## Capacity Market

Each organization serving PJM load must meet its capacity obligations through the PJM Capacity Market, where load serving entities (LSEs) must pay the locational capacity price for their zone. LSEs can also construct generation and offer it into the capacity market, enter into bilateral contracts, develop demand resources and energy efficiency (EE) resources and offer them into the capacity market, or construct transmission upgrades and offer them into the capacity market.

The Market Monitoring Unit (MMU) analyzed market structure, participant conduct and market performance in the PJM Capacity Market for the first six months of 2017, including supply, demand, concentration ratios, pivotal suppliers, volumes, prices, outage rates and reliability.<sup>1</sup>

### Table 5-1 The capacity market results were competitive

| Market Element                     | Evaluation      | Market Design |
|------------------------------------|-----------------|---------------|
| Market Structure: Aggregate Market | Not Competitive |               |
| Market Structure: Local Market     | Not Competitive |               |
| Participant Behavior               | Competitive     |               |
| Market Performance                 | Competitive     | Mixed         |

- The aggregate market structure was evaluated as not competitive. For almost all auctions held from 2007 to the present, the PJM region failed the three pivotal supplier test (TPS), which is conducted at the time of the auction.<sup>2</sup>
- The local market structure was evaluated as not competitive. For almost every auction held, all LDAs have failed the TPS test, which is conducted at the time of the auction.<sup>3</sup>
- Participant behavior was evaluated as competitive. Market power mitigation measures were applied when the Capacity Market Seller failed the market power test for the auction, the submitted sell offer exceeded

the defined offer cap, and the submitted sell offer, absent mitigation, would increase the market clearing price. Market power mitigation rules were also applied when the Capacity Market Seller submitted a sell offer for a new resource or uprate that was below the Minimum Offer Price Rule (MOPR) threshold.

- Market performance was evaluated as competitive. Although structural market power exists in the Capacity Market, a competitive outcome resulted from the application of market power mitigation rules.
- Market design was evaluated as mixed because while there are many positive features of the Reliability Pricing Model (RPM) design and the capacity performance modifications to RPM, there are several features of the RPM design which still threaten competitive outcomes. These include the definition of DR which permits inferior products to substitute for capacity, the replacement capacity issue, the definition of unit offer parameters and the inclusion of imports which are not substitutes for internal capacity resources.

### **Overview** RPM Capacity Market

### Market Design

The Reliability Pricing Model (RPM) Capacity Market is a forward-looking, annual, locational market, with a must offer requirement for Existing Generation Capacity Resources and mandatory participation by load, with performance incentives, that includes clear market power mitigation rules and that permits the direct participation of demand-side resources.<sup>4</sup>

Under RPM, capacity obligations are annual. Base Residual Auctions (BRA) are held for Delivery Years that are three years in the future. Effective with the 2012/2013 Delivery Year, First, Second and Third Incremental Auctions (IA) are held for each Delivery Year.<sup>5</sup> Prior to the 2012/2013 Delivery Year, the Second Incremental Auction was conducted if PJM determined that an

<sup>1</sup> The values stated in this report for the RTO and LDAs refer to the aggregate level including all nested LDAs unless otherwise specified. For example, RTO values include the entire PJM market and all LDAs. Rest of RTO values are RTO values net of nested LDA values.

<sup>2</sup> In the 2008/2009 RPM Third Incremental Auction, 18 participants in the RTO market passed the TPS test.

<sup>3</sup> In the 2012/2013 RPM Base Residual Auction, six participants included in the incremental supply of EMAAC passed the TPS test. In the 2014/2015 RPM Base Residual Auction, seven participants in the incremental supply in MAAC passed the TPS test.

<sup>4</sup> The terms PJM Region, RTO Region and RTO are synonymous in this report and include all capacity within the PJM footprint.

<sup>5</sup> See 126 FERC ¶ 61,275 (2009) at P 86

unforced capacity resource shortage exceeded 100 MW of unforced capacity due to a load forecast increase. Effective January 31, 2010, First, Second, and Third Incremental Auctions are conducted 20, 10, and three months prior to the Delivery Year.<sup>6</sup> Also effective for the 2012/2013 Delivery Year, a Conditional Incremental Auction may be held if there is a need to procure additional capacity resulting from a delay in a planned large transmission upgrade that was modeled in the BRA for the relevant Delivery Year.<sup>7</sup>

The 2020/2021 RPM Base Residual Auction was conducted in the first six months of 2017.

On June 9, 2015, FERC accepted changes to the PJM capacity market rules proposed in PJM's Capacity Performance (CP) filing.8 For a transition period during the 2018/2019 and 2019/2020 Delivery Years, PJM will procure two product types, Capacity Performance and Base Capacity. PJM also procured Capacity Performance resources in two transition auctions for the 2016/2017 and 2017/2018 Delivery Years. Effective with the 2020/2021 Delivery Year, PJM will procure a single capacity product, Capacity Performance. CP Resources are expected to be available and capable of providing energy and reserves when needed at any time during the Delivery Year.<sup>9</sup> Effective for the 2018/2019 through the 2019/2020 Delivery Years, a Base Capacity Demand Resource Constraint and a Base Capacity Resource Constraint are established for each modeled LDA. These maximum quantities are set for reliability purpose to limit the quantity procured of the less available products, including Base Capacity Generation Resources, Base Capacity Demand Resources, and Base Capacity Energy Efficiency Resources. The Capacity Performance (CP) Transition Incremental Auctions (IAs) were held as part of a five year transition to a single capacity product type in the 2020/2021 Delivery Year. Participation in the CP Transition IAs was voluntary. If a resource cleared a CP Transition IA and had a prior commitment for the relevant Delivery Year, the existing commitment was converted to a CP commitment which is subject to the CP performance requirements and Non-Performance Charges. The Transition IAs were not designed to minimize the cost of purchasing Capacity

Performance resources for the two delivery years and were not designed to maximize economic welfare for the two delivery years.

RPM prices are locational and may vary depending on transmission constraints.<sup>10</sup> Existing generation capable of qualifying as a capacity resource must be offered into RPM auctions, except for resources owned by entities that elect the fixed resource requirement (FRR) option. Participation by LSEs is mandatory, except for those entities that elect the FRR option. There is an administratively determined demand curve that defines scarcity pricing levels and that, with the supply curve derived from capacity offers, determines market prices in each BRA. RPM rules provide performance incentives for generation, including the requirement to submit generator outage data and the linking of capacity payments to the level of unforced capacity, and the performance incentives have been strengthened significantly under the Capacity Performance modifications to RPM. Under RPM there are explicit market power mitigation rules that define the must offer requirement, that define structural market power based on the marginal cost of capacity, that define offer caps, that define the minimum offer price, and that have flexible criteria for competitive offers by new entrants. Demand Resources and Energy Efficiency Resources may be offered directly into RPM auctions and receive the clearing price without mitigation.

### **Market Structure**

- PJM Installed Capacity. During the first six months of 2017, PJM installed capacity increased 678.1 MW or 0.4 percent, from 182,410.7 MW on January 1 to 183,088.8 MW on June 30. Installed capacity includes net capacity imports and exports and can vary on a daily basis.
- PJM Installed Capacity by Fuel Type. Of the total installed capacity on June 30, 2017, 35.9 percent was coal; 36.3 percent was gas; 18.1 percent was nuclear; 3.7 percent was oil; 4.8 percent was hydroelectric; 0.6 percent was wind; 0.4 percent was solid waste; and 0.2 percent was solar.
- Market Concentration. In the 2020/2021 RPM Base Residual Auction all participants in the total PJM market as well as the LDA RPM markets failed

<sup>6</sup> See Order in Docket No. ER10-366-000 (January 22, 2010).

<sup>7</sup> See 126 FERC ¶ 61,275 (2009) at P 88.

<sup>8</sup> See Docket No. ER15-623-000 (December 12, 2014) and 151 FERC ¶ 61,208 (2015).

<sup>9</sup> See "PJM Manual 18: PJM Capacity Market," Revision 37 (April 27, 2017) at 9.

<sup>10</sup> Transmission constraints are local capacity import capability limitations (low capacity emergency transfer limit (CETL) margin over capacity emergency transfer objective (CETO)) caused by transmission facility limitations, voltage limitations or stability limitations.

the three pivotal supplier (TPS) test.<sup>11</sup> Offer caps were applied to all sell offers for resources which were subject to mitigation when the Capacity Market Seller did not pass the test, the submitted sell offer exceeded the defined offer cap, and the submitted sell offer, absent mitigation, increased the market clearing price.<sup>12</sup> <sup>13</sup> <sup>14</sup>

- Imports and Exports. Of the 4,961.8 MW of imports in the 2020/2021 RPM Base Residual Auction, 3,997.2 MW cleared. Of the cleared imports, 1,671.2 MW (41.8 percent) were from MISO.
- Demand-Side and Energy Efficiency Resources. Capacity in the RPM load management programs was 10,117.8 MW for June 1, 2017, as a result of cleared capacity for Demand Resources and Energy Efficiency Resources in RPM Auctions for the 2017/2018 Delivery Year (13,793.0 MW) less replacement capacity from sources other than Demand Resources and Energy Efficiency (3,675.2 MW).

### Market Conduct

• 2020/2021 RPM Base Residual Auction. Of the 1,114 generation resources that submitted offers, the MMU calculated unit specific offer caps for 14 generation resources (1.3 percent).

### Market Performance

• The 2020/2021 RPM Base Residual Auction was conducted in the first six months of 2017. The weighted average capacity price for the 2017/2018 Delivery Year is \$141.16 per MW-day, including all RPM Auctions for the 2017/2018 Delivery Year held through the first three months of 2017. The weighted average capacity price for the 2018/2019 Delivery Year is \$177.38, including all RPM Auctions for the 2018/2019 Delivery Year held

through the first three months of 2017. The weighted average capacity price for the 2019/2020 Delivery Year is \$114.30, including all RPM Auctions for the 2019/2020 Delivery Year held through the first three months of 2017. RPM net excess increased 1,329.5 MW from 5,855.9 MW on June 1, 2015, to 7,185.4 MW on June 1, 2016.

- For the 2016/2017 Delivery Year, RPM annual charges to load are \$7.7 billion.
- The delivery year weighted average capacity price was \$121.84 per MW-day in 2016/2017 and \$141.16 per MW-day in 2017/2018.

### **Generator Performance**

- Forced Outage Rates. The average PJM EFORd for the first six months of 2017 was 7.4 percent, an increase from 6.6 percent for the first six months of 2016.<sup>15</sup>
- Generator Performance Factors. The PJM aggregate equivalent availability factor for the first six months of 2017 was 83.5 percent, an increase from 81.9 percent for the first six months of 2016.
- Outages Deemed Outside Management Control (OMC). In the first six months of 2017, 2.0 percent of forced outages were classified as OMC outages.

### **Recommendations**<sup>16</sup>

The MMU recognizes that PJM has implemented the Capacity Performance Construct to replace some of the existing core market rules and to address fundamental performance incentive issues. The MMU recognizes that the Capacity Performance Construct addresses many of the MMU's recommendations. The MMU's recommendations are based on the existing capacity market rules. The status is reported as adopted if the recommendation was included in FERC's order approving PJM's Capacity Performance filing.<sup>17</sup>

<sup>11</sup> There are 27 Locational Deliverability Areas (LDAs) identified to recognize locational constraints as defined in "Reliability Assurance Agreement Among Load Serving Entities in the PJM Region", Schedule 10.1. PJM determines, in advance of each BRA, whether the defined LDAs will be modeled in the given delivery year using the rules defined in OATT Attachment DD (Reliability Pricing Model) § 5.10(a)(ii).

