses incurred in a five minute interval while previously gains and losses were netted within the hour. Table 4-39 compares the impact on day-ahead LOC credits of adopting five minute settlements over hourly settlements in April 2018 and the impact of having adopted the recommended daily settlements over five minute settlements. For 2020, LOC credits would have been 7.1 percent lower if they had been settled on an hourly basis rather than on a five minute basis. For 2020, LOC credits would have been \$3.4 million or 18.9 percent lower if they had been settled on the recommended daily basis rather than being settled on a five minute settlement.

³² See PJM "Manual 28: Operating Reserve Accounting," Rev. 83 (Dec. 3, 2019).

Table 4-39 Comparison of five minute, hourly, and daily settlement of day-ahead lost opportunity cost credits: 2020

2020 Day-Ahead LOC Credits (Millions)					
	Five Minute Settlement (Status Quo)	Hourly Settlement (Pre-April 2018)	Difference	Daily Settlement (Recommendation)	Difference
Jan	\$0.5	\$0.5	\$0.1	\$0.5	\$0.0
Feb	\$0.4	\$0.4	(\$0.0)	\$0.3	(\$0.1)
Mar	\$0.6	\$0.5	(\$0.1)	\$0.5	(\$0.1)
Apr	\$0.3	\$0.3	(\$0.0)	\$0.3	(\$0.1)
May	\$0.8	\$0.8	(\$0.0)	\$0.6	(\$0.2)
Jun	\$3.3	\$3.1	(\$0.2)	\$2.8	(\$0.4)
Jul	\$4.2	\$3.8	(\$0.4)	\$3.2	(\$1.0)
Aug	\$4.4	\$4.1	(\$0.3)	\$3.8	(\$0.6)
Sep	\$1.6	\$1.4	(\$0.2)	\$1.2	(\$0.5)
Oct	\$0.9	\$0.8	(\$0.0)	\$0.7	(\$0.2)
Nov	\$0.8	\$0.8	(\$0.1)	\$0.7	(\$0.1)
Dec	\$0.4	\$0.4	\$0.0	\$0.3	(\$0.1)
Total	\$18.2	\$16.9	(\$1.3)	\$14.8	(\$3.4)

Uplift Credits and Offer Capping

Absent market power mitigation, unit owners that submit noncompetitive offers or offers with inflexible operating parameters, can exercise market power, resulting in noncompetitive and excessive uplift payments.

The three pivotal supplier (TPS) test is the test for local market power in the energy market.³³ If the TPS test is failed, market power mitigation is applied by offer capping the resources of the owners identified as having local market power. Offer capping is designed to set offers at competitive levels.

Table 4-40 shows that during 2020, 61.2 percent of uplift credits were paid to units that were committed and dispatched on price offers without parameter limits, 10.3 percent to units committed on cost-based offers, 2.4 percent were committed on price-based offers with limited parameters (PLS) and 0.6 percent to units committed on a combination of price-based and cost-based offers.

Table 4-40 Operating Reserve Credits by Offer Type: 2020

Offer Type	Day Ahead Operating Reserve Credits (Millions)	Balancing Operating Reserve Credits (Millions)	Day Ahead Reactive Credits (Millions)	Real Time Reactive Credits (Millions)	Share of Total Operating Reserve Credits	
					Total	
Cost	\$1.0	\$8.0	\$0.0	\$0.3	\$9.4	10.3%
Price	\$8.1	\$47.5	\$0.0	\$0.0	\$55.6	61.2%
Price PLS	\$0.2	\$2.1	\$0.0	\$0.0	\$2.2	2.4%
Cost & Price	\$0.0	\$0.5	\$0.0	\$0.0	\$0.5	0.6%
Cost & PLS	\$0.0	\$0.1	\$0.0	\$0.0	\$0.1	0.1%
Price & PLS	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	0.0%
Total	\$9.3	\$58.1	\$0.1	\$0.4	\$67.8	74.6%

Table 4-41 shows day-ahead operating reserve credits paid to units called on days with hot and cold weather alerts, classified by commitment schedule type. Of all the day-ahead credits received during days with weather alerts, 79.2 percent went to units that were committed on price schedules less flexible than PLS.

Table 4-41 Day-ahead operating reserve credits during weather alerts by commitment schedule: 2020

Commitment Type During Hot and Cold Weather Alerts	Day Ahead Operating Reserve Credits	
	Reserve Credits	Share
Committed on cost (cost capped)	\$11,824	1.1%
Committed on price schedule as flexible as PLS	\$51,950	5.0%
Committed on price schedule less flexible than PLS	\$821,403	79.2%
Committed on price PLS	\$151,936	14.6%
Total	\$1,037,113	100.0%

³³ See the MMU Technical Reference for PJM Markets, at "Three Pivotal Supplier Test" for a more detailed explanation of the three pivotal supplier test. <http://www.monitoringanalytics.com/reports/Technical_References/references.shtml>.