<sup>12</sup> See PJM. OATT Attachment DD § 6.5.

<sup>13</sup> Prior to November 1, 2009, existing DR and EE resources were subject to market power mitigation in RPM Auctions. See 129 FERC ¶ 61,081 (2009) at P 30.

<sup>14</sup> Effective January 31, 2011, the RPM rules related to market power mitigation were changed, including revising the definition for Planned Generation Capacity Resource and creating a new definition for Existing Generation Capacity Resource for purposes of the must-offer requirement and market power mitigation, and treating a proposed increase in the capability of a generation capacity resource the same in terms of mitigation as a Planned Generation Capacity Resource. See 134 FERC ¶ 61,065 (2011).

<sup>15</sup> The generator performance analysis includes all PJM capacity resources for which there are data in the PJM generator availability data systems (GADS) database. This set of capacity resources may include generators in addition to those in the set of generators committed as capacity resources in RPM. Data was downloaded from the PJM GADS database on July 26, 2017. EFORd data presented in state of the market reports may be revised based on data submitted after the publication of the reports as generation owners may submit corrections at any time with permission from PJM GADS administrators.

<sup>16</sup> The MMU has identified serious market design issues with RPM and the MMU has made specific recommendations to address those issues. These recommendations have been made in public reports. See Table 5-2.

<sup>17 151</sup> FERC ¶ 61,208 (June 9, 2015).

- The MMU recommends the extension of minimum offer price rule (MOPR) to all existing and proposed units in order to protect competition in the capacity market from external subsidies. (Priority: High. First reported 2016. Status: Not adopted.)
- The MMU recommends the enforcement of a consistent definition of capacity resource. The MMU recommends that the requirement to be a physical resource be enforced and enhanced. The requirement to be a physical resource should apply at the time of auctions and should also constitute a commitment to be physical in the relevant Delivery Year. The requirement to be a physical resource should be applied to all resource types, including planned generation, demand resources and imports.<sup>18</sup> <sup>19</sup> (Priority: High. First reported 2013. Status: Not adopted. Pending before FERC.)
- The MMU recommends that the test for determining modeled Locational Deliverability Areas (LDAs) in RPM be redefined. A detailed reliability analysis of all at risk units should be included in the redefined model. (Priority: Medium. First reported 2013. Status: Not adopted.)
- The MMU recommends that there be an explicit requirement that capacity resource offers in the Day-Ahead Energy Market be competitive, where competitive is defined to be the short run marginal cost of the units. (Priority: Low. First reported 2013. Status: Not adopted.)
- The MMU recommends that the net revenue calculation used by PJM to calculate the net Cost of New Entry (CONE) VRR parameter reflect the actual flexibility of units in responding to price signals rather than using assumed fixed operating blocks that are not a result of actual unit limitations.<sup>20 21</sup> The result of reflecting the actual flexibility is higher net revenues, which affect the parameters of the RPM demand curve and market outcomes. (Priority: High. First reported 2013. Status: Not adopted.)
- 18 See also Comments of the Independent Market Monitor for PJM, Docket No. ER14-503-000 (December 20, 2013).
- 19 See "Analysis of Replacement Capacity for RPM Commitments: June 1, 2007 to June 1, 2016," <a href="http://www.monitoringanalytics.com/">http://www.monitoringanalytics.com/</a> reports/Reports/2016/IMM\_Analysis\_of\_Replacement\_Capacity\_for\_RPM\_Commitments\_06012007\_to\_06012016\_20161227.pdf> (December 27, 2016).

- The MMU recommends that modifications to existing resources not be treated as new resources for purposes of market power related offer caps or MOPR offer floors. (Priority: Low. First reported 2012. Status: Not adopted.)
- The MMU recommends that, as part of the MOPR unit specific standard of review, all projects be required to use the same basic modeling assumptions. That is the only way to ensure that projects compete on the basis of actual costs rather than on the basis of modeling assumptions.<sup>22</sup> (Priority: High. First reported 2013. Status: Not adopted.)
- The MMU recommends two changes to the RPM solution methodology related to make whole payments and the iterative reconfiguration of the VRR curve:
- The MMU recommends changing the RPM solution methodology to explicitly incorporate the cost of make whole payments in the objective function. (Priority: Medium. First reported 2014. Status: Not adopted.)
- The MMU also recommends changing the RPM solution methodology to define variables for the nesting relationships in the BRA optimization model directly rather than employing the current iterative approach, in order to improve the efficiency and stability. (Priority: Medium. First reported 2014. Status: Not adopted.)
- The MMU recommends the following changes with respect to capacity imports into PJM:
- The MMU recommends that all capacity imports be required to be deliverable to PJM load prior to the relevant delivery year to ensure that they are as close to full substitutes for internal, physical capacity resources as possible. Pseudo ties alone are not adequate to ensure deliverability. (Priority: High. First reported 2016. Status: Not adopted.)

<sup>20</sup> See PJM Interconnection, L.L.C., Docket No. ER12-513-000 (December 1, 2011) ("Triennial Review").

<sup>21</sup> See the 2012 State of the Market Report for PJM, Volume II, Section 6, Net Revenue.

<sup>22</sup> See 143 FERC ¶ 61,090 (2013) ("We encourage PJM and its stakeholders to consider, for example, whether the unit-specific review process would be more effective if PJM requires the use of common modeling assumptions for establishing unit-specific review while, at the same time, allowing sellers to provide support for objective, individual cost advantages. Moreover, we encourage PJM and its stakeholders to consider these modifications to the unit-specific review process together with possible enhancements to the calculation of Net CONE."); see also, Comments of the Independent Market Monitor for PJM, Docket No. ER13-535-001 (March 25, 2013); Complaint of the Independent Market Monitor for PJM, Docket No. EL12-63-000 (May 1, 2012); Motion for Clarification of the Independent Market Monitor for PJM, Docket No. ER11-2875-000, et al. (February 17, 2012); Protest of the Independent Market Nonitor for PJM, Docket No. ER11-2875-000, et al. (February 17, 2012); Protest of the Independent Market Nonitor for PJM, Docket No. ER11-2875-000, et al. (February 17, 2012); Protest of the Independent Market Nonitor for PJM, Docket No. ER11-2875-000, et al. (February 17, 2012); Protest of the Independent Market Nonitor for PJM, Docket No. ER11-2875-000, et al. (February 17, 2012); Protest of the Independent Market Nonitor for PJM, Docket No. ER11-2875-000, et al. (February 17, 2012); Protest of the Independent Market Nonitor for PJM, Docket No. ER11-2875-000, et al. (February 17, 2012); Protest of the Independent Market Nonitor for PJM, Docket No. ER11-2875-000, et al. (February 17, 2012); Protest of the Independent Market Nonitor for PJM, Docket No. ER11-2875-000, et al. (February 17, 2012); Protest of the Independent Market Nonitor for PJM, Docket No. ER11-2875-000, et al. (February 17, 2012); Protest of the Independent Market Nonitor for PJM, Docket No. ER11-2875-000, et al. (February 17, 2012); Protest of the Independent Northore Northore PJM, Docket No. ER11-20 and ER11-2875 (March 4, 2011).

- The MMU recommends that all costs incurred as a result of a pseudo tied unit be borne by the unit itself and included as appropriate in unit offers in the capacity market. (Priority: High. First reported 2016. Status: Not adopted.)
- The MMU recommends improvements to the performance incentive requirements of RPM:
  - The MMU recommends that a unit which is not capable of supplying energy consistent with its day-ahead offer should reflect an appropriate outage. (Priority: Medium. First reported 2009. Status: Not adopted. Pending before FERC.)
- The MMU recommends that retroactive replacement capacity transactions not be permitted. (Priority: Medium. First reported 2016. Status: Not adopted.)
- The MMU recommends that treatment of costs in RMR filings be emphasized. Customers should bear all the incremental costs, including incremental investment costs, required by the RMR service that the unit owner would not have incurred if the unit owner had deactivated its unit as it proposed. Generation owners should bear all other costs. (Priority: Low. First reported 2010. Status: Not adopted.)
- The MMU recommends that the mitigation rules for Demand Resource and Energy Efficiency Resource offers be reevaluated and reviewed. (Priority: Medium. First reported 2016. Status: Not adopted.)
- The MMU recommends that Energy Efficiency Resources (EE) not be included on the supply side of the capacity market because PJM's load forecasts now account for future EE but did not when EE was first added to the capacity market. If EE is not included on the supply side, there is no reason to have an add back mechanism. If EE remains on the supply side, the implementation of the EE add back mechanism should be modified to ensure that market clearing prices are not affected. (Priority: Medium. First reported 2016. Status: Not adopted.)
- The MMU recommends that PJM reduce the number of incremental auctions to a single incremental auction held three months prior to the start of the delivery year and reevaluate the triggers for holding

conditional incremental auctions. (Priority: Medium. First reported 2013. Modified Q1 2017. Status: Not adopted.)

- The MMU recommends that PJM release capacity in the incremental auction only in cases where the combination of quantities released and associated prices would increase the welfare of capacity market resource owners and load, including consideration of both capacity and energy market benefits in the determination of release quantities and prices. (Priority: Medium. First reported Q1, 2017. Status: Not adopted.)
- The MMU recommends that the notification requirement for deactivations be extended from 90 days prior to the date of deactivation to 12 months prior to the date of deactivation and that PJM and the MMU be provided 60 days rather than 30 days to complete their reliability and market power analyses. (Priority: Low. First reported 2012. Status: Partially adopted.)
- The MMU recommends clear, explicit and detailed rules that define the conditions under which PJM will and will not recall energy from PJM capacity resources and prohibit new energy exports from PJM capacity resources. The MMU recommends that those rules define the conditions under which PJM will purchase emergency energy while at the same time not recalling energy exports from PJM capacity resources. PJM has modified these rules, but they need additional clarification and operational details. (Priority: Low. First reported 2010. Status: Partially adopted.)
- The MMU recommends that the use of the 2.5 percent demand adjustment (Short Term Resource Procurement Target) be terminated immediately. The 2.5 percent should be added back to the overall market demand curve. (Priority: Medium. First reported 2013. Status: Adopted 2015.)
- The MMU recommends that the definition of demand side resources be modified in order to ensure that such resources be fully substitutable for other generation capacity resources. Both the Limited and the Extended Summer DR products should be eliminated in order to ensure that the DR product has the same unlimited obligation to provide capacity year round as generation capacity resources. (Priority: High. First reported 2012. Status: Adopted 2015.)

- The MMU recommends that all capacity imports have firm transmission to the PJM border acquired prior to offering in an RPM auction. (Priority: High. First reported 2014. Status: Adopted 2015.)
- The MMU recommends that all capacity imports be required to be pseudo tied prior to the relevant Delivery Year in order to ensure that imports are as close to full substitutes for internal, physical capacity resources as possible. (Priority: High. First reported 2014. Status: Adopted 2015.)
- The MMU recommends that all resources importing capacity into PJM accept a must offer requirement. (Priority: High. First reported 2014. Status: Adopted 2015.)
- The MMU recommends that Generation Capacity Resources be paid on the basis of whether they produce energy when called upon during any of the hours defined as critical. One hundred percent of capacity market revenue should be at risk rather than only fifty percent. (Priority: High. First reported 2012. Status: Adopted 2015.)
- The MMU recommends that PJM eliminate all OMC outages from the calculation of forced outage rates used for any purpose in the PJM Capacity Market. (Priority: Medium. First reported 2013. Status: Adopted 2015.)
- The MMU recommends that PJM eliminate the broad exception related to lack of gas during the winter period for single-fuel, natural gas-fired units.<sup>23</sup> (Priority: Medium. First reported 2013. Status: Adopted 2015.)

### Conclusion

The analysis of PJM Capacity Markets begins with market structure, which provides the framework for the actual behavior or conduct of market participants. The analysis examines participant behavior within that market structure. In a competitive market structure, market participants are constrained to behave competitively. The analysis examines market performance, measured by price and the relationship between price and marginal cost, that results from the interaction of market structure and participant behavior.

The MMU found serious market structure issues, measured by the three pivotal supplier test results, but no exercise of market power in the PJM Capacity Market in the first six months of 2017. Explicit market power mitigation rules in the RPM construct offset the underlying market structure issues in the PJM Capacity Market under RPM. The PJM capacity market results were competitive in the first six months of 2017.

The MMU has identified serious market design issues with RPM and the MMU has made specific recommendations to address those issues.<sup>24 25 26 27</sup> <sup>28</sup> In 2016 and 2017, the MMU prepared a number of RPM-related reports and testimony, shown in Table 5-2. The capacity performance modifications to the RPM construct have significantly improved the capacity market and addressed many of the issues identified by the MMU. The MMU will publish more detailed reports on the CP Auctions which include more specific issues and suggestions for improvements.

The issue of external subsidies emerged more fully in 2016. The subsidies are not part of the PJM market design but nonetheless threaten the foundations of the PJM capacity market as well as the competitiveness of PJM markets overall.

The Ohio subsidy proceedings and the Illinois ZEC subsidy proceeding all originate from the fact that competitive markets result in the exit of uneconomic and uncompetitive generating units. Regardless of the specific rationales offered by unit owners, the proposed solution for all such generating units has been to provide out of market subsidies in order to retain such units. The proposed solution in all cases ignores the opportunity cost of subsidizing uneconomic units, which is the displacement of resources and technologies that would otherwise be economic. These subsidies are not

<sup>23</sup> See OATT Attachment DD § 10(e). For more on this issue and related incentive issues, see the MMU's White Paper included in: Monitoring Analytics, LLC and PJM Interconnection, LLC, "Capacity in the PJM Market," <a href="http://www.monitoringanalytics.com/reports/Reports/2012/IMM\_And\_PJM\_Capacity\_White\_Papers\_On\_OPSI\_Issues\_20120820.pdf">http://www.monitoringanalytics.com/reports/Reports/2012/ IMM\_And\_PJM\_Capacity\_White\_Papers\_On\_OPSI\_Issues\_20120820.pdf</a>> (August 20, 2012).

<sup>24</sup> See "Analysis of the 2016/2017 RPM Base Residual Auction," <a href="http://www.monitoringanalytics.com/reports/2014/IMM\_Analysis\_of\_the\_20162017\_RPM\_Base\_Residual\_Auction\_20140418.pdf">http://www.monitoringanalytics.com/reports/2014/IMM\_Analysis\_of\_the\_20162017\_RPM\_Base\_Residual\_Auction\_20140418.pdf</a>> (April 18, 2014).

<sup>25</sup> See "Analysis of the 2017/2018 RPM Base Residual Auction," <a href="http://www.monitoringanalytics.com/reports/2014/IMM\_Analysis\_of\_the\_2017\_2018\_RPM\_Base\_Residual\_Auction\_20141006.pdf">http://www.monitoringanalytics.com/reports/2014/IMM\_Analysis\_of\_the\_2017\_2018\_RPM\_Base\_Residual\_Auction\_20141006.pdf</a>> (October 6, 2014).

<sup>26</sup> See "Analysis of the 2018/2019 RPM Base Residual Auction Revised," <a href="http://www.monitoringanalytics.com/reports/Reports/2016/">http://www.monitoringanalytics.com/reports/2016/</a> IMM\_Analysis\_of\_the\_2018/2019\_RPM\_Base\_Residual\_Auction\_20160706.pdf> (July 6, 2016).

<sup>27</sup> See "Analysis of the 2019/2020 RPM Base Residual Auction Revised," <a href="http://www.monitoringanalytics.com/reports/2016/">http://www.monitoringanalytics.com/reports/2016/</a> IMM\_Analysis\_of\_the\_20192020\_RPM\_BRA\_20160831-Revised.pdf> (August 31, 2016).

<sup>28</sup> See "Analysis of Replacement Capacity for RPM Commitments: June 1, 2007 to June 1, 2016," <a href="http://www.monitoringanalytics.com/">http://www.monitoringanalytics.com/</a> reports/Reports/2016/IMM\_Analysis\_of\_Replacement\_Capacity\_for\_RPM\_Commitments\_06012007\_to\_06012016\_20161227.pdf> (December 27, 2016).

accurately characterized as state subsidies. These subsidies were all requested by the owners of specific uneconomic generating units in order to improve the profitability of those specific units. These subsidies were not requested to accomplish broader social goals. Broader social goals can all be met with market based mechanisms available to all market participants on a competitive basis and without discrimination.

Subsidies are contagious. Competition in the markets could be replaced by competition to receive subsidies. Similar threats to competitive markets are being discussed by unit owners in other states and the potentially precedential nature of these actions enhances the urgency of creating an effective rule to maintain competitive markets by modifying market rules to address these subsidies. Fortunately, this can be accomplished quickly by expanding the coverage of an existing rule that already reflects stakeholder compromises.

PJM markets have no protection against this emergent threat. Accurate signals for entry and exit are necessary for well functioning and competitive markets. Competitive investors rely on accurate signals to make decisions. The current MOPR only addresses subsidies for new entry. The current subsidies demonstrate that the markets need protection against subsidized, noncompetitive offers from existing as well as new resources. The MOPR should be expanded to address subsidies for existing units, and this should be done expeditiously. This issue will not become moot unless and until the MOPR is reformed. Action is needed to correct the MOPR immediately. An existing unit MOPR is the best means to defend the PJM markets from the threat posed by subsidies intended to forestall retirement of financially distressed assets. The role of subsidies to renewables should also be clearly defined and be incorporated in this rule.

While the existing unit MOPR would protect markets in the short run, the underlying issues that have resulted in the pressure on markets should also be examined. Unit owners are seeking subsidies because gas prices are low resulting in low energy market margins and because flaws in the PJM capacity design have led to very substantial price suppression over the past 10 years. To the extent that there are shared broader goals related to PJM markets, they should also be addressed, but this can happen with a slightly longer lead time. If a shared goal is to reduce carbon output, a price on carbon is the market based solution. If a shared goal is increased renewables in addition to their carbon attributes, a common approach to RECs would be a market based solution. Fuel diversity has also been mentioned as an issue. Current fuel diversity is higher than ever in PJM. If there is an issue, the real issue is fuel security and not fuel diversity. Significant reliance on specific fuels, including nuclear, coal and gas means that markets are at risk from a significant disruption in any one fuel. If fuel security for gas is a concern, a number of issues should be considered including the reliability of the pipelines, the degree to which electric generators have truly firm gas service and the need for a gas RTO to help ensure reliability.

As a result of the fact that demand side resources have contributed to price suppression in PJM capacity markets, the place of demand side in PJM should be reexamined. There are ways to ensure and enhance the vibrancy of demand side without negatively affecting markets for generation. There are other price formation issues in the capacity market that should also be examined and addressed.

### Table 5-2 RPM related MMU reports, January 2016 through June 2017

| Date               | Name   |
|--------------------|--|
| January 13, 2016   | IMM Response re Capacity Performance Docket No. ER15-623-000 http://www.monitoringanalytics.com/reports/Reports/2016/IMM_Response_ER15-623-000_20160113.pdf  |
| February 1, 2016   | IMM Post-Hearing Brief re AEP Ohio Case Nos. 14-1693 EL-RDR and 14-1694 EL-AAM http://www.monitoringanalytics.com/reports/Reports/2016/IMM_Post_Hearing_Brief_Case_No_14-1693_and_14-1694_20160201.pdf   |
| February 8, 2016   | IMM Post-Hearing Reply Brief re AEP Ohio Case Nos. 14–1693-EL-RDR and 14–1694-EL-AAM http://www.monitoringanalytics.com/reports/Reports/2016/IMM_Post_Hearing_Reply_Brief_Case_No_14–1693-14–1694-20160208.pdf   |
| February 11, 2016  | PJM IMM Joint Statement re Capacity Performance Docket Nos. ER15-623-000, -004 and EL15-29-000, and -003 http://www.monitoringanalytics.com/reports/Reports/2016/PJM_IMM_Joint_Statement_Docket_<br>Nos_ER15-623-000_004_EL15-29-000_003_20160211.pdf    |
| February 16, 2016  | IMM Post-Hearing Brief re FE Ohio Case No. 14-1297-EL-SSO http://www.monitoringanalytics.com/reports/Reports/2016/IMM_Post_Hearing_Brief_Case_No_14-1297_20160216.pdf  |
| February 24, 2016  | IMM Comments re DR CBL Testing http://www.monitoringanalytics.com/reports/2016/IMM_Comments_Docket_Nos_ER16-873_20160223.pdf   |
| February 25, 2016  | Generation Capacity Resources in PJM Region Subject to RPM Must Offer Obligation for 2016/2017, 2017/2018 and 2018/2019 Delivery Years<br>http://www.monitoringanalytics.com/reports/Market_Messages/Messages/RPM_Must_Offer_Obligation_20160225.pdf     |
| February 26, 2016  | IMM Post-Hearing Reply Brief re FE Ohio Case No. 14-1297-EL-SSO http://www.monitoringanalytics.com/reports/Reports/2016/IMM_Post_Hearing_Reply_Brief_Case_No_14-1297-EL-SSO_20160226.pdf   |
| March 22, 2016     | IMM Answer re DR CBL Docket No. ER16-873-000 http://www.monitoringanalytics.com/reports/2016/IMM_Answer_Docket_No_ER16-873-000_20160322.pdf  |
| March 28, 2016     | IMM Motion for Clarification or Rehearing re Net Revenue Docket No. EL14-94-000 http://www.monitoringanalytics.com/reports/Reports/2016/IMM_Request_for_Rehearing_EL14-94-000_20160328.pdf   |
| April 11, 2016     | IMM Comments re Calpine MOPR Complaint Docket No. EL16-49-000 http://www.monitoringanalytics.com/reports/Reports/2016/IMM_Comments_Docket_No_EL16-49-000_20160411.pdf  |
| April 22, 2016     | IMM Comments re Ramp Rate Capacity Performance Docket No. ER16-1336-000 http://www.monitoringanalytics.com/reports/Reports/2016/IMM_Comments_Docket_No_ER16-1336_20160422.pdf  |
| April 28, 2016     | IMM Answer re Calpine Complaint Docket No. EL16-49-000 http://www.monitoringanalytics.com/reports/Reports/2016/IMM_Answer_Docket_No_EL16-49-000_20160428.pdf   |
| May 4, 2016        | New Generation in the PJM Capacity Market: MW and Funding Sources for Delivery Years 2007/2008 through 2018/2019   |
|                    | http://www.monitoringanalytics.com/reports/Reports/2016/New_Generation_in_the_PJM_Capacity_Market_20160504.pdf   |
| May 9, 2016        | Generation Capacity Resources in PJM Region Subject to RPM Must Offer Obligation for 2017/2018, 2018/2019 and 2019/2020 Delivery Years<br>http://www.monitoringanalytics.com/reports/Market_Messages/RPM_Material/RPM_Must_Offer_Obligation_20160509.pdf |
| May 11, 2016       | IMM Answer re Capacity Performance PAH Ramp Rate Docket No. ER16-1336-000 http://www.monitoringanalytics.com/reports/Reports/2016/IMM_Answer_Docket_No_ER16-1336-000_20160511.pdf  |
| June 13, 2016      | IMM Answer and Motion for Leave to Answer re Calpine MOPR Complaint Docket No. EL16-49-000   |
| June 13, 2010      | http://www.monitoringanalytics.com/reports/2016/IMM_Answer_Docket_No_EL16-49-000_20160613.pdf  |
| June 24, 2016      | IMM Answer to IMEA RFR Docket No. ER15-623-010, EL15-29-006 and EL15-41-002  |
|                    | http://www.monitoringanalytics.com/reports/Reports/2016/IMM_Answer_Docket_Nos_ER15-623-010_EL15-29-006_EL15-41-002_20160624.pdf  |
| July 6, 2016       | Analysis of the 2018/2019 RPM Base Residual Auction Revised http://www.monitoringanalytics.com/reports/Reports/2016/IMM_Analysis_of_the_20182019_RPM_Base_Residual_Auction_20160706.pdf  |
| July 7, 2016       | Generation Capacity Resources in PJM Region Subject to RPM Must Offer Obligation for 2017/2018, 2018/2019 and 2019/2020 Delivery Years   |
|                    | http://www.monitoringanalytics.com/reports/Market_Messages/RPM_Must_Offer_Obligation_20160707.pdf  |
| July 13, 2016      | New Generation in the PJM Capacity Market: MW and Funding Sources for Delivery Years 2007/2008 through 2018/2019 ppt   |
|                    | http://www.monitoringanalytics.com/reports/Presentations/2016/IMM_MIC_New_Generation_in_the_PJM_Capacity_Market_for_Delivery_Years_20072008_through_20182019_PPT_20160706.pdf  |
| July 13, 2016      | New Generation in the PJM Capacity Market: MW and Funding Sources for Delivery Years 2007/2008 through 2018/2019   |
|                    | http://www.monitoringanalytics.com/reports/Presentations/2016/IMM_MIC_New_Generation_in_the_PJM_Capacity_Market_for_Delivery_Years_20072008_through_20182019_20160706.pdf  |
| August 26, 2016    | Generation Capacity Resources in PJM Region Subject to RPM Must Offer Obligation for 2017/2018, 2018/2019 and 2019/2020 Delivery Years<br>http://www.monitoringanalytics.com/reports/Market_Messages/Messages/RPM_Must_Offer_Obligations_20160826.pdf    |
| August 31, 2016    | Analysis of the 2019/2020 RPM Base Residual Auction http://www.monitoringanalytics.com/reports/Reports/2016/IMM_Analysis_of_the_20192020_RPM_BRA_20160831-Revised.pdf  |
| September 14, 2016 | Capacity Release Proposal http://www.monitoringanalytics.com/reports/Presentations/2016/IMM_MIC_Capacity_Release_Proposal_20160914.pdf   |
| November 22, 2016  | IMM Complaint re Manual 18 Revisions Docket No. EL17-000 http://www.monitoringanalytics.com/reports/2016/IMM_Complaint_Docket_No_EL1720161122.pdf  |
| December 8, 2016   | IMM Comments re CP Aggregate Rules Docket No. ER17-367-000 http://www.monitoringanalytics.com/reports/Reports/2016/IMM_Comments_Docket_No_ER17-367-000_20161208.pdf  |
| December 22, 2016  | Generation Capacity Resources in PJM Region Subject to RPM Must Offer Obligation for 2017/2018, 2018/2019 and 2019/2020 Delivery Years   |
|                    | http://www.monitoringanalytics.com/reports/Market_Messages/Messages/RPM_Must_Offer_Obligations_20161222.pdf  |
| December 22, 2016  | IMM Notice of Withdrawal re PJM Manual 18 Complaint Docket No. EL17-23-000 http://www.monitoringanalytics.com/reports/Reports/2016/IMM_Notice_of_Withdrawal_Docket_No_EL17-23_20161222.pdf   |
| December 27, 2016  | IMM Analysis of Replacement Capacity for RPM Commitments: June 01, 2007 to June 01, 2016   |
|                    | http://www.monitoringanalytics.com/reports/Reports/2016/IMM_Analysis_of_Replacement_Capacity_for_RPM_Commitments_06012007_to_06012016_20161227.pdf   |
| December 30, 2016  | IMM Motion to Lodge and for Commencement of Compliance Process re RPM Revisions Docket No. ER14-1461-000, -001   |
|                    | http://www.monitoringanalytics.com/reports/Reports/2016/IMM_Motion_to_Lodge_Docket_No_ER14-1461_20161230.pdf   |

| Date              | Name   |
|-------------------|--|
| January 11, 2017  | Replacement Capacity http://www.monitoringanalytics.com/reports/Presentations/2017/IMM_MIC_Replacement_Capacity_Report_20170111.pdf  |
| January 24, 2017  | Summary of BRA Analysis Results: 2013/2014 - 2019/2020 http://www.monitoringanalytics.com/reports/Reports/2017/IMM_BRA_Scenario_Results_Summary_20170124.pdf                     |
| January 30, 2017  | IMM Answer re Amended Calpine MOPR Complaint Docket No. EL16-49-000 http://www.monitoringanalytics.com/reports/Reports/2017/IMM_Answer_Docket_No_EL16-49_20170130.pdf            |
| February 13, 2017 | IMM Answer re Base Capacity Complaint Docket Nos. EL17-32 and EL17-36 http://www.monitoringanalytics.com/reports/Reports/2017/IMM_Answer_Docket_Nos_EL17-32_EL17-36_20170213.pdf |
| February 24, 2017 | Generation Capacity Resources in PJM Region Subject to RPM Must Offer Obligation for 2017/2018, 2018/2019 and 2019/2020 Delivery Years   |
|                   | http://www.monitoringanalytics.com/reports/Market_Messages/RPM_Must_Offer_Obligation_20170224.pdf  |
| March 1, 2017     | Incremental Auction Review http://www.monitoringanalytics.com/reports/Presentations/2017/IMM_IASTF_Incremental_Auction_Review_20170301.pdf                                       |
| May 11, 2017      | Generation Capacity Resources in PJM Region Subject to RPM Must Offer Obligation for 2018/2019, 2019/2020 and 2020/2021 Delivery Years   |
|                   | http://www.monitoringanalytics.com/reports/Market_Messages/RPM_Material/RPM_Must_Offer_Obligation_20170509.pdf   |
| June 27, 2017     | MMU Incremental Auction Recommendation - Package B http://www.monitoringanalytics.com/reports/Presentations/2017/IMM_IASTF_MMU_Package_B_Summary_20170627.pdf                    |
| June 27, 2017     | Replacement Capacity Issues http://www.monitoringanalytics.com/reports/Presentations/2017/IMM_IASTF_Replacement_Capacity_Issues_20170627.pdf                                     |

### Table 5-2 RPM related MMU reports, January 2016 through June 2017 (continued)

### **Installed Capacity**

On January 1, 2017, PJM installed capacity was 182,410.7 MW (Table 5-3).<sup>29</sup> Over the next six months, new generation, unit deactivations, facility reratings, plus import and export shifts resulted in PJM installed capacity of 183,088.8 MW on June 30, 2017, an increase of 678.1 MW or 0.4 percent from the January 1 level.<sup>30 31</sup> The 678.1 MW increase was the result of capacity modifications (552.6 MW), new or reactivated generation (2,298.6 MW), and a decrease in exports (440.9 MW), offset by deactivations (1,791.0 MW), derates (151.9 MW), and a decrease in imports (671.1 MW).

At the beginning of the new delivery year on June 1, 2017, PJM installed capacity was 183,099.2 MW, a decrease of 386.8 MW or 0.2 percent from the May 31 level.

Figure 5-1 shows the share of installed capacity by fuel source for the first day of each delivery year, from June 1, 2007, to June 1, 2017, as well as the expected installed capacity for the next three delivery years, based on the

results of all auctions held through June 30, 2017.<sup>32</sup> On June 1, 2007, coal comprised 40.7 percent of the installed capacity, reached a maximum of 42.9 percent in 2012, decreased to 35.9 percent on June 1, 2017 and is projected to decrease to 26.7 percent by June 1, 2020. The share of gas increased from 29.1 percent in 2007 to 36.3 percent in 2017 and is projected to increase to 47.9 percent in 2020.

# Table 5-3 PJM installed capacity (By fuel source): January 1, May 31, June 1, and June 30, 2017

|               | 1-Jan     | -17     | 31-Ma     | y-17    | 1-Jun     | -17     | 30-Jur    | ı-17    |
|---------------|-----------|---------|-----------|---------|-----------|---------|-----------|---------|
|               | MW        | Percent | MW        | Percent | MW        | Percent | MW        | Percent |
| Coal          | 66,622.2  | 36.5%   | 66,941.3  | 36.5%   | 65,688.0  | 35.9%   | 65,688.0  | 35.9%   |
| Gas           | 65,110.3  | 35.7%   | 65,787.1  | 35.9%   | 66,397.6  | 36.3%   | 66,388.8  | 36.3%   |
| Hydroelectric | 8,850.4   | 4.9%    | 8,850.4   | 4.8%    | 8,870.2   | 4.8%    | 8,870.2   | 4.8%    |
| Nuclear       | 33,043.4  | 18.1%   | 33,103.7  | 18.0%   | 33,163.5  | 18.1%   | 33,163.5  | 18.1%   |
| Oil           | 6,733.6   | 3.7%    | 6,687.0   | 3.6%    | 6,684.4   | 3.7%    | 6,684.4   | 3.7%    |
| Solar         | 262.3     | 0.1%    | 268.0     | 0.1%    | 366.8     | 0.2%    | 366.8     | 0.2%    |
| Solid waste   | 769.4     | 0.4%    | 769.4     | 0.4%    | 814.4     | 0.4%    | 814.4     | 0.4%    |
| Wind          | 1,019.1   | 0.6%    | 1,079.1   | 0.6%    | 1,114.3   | 0.6%    | 1,112.7   | 0.6%    |
| Total         | 182,410.7 | 100.0%  | 183,486.0 | 100.0%  | 183,099.2 | 100.0%  | 183,088.8 | 100.0%  |

<sup>29</sup> Percent values shown in Table 5-3 are based on unrounded, underlying data and may differ from calculations based on the rounded values in the tables.

<sup>30</sup> Unless otherwise specified, the capacity described in this section is the summer installed capacity rating of all PJM generation capacity resources, as entered into the eRPM system, regardless of whether the capacity cleared in the RPM Auctions.

<sup>31</sup> Wind resources accounted for 1,112.7 MW, and solar resources accounted for 366.8 MW of installed capacity in PJM on June 30, 2017. PJM administratively reduces the capabilities of all wind generators to 13 percent and solar generators to 38 percent of nameplate capacity when determining the installed capacity because wind and solar resources cannot be available on peak and cannot respond to dispatch requests. As data become available, unforced capability of wind and solar resources will be calculated using actual data. There are additional wind and solar resources not reflected in total capacity because they are energy only resources and do not participate in the PJM Capacity Market. See "PJM Manual 21: Rules and Procedures for Determination of Generating Capability," Revision 12 (January 1, 2017) at 19.

<sup>32</sup> Due to EFORd values not being finalized for future delivery years, the projected installed capacity is based on cleared unforced capacity (UCAP) MW using the EFORd submitted with the offer.

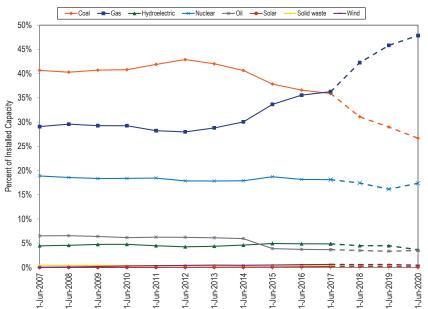


Figure 5-1 Percent of PJM installed capacity (By fuel source): June 1, 2007 through June 1, 2020

Figure 5-2 shows the fuel diversity index (FDI<sub>c</sub>) for PJM installed capacity.<sup>33</sup> The FDI<sub>c</sub> is defined as  $1 - \sum_{i=1}^{N} s_i^2$ , where  $s_i$  is the percent share of fuel type i. The minimum possible value for the FDI<sub>c</sub> is zero, corresponding to all capacity from a single fuel type. The maximum possible value for the FDI<sub>c</sub> is achieved when each fuel type has an equal share of capacity. For a capacity mix of eight fuel types, the maximum achievable index is 0.875. The fuel type categories used in the calculation of the FDI<sub>c</sub> are the eight fuel sources in Table 5-3. The FDI<sub>c</sub> is stable and does not exhibit any longterm trends. The only significant deviation occurred with the expansion of the PJM footprint. On April 1, 2002, PJM expanded with the addition of Allegheny Power System, which added about 12,000 MW of generation.<sup>34</sup> The reduction in the FDI<sub>c</sub> resulted from an increase in coal capacity resources. A similar but more significant reduction occurred in 2004 with the expansion into the ComEd, AEP, and Dayton Power & Light control zones.<sup>35</sup> The FDI<sub>c</sub> decreased on average 0.3 percent from the first six months of 2016 to the first six months of 2017. The decrease in FDI<sub>c</sub> was a result of an increase in the capacity share of gas generators and corresponding small reductions in the share of nuclear, hydro, and coal. Figure 5-2 also includes the expected FDI<sub>c</sub> through June 2020 based on the clearing of RPM auctions. The expected FDI<sub>c</sub> is indicated in Figure 5-2 by the dashed orange line.

The FDI<sub>c</sub> was used to measure the impact of potential retirements of resources that the MMU has identified as being at risk of retirement.<sup>36</sup> There were 96 resources with installed capacity totaling 14,500 MW identified as being at risk. The dashed green line in Figure 5-2 shows the FDI<sub>c</sub> calculated assuming that the capacity from these 96 resources is replaced by gas generation. The FDI<sub>c</sub> under these assumptions would decrease by 0.017 (2.4 percent) from the expected FDI<sub>c</sub> for the period June 1, 2017, through June 1, 2020.

<sup>33</sup> Monitoring Analytics developed the FDI to provide an objective metric of fuel diversity. The FDI metric is similar to the HHI used to measure market concentration. The FDI is calculated separately for energy output and for installed capacity.

<sup>34</sup> On April 1, 2002, the PJM Region expanded with the addition of Allegheny Power System under a set of agreements known as "PJM-West." See page 4 in the 2002 State of the Market Report for PJM for additional details.

<sup>35</sup> See the 2016 State of the Market Report for PJM, Volume II, Appendix A, "PJM Geography" for an explanation of the expansion of the PJM footprint. The integration of the ComEd Control Area occurred in May 2004 and the integration of the AEP and Dayton control zones occurred in October 2004.

<sup>36</sup> See the 2016 State of the Market Report for PJM, Section 7, Units at Risk

# through June 1, 2020)

Figure 5-2 Fuel Diversity Index for PJM installed capacity (January 1, 2002

**RPM Capacity Market** 

0.3

0.2

0.1

0.0 +

The RPM Capacity Market, implemented June 1, 2007, is a forward-looking, annual, locational market, with a must-offer requirement for Existing Generation Capacity Resources and mandatory participation by load, with performance incentives, that includes clear market power mitigation rules and that permits the direct participation of demand-side resources.

Annual base auctions are held in May for Delivery Years that are three years in the future. Effective January 31, 2010, First, Second, and Third Incremental Auctions are conducted 20, 10, and three months prior to the Delivery Year.<sup>37</sup>

37 See PJM Interconnection, LLC, Letter Order in Docket No. ER10-366-000 (January 22, 2010).

In the first six months of 2017, the 2020/2021 RPM Base Residual Auction was conducted.

### **Market Structure**

### Supply

Table 5-4 shows generation capacity changes since the implementation of the Reliability Pricing Model through the 2016/2017 Delivery Year. The 19,439.8 MW increase was the result of new generation capacity resources (17,822.7 MW), reactivated generation capacity resources (967.0 MW), uprates (6,100.1 MW), integration of external zones (18,109.0 MW), a net increase in capacity imports (4,987.5 MW), a net decrease in capacity exports (2,298.3 MW), offset by deactivations (27,608.0 MW) and derates (3,236.8 MW).

### Table 5-4 Generation capacity changes: 2007/2008 to 2017/2018

|           |           |          |               |         | ICAP        | (MW)        |             |               |         |           |
|-----------|-----------|----------|---------------|---------|-------------|-------------|-------------|---------------|---------|-----------|
|           |           |          |               |         |             | Net Change  | Net Change  |               |         |           |
|           | Total at  |          |               |         |             | in Capacity | in Capacity |               |         | Net       |
|           | June 1    | New      | Reactivations | Uprates | Integration | Imports     | Exports     | Deactivations | Derates | Change    |
| 2007/2008 | 163,659.4 | 372.8    | 156.8         | 1,238.1 | 0.0         | (96.7)      | 143.9       | 389.5         | 617.8   | 519.8     |
| 2008/2009 | 164,179.2 | 812.9    | 6.3           | 1,108.9 | 0.0         | 871.1       | (1,702.9)   | 615.0         | 612.4   | 3,274.7   |
| 2009/2010 | 167,453.9 | 188.1    | 13.0          | 370.4   | 0.0         | 68.6        | 735.9       | 472.4         | 171.2   | (739.4)   |
| 2010/2011 | 166,714.5 | 1,751.2  | 16.0          | 587.3   | 11,821.6    | 187.2       | (427.0)     | 1,439.2       | 286.9   | 13,064.2  |
| 2011/2012 | 179,778.7 | 3,095.0  | 138.0         | 553.8   | 3,607.4     | 262.7       | (1,374.5)   | 2,758.5       | 313.0   | 5,959.9   |
| 2012/2013 | 185,738.6 | 266.4    | 79.0          | 364.5   | 2,680.0     | 841.8       | (17.3)      | 4,152.1       | 267.6   | (170.7)   |
| 2013/2014 | 185,567.9 | 264.7    | 20.9          | 397.9   | 0.0         | 2,217.2     | 21.6        | 4,027.7       | 421.9   | (1,570.5) |
| 2014/2015 | 183,997.4 | 3,036.0  | 0.0           | 480.4   | 0.0         | 859.1       | 73.3        | 11,442.9      | 221.0   | (7,361.7) |
| 2015/2016 | 176,635.7 | 5,497.8  | 0.0           | 409.0   | 0.0         | 787.6       | 285.1       | 863.4         | 156.4   | 5,389.5   |
| 2016/2017 | 182,025.2 | 2,537.8  | 537.0         | 589.8   | 0.0         | (1,011.1)   | (36.4)      | 1,447.3       | 168.6   | 1,074.0   |
| 2017/2018 | 183,099.2 |          |               |         |             |             |             |               |         |           |
| Total     |           | 17,822.7 | 967.0         | 6,100.1 | 18,109.0    | 4,987.5     | (2,298.3)   | 27,608.0      | 3,236.8 | 19,439.8  |

- Non-PJM EDC Marketing Affiliate. Affiliate companies of non-PJM EDCs that sell power and have load obligations in PJM, but do not own generating resources.
- Non-EDC Generating Affiliate. Affiliate companies of non-EDCs that own generating resources.
- Non-EDC Marketing Affiliate. Affiliate companies of non-EDCs that sell power and have load obligations in PJM, but do not own generating resources.

On June 1, 22017 PJM EDCs and their affiliates maintained a large market share of load obligations under RPM, together totaling 63.6 percent (Table 5-5),

Demand

The MMU analyzed market sectors in the PJM Capacity Market to determine how they met their load obligations. The PJM Capacity Market was divided into the following sectors:

- PJM EDC. EDCs with a franchise service territory within the PJM footprint. This sector includes traditional utilities, electric cooperatives, municipalities and power agencies.
- PJM EDC Generating Affiliate. Affiliate companies of PJM EDCs that own generating resources.
- PJM EDC Marketing Affiliate. Affiliate companies of PJM EDCs that sell power and have load obligations in PJM, but do not own generating resources.
- Non-PJM EDC. EDCs with franchise service territories outside the PJM footprint.
- Non-PJM EDC Generating Affiliate. Affiliate companies of non-PJM EDCs that own generating resources.

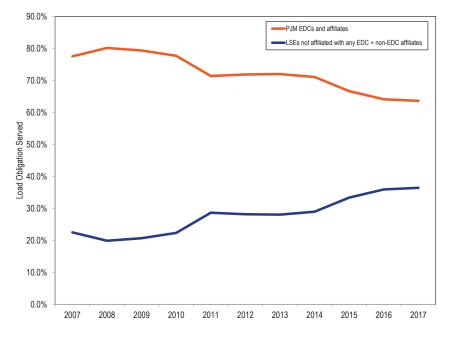
© 2017 Monitoring Analytics, LLC

down from 64.1 percent on June 1, 2016. The combined market share of LSEs not affiliated with any EDC and of non-PJM EDC affiliates was 36.4 percent, up from 35.9 percent on June 1, 2016. The share of capacity market load obligation fulfilled by PJM EDCs and their affiliates, and LSEs not affiliated with any EDC and non-PJM EDC affiliates from June 1, 2007 to June 1, 2016 is shown in Figure 5-3. PJM EDCs' and their affiliates' share of load obligation has decreased from 77.5 percent on June 1, 2007, to 63.6 percent on June 1, 2017. The share of load obligation held by LSEs not affiliated with any EDC and non-PJM EDC affiliates increased from 22.5 percent on June 1, 2007, to 36.4 percent on June 1, 2017. Prior to the 2012/2013 Delivery Year, obligation was defined as cleared and make whole MW in the Base Residual Auction and the Second Incremental Auction plus ILR forecast obligations. Effective with the 2012/2013 Delivery Year, obligation is defined as the sum of the unforced capacity obligations satisfied through all RPM auctions for the delivery year.

### Table 5-5 Capacity market load obligations served: June 1, 2017

|                             | Obligation (MW) |            |            |            |            |            |            |           |  |  |  |  |
|-----------------------------|-----------------|------------|------------|------------|------------|------------|------------|-----------|--|--|--|--|
|                             |                 | PJM        | PJM        | Non-PJM    | Non-PJM    |            |            |           |  |  |  |  |
|                             |                 | EDC        | EDC        | EDC        | EDC        | Non-EDC    | Non-EDC    |           |  |  |  |  |
|                             | PJM             | Generating | Marketing  | Generating | Marketing  | Generating | Marketing  |           |  |  |  |  |
|                             | EDCs            | Affiliates | Affiliates | Affiliates | Affiliates | Affiliates | Affiliates | Total     |  |  |  |  |
| Obligation                  | 62,326.1        | 19,471.6   | 27,584.8   | 6,093.0    | 19,408.2   | 1,016.5    | 36,127.8   | 172,028.1 |  |  |  |  |
| Percent of total obligation | 36.2%           | 11.3%      | 16.0%      | 3.5%       | 11.3%      | 0.6%       | 21.0%      | 100.0%    |  |  |  |  |

# Figure 5–3 Capacity market load obligation served: June 1, 2007 through June 1, 2017



### Capacity Transfer Rights (CTRs)

Capacity Transfer Rights (CTRs) are used to return capacity market congestion revenues to load. Load pays for the transmission system through firm transmission charges and pays for congestion. Capacity market congestion revenues are the difference between the total dollars paid by load for capacity and the total dollars received by capacity market sellers. The MW of CTRs available for allocation to LSEs in an LDA is equal to the Unforced Capacity imported into the LDA, based on the results of the Base Residual Auction and Incremental Auctions, less any MW of CETL paid for directly by market participants in the form of Qualifying Transmission Upgrades (QTUs)

cleared in an RPM Auction and Incremental Capacity Transfer Rights (ICTRs). There are two types of ICTRs, those allocated to a New Service Customer obligated to fund a transmission facility or upgrade and those associated with Incremental Rights-Eligible Required Transmission Enhancements.

For LDAs in which the RPM Auctions for a Delivery Year resulted in a positive average weighted Locational Price Adder, an LSE with CTRs corresponding to the LDA is entitled to a payment equal to the Locational Price Adder multiplied by the MW of the LSEs' CTRs.

In the 2020/2021 RPM Base Residual Auction, MAAC had -755.9 MW of CTRs with a total value of -\$2,623,808, EMAAC had 4,748.3 MW of CTRs with a total value of \$176,485,896, ComEd had 1,192.7 MW of CTRs with a total value of \$48,579,473, and DEOK had 2,619.7 MW of CTRs with a total value of \$51,127,157.<sup>38</sup> Credits for ICTRs in EMAAC totaled 948 MW with a total value of \$35,235,217. DOEK has 155 MW of ICTRs with a total value of \$3,025,065.

### Market Concentration

### **Auction Market Structure**

As shown in Table 5-6, all participants in the total PJM market as well as the LDA RPM markets failed the three pivotal supplier (TPS) test in the 2020/2021 RPM Base Residual Auction.<sup>39</sup> The TPS test was not applied in the 2016/2017 CP Transition Incremental Auction and the 2017/2018 CP Transition Incremental Auction. Offer caps were applied to all sell offers for resources which were

A negative value indicates that the amount of capacity cleared in the MAAC LDA exceeded the UCAP obligation for the MAAC LDA.

<sup>39</sup> The market definition used for the TPS test includes all offers with costs less than or equal to 1.50 times the clearing price. See MMU Technical Reference for PJM Markets, at "Three Pivotal Supplier Test" for additional discussion.

subject to mitigation when the capacity market seller did not pass the test, the submitted sell offer exceeded the defined offer cap, and the submitted sell offer, absent mitigation, increased the market clearing price.<sup>40 41 42</sup> An overall offer cap was applied to all offers in the CP Transition Auctions.

In applying the market structure test, the relevant supply for the RTO market includes all supply offered at less than or equal to 150 percent of the RTO cost-based clearing price. The relevant supply for the constrained LDA markets includes the incremental supply inside the constrained LDAs which was offered at a price higher than the unconstrained clearing price for the parent LDA market and less than or equal to 150 percent of the cost-based clearing price for the constrained LDA. The relevant demand consists of the MW needed inside the LDA to relieve the constraint.

Table 5-6 presents the results of the TPS test. A generation owner or owners are pivotal if the capacity of the owners' generation facilities is needed to meet the demand for capacity. The results of the TPS are measured by the residual supply index (RSIx). The RSIx is a general measure that can be used with any number of pivotal suppliers. The subscript denotes the number of pivotal suppliers included in the test. If the RSIx is less than or equal to 1.0, the supply owned by the generation owner, or owners, is needed to meet market demand and the generation owners are pivotal suppliers with a significant ability to influence market prices. If the RSIx is greater than 1.0, the supply of the specific generation owner or owners is not needed to meet market demand and those generation owners have a reduced ability to unilaterally influence market price.

| Table 5-6 RSI results: 2017/2018 through 2020/2021 RPM Auctions <sup>43</sup> | Table 5-6 RSI | results: 2017/2018 | through 2020/2021 | RPM Auctions <sup>43</sup> |
|---|---------------|--------------------|-------------------|----------------------------|
|---|---------------|--------------------|-------------------|----------------------------|

|                                      |                        |      | Total        | Failed RSI <sub>3</sub> |
|--------------------------------------|------------------------|------|--------------|-------------------------|
| RPM Markets                          | RSI <sub>1, 1.05</sub> | RSI₃ | Participants | Participants            |
| 2017/2018 Base Residual Auction      |                        |      |              |                         |
| RTO                                  | 0.80                   | 0.61 | 119          | 119                     |
| PSEG                                 | 0.00                   | 0.00 | 1            | 1                       |
| 2017/2018 First Incremental Auction  |                        |      |              |                         |
| RTO                                  | 0.47                   | 0.40 | 38           | 38                      |
| PSEG                                 | 0.00                   | 0.00 | 1            | 1                       |
| 2017/2018 Second Incremental Auction |                        |      |              |                         |
| RTO                                  | 0.65                   | 0.32 | 30           | 30                      |
| PSEG                                 | 0.00                   | 0.00 | 0            | 0                       |
| PSEG North                           | 0.00                   | 0.00 | 0            | 0                       |
| 2017/2018 Third Incremental Auction  |                        |      |              |                         |
| RTO                                  | 0.70                   | 0.42 | 63           | 63                      |
| PSEG                                 | 0.00                   | 0.00 | 0            | 0                       |
| 2018/2019 Base Residual Auction      |                        |      |              |                         |
| RTO                                  | 0.81                   | 0.65 | 125          | 125                     |
| EMAAC                                | 0.59                   | 0.16 | 12           | 12                      |
| ComEd                                | 1.11                   | 0.02 | 4            | 4                       |
| 2018/2019 First Incremental Auction  |                        |      |              |                         |
| RTO                                  | 0.51                   | 0.23 | 32           | 32                      |
| EMAAC                                | -0.00                  | 0.00 | 2            | 2                       |
| ComEd                                | 0.00                   | 0.00 | 1            | 1                       |
| 2019/2020 Base Residual Auction      |                        |      |              |                         |
| RTO                                  | 0.81                   | 0.66 | 131          | 131                     |
| EMAAC                                | 0.79                   | 0.23 | 6            | 6                       |
| ComEd                                | 0.74                   | 0.12 | 6            | 6                       |
| BGE                                  | 0.00                   | 0.00 | 1            | 1                       |
| 2020/2021 Base Residual Auction      |                        |      |              |                         |
| RTO                                  | 0.81                   | 0.69 | 119          | 119                     |
| MAAC                                 | 0.67                   | 0.77 | 24           | 24                      |
| EMAAC                                | 0.45                   | 0.18 | 21           | 21                      |
| ComEd                                | 0.47                   | 0.20 | 14           | 14                      |
| DEOK                                 | 0.00                   | 0.00 | 1            | 1                       |

<sup>40</sup> See PJM. OATT Attachment DD § 6.5.

<sup>41</sup> Prior to November 1, 2009, existing DR and EE resources were subject to market power mitigation in RPM Auctions. See 129 FERC ¶ 61,081 (2009) at P 30.

<sup>42</sup> Effective January 31, 2011, the RPM rules related to market power mitigation were changed, including revising the definition for Planned Generation Capacity Resource and creating a new definition for Existing Generation Capacity Resource for purposes of the must-offer requirement and market power mitigation, and treating a proposed increase in the capability of a Generation Capacity Resource the same in terms of mitigation as a Planned Generation Capacity Resource. See 134 FERC ¶ 61,065 (2011).

<sup>43</sup> The RSI shown is the lowest RSI in the market.

### Locational Deliverability Areas (LDAs)

Under the PJM Tariff, PJM determines, in advance of each BRA, whether defined Locational Deliverability Areas (LDAs) will be modeled in the auction. Effective with the 2012/2013 Delivery Year, an LDA is modeled as a potentially constrained LDA for a Delivery Year if the Capacity Emergency Transfer Limit (CETL) is less than 1.15 times the Capacity Emergency Transfer Objective (CETO), such LDA had a locational price adder in one or more of the three immediately preceding BRAs, or such LDA is determined by PJM in a preliminary analysis to be likely to have a locational price adder based on historic offer price levels. The rules also provide that starting with the 2012/2013 Delivery Year, EMAAC, SWMAAC, and MAAC LDAs are modeled as potentially constrained LDAs regardless of the results of the above three tests.<sup>44</sup> In addition, PJM may establish a constrained LDA even if it does not qualify under the above tests if PJM finds that "such is required to achieve an acceptable level of reliability."45 A reliability requirement and a Variable Resource Requirement (VRR) curve are established for each modeled LDA. Effective for the 2014/2015 through 2016/2017 Delivery Years, a Minimum Annual and a Minimum Extended Summer Resource Requirement are established for each modeled LDA. Effective for the 2017/2018 Delivery Year, Sub-Annual and Limited Resource Constraints, replacing the Minimum Annual and a Minimum Extended Summer Resource Requirements, are established for each modeled LDA.<sup>46</sup> Effective for the 2018/2019 through the 2019/2020 Delivery Years, Base Capacity Demand Resource Constraint and a Base Capacity Resource Constraint, replacing the Sub-Annual and Limited Resource Constraints, are established for each modeled LDA.

Locational Deliverability Areas are shown in Figure 5-4, Figure 5-5 and Figure 5-6.

44 Prior to the 2012/2013 Delivery Year, an LDA with a CETL less than 1.05 times CETO was modeled as a constrained LDA in RPM. No additional criteria were used in determining modeled LDAs.

46 146 FERC ¶ 61,052 (2014).

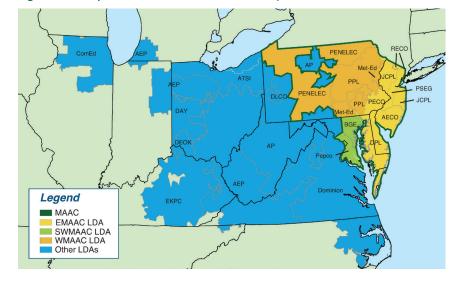
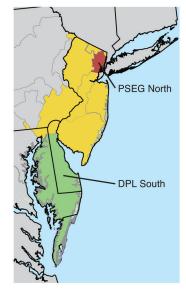


Figure 5-4 Map of PJM Locational Deliverability Areas





<sup>45</sup> PJM. OATT Attachment DD § 5.10 (a) (ii).

# ATSI

### Figure 5-6 Map of PJM RPM ATSI subzonal LDA

### **Imports and Exports**

Units external to the metered boundaries of PJM can qualify as PJM capacity resources if they meet the requirements to be capacity resources. Generators on the PJM system that do not have a commitment to serve PJM loads in the given delivery year as a result of RPM Auctions, FRR capacity plans, locational UCAP transactions, and/or are not designated as a replacement resource, are eligible to export their capacity from PJM.<sup>47</sup>

The PJM market rules should not create inappropriate barriers to either the import or export of capacity. The market rules in other balancing authorities should also not create inappropriate barriers to the import or export of capacity. The PJM market rules should ensure that the definition of capacity is enforced including physical deliverability, recallability and the obligation to make competitive offers into the PJM Day-Ahead Energy Market. Physical deliverability can only be assured by requiring that all imports are deliverable to PJM load to ensure that they are full substitutes for internal capacity resources. While pseudo ties were a step toward this goal, pseudo ties alone are not adequate to ensure deliverability. Pseudo ties create potential issues in the exporting area and do not ensure deliverability into the importing area. Selling capacity into the PJM Capacity Market but making energy offers daily of \$999 per MWh would not fulfill the requirements of a capacity resource

to make a competitive offer, but would constitute economic withholding. This is one of the reasons that the rules governing the obligation to make a competitive offer in the Day-Ahead Energy Market should be clarified for both internal and external resources.

Effective with the 2017/2018 Delivery Year, Capacity Import Limits (CILs) are established for each of the five external source zones and the overall PJM region to account for the risk that external generation resources may not be able to deliver energy during the relevant delivery year due to the curtailment of firm transmission by third parties.<sup>48</sup> Capacity Market Sellers may request an exception to the CIL for an external generation resource by committing that the resource will be pseudo tied prior to the start of the relevant delivery year, by demonstrating that it has long-term firm transmission service confirmed on the complete transmission path from the resource to PJM, and by agreeing to be subject to the same RPM must offer requirement as internal PJM generation resources.

Effective June 9, 2015, an external Generation Capacity Resource must obtain an exception to the CILs to be eligible to offer as a Capacity Performance Resource.<sup>49</sup>

As shown in Table 5-7, of the 4,961.8 MW of imports in the 2020/2021 RPM Base Residual Auction, 3,997.2 MW cleared. Of the cleared imports, 1,671.2 MW (41.8 percent) were from MISO.

### **Importing Capacity**

### **Existing External Generation Capacity Resource**

Generation external to the PJM region is eligible to be offered into an RPM Auction if it meets specific requirements.<sup>50 51</sup> Firm transmission service from the unit to the border of PJM and generation deliverability into PJM must be demonstrated prior to the start of the delivery year. In order to demonstrate generation deliverability into PJM, external generators must obtain firm point-to-point transmission service on the PJM OASIS from the PJM border

47 PJM, OATT Attachment DD § 5.6.6(b)

<sup>48 147</sup> FERC ¶ 61,060 (2014). 49 151 FERC ¶ 61,208 (2015).

<sup>50</sup> See "Reliability Assurance Agreement Among Load Serving Entities in the PJM Region," Schedule 9 & 10.

<sup>51</sup> See "PJM Manual 18: PJM Capacity Market," Revision 37 (April 27, 2017) at 54-55 & 81.

into the PJM transmission system or by obtaining network external designated transmission service. In the event that transmission upgrades are required to establish deliverability, those upgrades must be completed by the start of the delivery year. The following are also required: the external generating unit must be in the resource portfolio of a PJM member; twelve months of NERC/ GADs unit performance data must be provided to establish an EFORd; the net capability of each unit must be verified through winter and summer testing; a letter of nonrecallability must be provided to assure PJM that the energy and capacity from the unit is not recallable to any other balancing authority.

All external generation resources that have an RPM commitment or FRR capacity plan commitment or that are designated as replacement capacity must be offered in the PJM Day-Ahead Energy Market.<sup>52</sup>

To avoid balancing market deviations, any offer accepted in the Day-Ahead Energy Market must be scheduled to physically flow in the Real-Time Energy Market. When submitting the real-time energy market transaction, a valid NERC Tag is required, with the appropriate transmission reservations associated. Additionally, external capacity transactions must designate the transaction as such when submitting the NERC Tag. This designation allows the PJM dispatch operators to identify capacity backed transactions in order to avoid curtailing them out of merit order. External capacity backed transactions are evaluated the same way as all other energy transactions and are subject to all scheduling timing requirements and PJM interchange ramp limits. If the offer is not accepted in the Day-Ahead Energy Market, but the unit is requested during the operating day, the PJM dispatch operator will notify the participant. The market participant will then submit a tag to match the request. This tag will also be subject to all scheduling timing requirements and PJM interchange ramp limits.

### Planned External Generation Capacity Resource

Planned External Generation Capacity Resources are eligible to be offered into an RPM Auction if they meet specific requirements.<sup>53 54</sup> Planned External

Generation Capacity Resources are proposed Generation Capacity Resources, or a proposed increase in the capability of an Existing Generation Capacity Resource, that is located outside the PJM region; participates in the generation interconnection process of a balancing authority external to PJM; is scheduled to be physically and electrically interconnected to the transmission facilities of such balancing authority on or before the first day of the delivery year for which the resource is to be committed to satisfy the reliability requirements of the PJM Region; and is in full commercial operation prior to the first day of the delivery year.<sup>55</sup> An External Generation Capacity Resource becomes an Existing Generation Capacity Resource as of the earlier of the date that interconnection service commences or the resource has cleared an RPM Auction.<sup>56</sup>

### **Exporting Capacity**

Nonfirm transmission can be used to export capacity from the PJM region. A Generation Capacity Resource located in the PJM region not committed to service of PJM loads may be removed from PJM Capacity Resource status if the Capacity Market Seller shows that the resource has a financially and physically firm commitment to an external sale of its capacity.<sup>57</sup> The Capacity Market Seller must also identify the megawatt amount, export zone, and time period (in days) of the export.<sup>58</sup>

The MMU evaluates requests submitted by Capacity Market Sellers to export Generation Capacity Resources, makes a determination as to whether the resource meets the applicable criteria to export, and must inform both the Capacity Market Seller and PJM of such determination.<sup>59</sup>

When submitting a real-time market export capacity transaction, a valid NERC Tag is required, with the appropriate transmission reservations associated. Capacity transactions must designate the transaction as capacity when submitting the NERC Tag. This designation allows the PJM dispatch operators

<sup>52</sup> OATT, Schedule 1, Section 1.10.1A.

<sup>53</sup> See "Reliability Assurance Agreement Among Load Serving Entities in the PJM Region," Section 1.69A.

<sup>54</sup> See "PJM Manual 18: PJM Capacity Market," Revision 37 (April 27, 2017) at 57-58.

<sup>55</sup> Prior to January 31, 2011, capacity modifications to existing generation capacity resources were not considered planned generation capacity resources. See 134 FERC ¶ 61,065 (2011).

<sup>56</sup> Effective January 31, 2011, the RPM rules related to market power mitigation were changed, including revising the definition for Planned Generation Capacity Resource for purposes of the must-offer requirement and market power mitigation. See 134 FERC ¶ 61,065 (2011).

<sup>57</sup> OATT Attachment DD § 6.6(g).

Id.
OATT Attachment M-Appendix § II.C.2.

to identify capacity backed transactions in order to avoid curtailing them out of merit order. External capacity backed transactions are evaluated the same way as all other energy transactions and are subject to all scheduling timing requirements and PJM interchange ramp limits.

# Table 5-7 RPM imports: 2007/2008 through 2020/2021 RPM Base Residual Auctions

|                       |         |         | UCAP (N | UCAP (MW) |           |         |  |  |  |
|-----------------------|---------|---------|---------|-----------|-----------|---------|--|--|--|
|                       | MISO    | )       | Non-M   | SO        | Total Imp | orts    |  |  |  |
| Base Residual Auction | Offered | Cleared | Offered | Cleared   | Offered   | Cleared |  |  |  |
| 2007/2008             | 1,073.0 | 1,072.9 | 547.9   | 547.9     | 1,620.9   | 1,620.8 |  |  |  |
| 2008/2009             | 1,149.4 | 1,109.0 | 517.6   | 516.8     | 1,667.0   | 1,625.8 |  |  |  |
| 2009/2010             | 1,189.2 | 1,151.0 | 518.8   | 518.1     | 1,708.0   | 1,669.1 |  |  |  |
| 2010/2011             | 1,194.2 | 1,186.6 | 539.8   | 539.5     | 1,734.0   | 1,726.1 |  |  |  |
| 2011/2012             | 1,862.7 | 1,198.6 | 3,560.0 | 3,557.5   | 5,422.7   | 4,756.1 |  |  |  |
| 2012/2013             | 1,415.9 | 1,298.8 | 1,036.7 | 1,036.7   | 2,452.6   | 2,335.5 |  |  |  |
| 2013/2014             | 1,895.1 | 1,895.1 | 1,358.9 | 1,358.9   | 3,254.0   | 3,254.0 |  |  |  |
| 2014/2015             | 1,067.7 | 1,067.7 | 1,948.8 | 1,948.8   | 3,016.5   | 3,016.5 |  |  |  |
| 2015/2016             | 1,538.7 | 1,538.7 | 2,396.6 | 2,396.6   | 3,935.3   | 3,935.3 |  |  |  |
| 2016/2017             | 4,723.1 | 4,723.1 | 2,770.6 | 2,759.6   | 7,493.7   | 7,482.7 |  |  |  |
| 2017/2018             | 2,624.3 | 2,624.3 | 2,320.4 | 1,901.2   | 4,944.7   | 4,525.5 |  |  |  |
| 2018/2019             | 2,879.1 | 2,509.1 | 2,256.7 | 2,178.8   | 5,135.8   | 4,687.9 |  |  |  |
| 2019/2020             | 2,067.3 | 1,828.6 | 2,276.1 | 2,047.3   | 4,343.4   | 3,875.9 |  |  |  |
| 2020/2021             | 2,511.8 | 1,671.2 | 2,450.0 | 2,326.0   | 4,961.8   | 3,997.2 |  |  |  |

### **Demand Resources**

There are three basic demand products incorporated in the RPM market design:<sup>60</sup>

- Demand Resources (DR). Interruptible load resource that is offered into an RPM Auction as capacity and receives the relevant LDA or RTO resource clearing price.
- Interruptible Load for Reliability (ILR). Interruptible load resource that is not offered into the RPM Auction, but receives the final zonal ILR price determined after the second incremental auction. The ILR product was eliminated after the 2011/2012 Delivery Year.

• Energy Efficiency (EE) Resources. Load resources that are offered into an RPM Auction as capacity and receive the relevant LDA or RTO resource clearing price. The EE resource type was eligible to be offered in RPM Auctions starting with the 2012/2013 Delivery Year and in incremental auctions in the 2011/2012 Delivery Year.<sup>61</sup>

Effective for the 2014/2015 through the 2017/2018 Delivery Year, there are three types of Demand Resource products included in the RPM market design:<sup>62 63</sup>

- Annual DR. A Demand Resource that is required to be available on any day in the relevant delivery year for an unlimited number of interruptions. Annual DR is required to be capable of maintaining each interruption for only ten hours only during the hours of 10:00 a.m. to 10:00 p.m. EPT for the period May through October and 6:00 a.m. to 9:00 p.m. EPT for the period November through April unless there is an Office of the Interconnection approved maintenance outage during October through April.
- Extended Summer DR. A Demand Resource that is required to be available on any day from June through October and the following May in the relevant delivery year for an unlimited number of interruptions. Extended Summer DR is required to be capable of maintaining each interruption for only ten hours only during the hours of 10:00 a.m. to 10:00 p.m. EPT.
- Limited DR. A Demand Resource that is required to be available on weekdays not including NERC holidays during the period of June through September in the relevant delivery year for up to 10 interruptions. Limited DR is required to be capable of maintaining each interruption for only six hours only during the hours of 12:00 p.m. to 8:00 p.m. EPT.

Effective for the 2018/2019 and the 2019/2020 Delivery Years, there are two types of Demand Resource and Energy Efficiency Resource products included in the RPM market design:<sup>64</sup> <sup>65</sup>

<sup>60</sup> Effective June 1, 2007, the PJM active load management (ALM) program was replaced by the PJM load management (LM) program. Under ALM, providers had received a MW credit which offset their capacity obligation. With the introduction of LM, qualifying load management resources can be offered into RPM Auctions as capacity resources and receive the clearing price.

<sup>61</sup> Letter Order in Docket No. ER10-366-000 (January 22, 2010).

<sup>62 134</sup> FERC ¶ 61,066 (2011).

 <sup>63 &</sup>quot;Reliability Assurance Agreement among Load-Serving Entities in the PJM Region," Article 1
151 FERC ¶ 61,208.

Reliability Assurance Agreement Among Load Serving Entities in the PJM Region," Article 1

### • Base Capacity Resources

- Base Capacity Demand Resources. A Demand Resource that is required to be available on any day from June through September for an unlimited number of interruptions. Base Capacity DR is required to be capable of maintaining each interruption for at least ten hours only during the hours of 10:00 a.m. to 10:00 p.m. EPT.
- Base Capacity Energy Efficiency Resources. A project designed to achieve a continuous (during summer peak periods) reduction in electric energy consumption that is not reflected in the peak load forecast for the delivery year for which the Base Capacity Energy Efficiency Resource is proposed, and that is fully implemented at all times during the relevant delivery year, without any requirement of notice, dispatch, or operator intervention. The peak period definition for the Base Capacity Energy Efficiency Resource type includes the period from the hour ending 15:00 EPT and the hour ending 18:00 EPT from June through August, excluding weekends and federal holidays.
- Capacity Performance Resources
- Annual Demand Resources. A Demand Resource that is required to be available on any day in the relevant delivery year for an unlimited number of interruptions. Annual DR is required to be capable of maintaining each interruption for only ten hours during the hours of 10:00 a.m. to 10:00 p.m. EPT for the period May through October and 6:00 a.m. to 9:00 p.m. EPT for the period November through April unless there is an Office of the Interconnection approved maintenance outage during October through April.
- Annual Energy Efficiency Resources. A project designed to achieve a continuous (during summer and winter peak periods) reduction in electric energy consumption during peak periods that is not reflected in the peak load forecast for the delivery year for which the Energy Efficiency Resource is proposed, and that is fully implemented at all times during the relevant delivery year, without any requirement of notice, dispatch, or operator intervention. The peak period definition for the Annual Energy Efficiency Resource type includes the period

from the hour ending 15:00 EPT and the hour ending 18:00 EPT from June through August, and the period from the hour ending 8:00 EPT and the hour ending 9:00 EPT and the period from the hour ending 19:00 EPT and the hour ending 20:00 EPT from January through February, excluding weekends and federal holidays.

- Effective with the 2020/2021 Delivery Year, the Capacity Performance Product will be the only capacity product type, with two possible season types, annual and summer.
- Annual Capacity Performance Resources
- Annual Demand Resources
- Annual Energy Efficiency Resources
- Seasonal Capacity Performance Resources
- Summer-Period Demand Resources. A Demand Resource that is required to be available on any day from June through October and the following May of the Delivery Year for an unlimited number of interruptions. Summer Period DR is required to be capable of maintaining each interruption between the hours of 10:00 a.m. to 10:00 p.m. EPT.
- Summer-Period Energy Efficiency Resources. A project designed to achieve a continuous (during summer peak periods) reduction in electric energy consumption during peak periods that is not reflected in the peak load forecast for the delivery year for which the Energy Efficiency Resource is proposed, and that is fully implemented at all times during the relevant delivery year, without any requirement of notice, dispatch, or operator intervention. The peak period definition for the Summer-Period Efficiency Resource type includes the period from the hour ending 15:00 EPT and the hour ending 18:00 EPT from June through August, excluding weekends and federal holidays.

As shown in Table 5-8, Table 5-9, and Table 5-10, capacity in the RPM load management programs was 10,117.8 MW for June 1, 2017, as a result of

cleared capacity for Demand Resources and Energy Efficiency Resources in RPM Auctions for the 2017/2018 Delivery Year (13,793.0 MW) less replacement capacity (3,675.2 MW).

|                                 |           |           |         |         |           | U       | CAP (MW) |         |           |           |         |         |         |       |       |
|---------------------------------|-----------|-----------|---------|---------|-----------|---------|----------|---------|-----------|-----------|---------|---------|---------|-------|-------|
|                                 |           |           |         |         |           |         | PSEG     |         |           | ATSI      |         |         |         |       |       |
|                                 | RTO       | MAAC      | EMAAC   | SWMAAC  | DPL South | PSEG    | North    | Рерсо   | ATSI      | Cleveland | ComEd   | BGE     | PPL     | DAY   | DEOK  |
| DR cleared                      | 13,265.3  | 5,398.0   | 2,017.5 | 1,622.6 | 105.7     | 622.6   | 227.1    | 683.9   | 1,841.4   | 470.8     |         |         |         |       |       |
| EE cleared                      | 1,723.2   | 418.0     | 86.4    | 262.6   | 2.0       | 27.9    | 10.8     | 136.5   | 226.9     | 58.6      |         |         |         |       |       |
| DR net replacements             | (4,800.7) | (1,908.8) | (802.5) | (407.4) | (43.1)    | (287.8) | (92.8)   | (150.1) | (1,290.5) | (342.3)   |         |         |         |       |       |
| EE net replacements             | 61.1      | 111.0     | 27.1    | 94.5    | (0.6)     | 6.3     | 3.3      | 17.9    | (79.0)    | (15.4)    |         |         |         |       |       |
| RPM load management @ 01-Jun-16 | 10,248.9  | 4,018.2   | 1,328.5 | 1,572.3 | 64.0      | 369.0   | 148.4    | 688.2   | 698.8     | 171.7     |         |         |         |       |       |
| DR cleared                      | 11,870.7  | 4,584.5   | 1,630.9 | 1,464.1 | 86.3      | 402.8   | 157.1    | 658.3   | 1,256.0   | 323.5     | 1,602.9 | 805.8   | 811.9   |       |       |
| EE cleared                      | 1,922.3   | 547.7     | 180.0   | 291.5   | 5.6       | 55.2    | 18.5     | 155.4   | 192.3     | 41.4      | 747.6   | 136.1   | 43.2    |       |       |
| DR net replacements             | (3,870.8) | (1,461.6) | (555.7) | (344.8) | (39.5)    | (107.9) | (30.6)   | (136.5) | (457.2)   | (163.1)   | (279.2) | (208.3) | (299.2) |       |       |
| EE net replacements             | 195.6     | 145.8     | 20.6    | 98.3    | (0.4)     | 4.4     | 2.6      | 26.2    | (41.9)    | (11.7)    | 10.3    | 72.1    | (9.9)   |       |       |
| RPM load management @ 01-Jun-17 | 10,117.8  | 3,816.4   | 1,275.8 | 1,509.1 | 52.0      | 354.5   | 147.6    | 703.4   | 949.2     | 190.1     | 2,081.6 | 805.7   | 546.0   |       |       |
| DR cleared                      | 11,200.6  | 4,302.1   | 1,690.7 | 1,183.1 | 86.8      | 389.9   | 139.2    | 523.1   | 958.6     | 287.2     | 1,895.2 | 660.0   | 716.2   |       |       |
| EE cleared                      | 1,579.8   | 443.3     | 170.7   | 225.2   | 3.5       | 44.4    | 10.9     | 125.1   | 67.6      | 13.9      | 753.8   | 100.1   | 28.9    |       |       |
| DR net replacements             | (232.4)   | (81.4)    | (68.9)  | 0.0     | 0.0       | (10.9)  | 0.0      | 0.0     | (16.0)    | 0.0       | (95.0)  | 0.0     | 0.0     |       |       |
| EE net replacements             | 0.0       | 0.0       | 0.0     | 0.0     | 0.0       | 0.0     | 0.0      | 0.0     | 0.0       | 0.0       | 0.0     | 0.0     | 0.0     |       |       |
| RPM load management @ 01-Jun-18 | 12,548.0  | 4,664.0   | 1,792.5 | 1,408.3 | 90.3      | 423.4   | 150.1    | 648.2   | 1,010.2   | 301.1     | 2,554.0 | 760.1   | 745.1   |       |       |
| DR cleared                      | 10,348.0  | 3,777.1   | 1,636.5 | 739.7   | 91.3      | 380.7   | 176.5    | 483.3   | 897.6     | 289.9     | 1,757.4 | 256.4   | 739.8   |       |       |
| EE cleared                      | 1,515.1   | 426.9     | 160.8   | 179.7   | 1.0       | 49.3    | 8.4      | 79.0    | 41.0      | 0.2       | 724.8   | 100.7   | 50.9    |       |       |
| DR net replacements             | 0.0       | 0.0       | 0.0     | 0.0     | 0.0       | 0.0     | 0.0      | 0.0     | 0.0       | 0.0       | 0.0     | 0.0     | 0.0     |       |       |
| EE net replacements             | 0.0       | 0.0       | 0.0     | 0.0     | 0.0       | 0.0     | 0.0      | 0.0     | 0.0       | 0.0       | 0.0     | 0.0     | 0.0     |       |       |
| RPM load management @ 01-Jun-19 | 11,863.1  | 4,204.0   | 1,797.3 | 919.4   | 92.3      | 430.0   | 184.9    | 562.3   | 938.6     | 290.1     | 2,482.2 | 357.1   | 790.7   |       |       |
| DR cleared                      | 7,820.4   | 2,699.0   | 1,114.8 | 458.4   | 72.6      | 327.7   | 141.4    | 211.9   | 688.7     | 168.9     | 1,512.9 | 246.5   | 579.9   | 164.6 | 152.8 |
| EE cleared                      | 1,710.2   | 545.0     | 293.1   | 191.9   | 8.6       | 93.3    | 17.9     | 66.8    | 33.2      | 0.4       | 701.9   | 125.1   | 34.5    | 33.1  | 65.8  |
| DR net replacements             | 0.0       | 0.0       | 0.0     | 0.0     | 0.0       | 0.0     | 0.0      | 0.0     | 0.0       | 0.0       | 0.0     | 0.0     | 0.0     | 0.0   | 0.0   |
| EE net replacements             | 0.0       | 0.0       | 0.0     | 0.0     | 0.0       | 0.0     | 0.0      | 0.0     | 0.0       | 0.0       | 0.0     | 0.0     | 0.0     | 0.0   | 0.0   |
| RPM load management @ 01-Jun-20 | 9,530.6   | 3,244.0   | 1,407.9 | 650.3   | 81.2      | 421.0   | 159.3    | 278.7   | 721.9     | 169.3     | 2,214.8 | 371.6   | 614.4   | 197.7 | 218.6 |

Table 5-8 RPM load management statistics by LDA: June 1, 2016 to June 1, 2020<sup>66 67 68 69</sup>

<sup>66</sup> See PJM. 0ATT Attachment DD § 8.4. The reported DR cleared MW may reflect reductions in the level of committed MW due to relief from Capacity Resource Deficiency Charges.

<sup>67</sup> Pursuant to PJM Operating Agreement § 15.1.6(c), PJM Settlement shall attempt to close out and liquidate forward capacity commitments for PJM Members that are declared in collateral default. The replacement transactions reported for the 2014/2015 Delivery Year include transactions associated with RTP Controls, Inc. which was declared in collateral default on March 9, 2012.

See PJM. 0ATI. Attachment DD § 5.14C. The reported DR cleared MW for the 2015/2016 and 2016/2017 Delivery Years reflect reductions in the level of committed MW due to the Demand Response Operational Resource Flexibility Transition Provision.
See PJM. 0ATI. Attachment DD § 5.14E. The reported DR cleared MW for the 2016/2017, 2017/2018, and 2018/2019 Delivery Years reflect reductions in the level of committed MW due to the Demand Response Legacy Direct Load Control Transition Provision.

|           |          |             | U            | ICAP (MW)   |            |                        | Re        | gistered DR |          |
|-----------|----------|-------------|--------------|-------------|------------|------------------------|-----------|-------------|----------|
|           |          |             |              |             | RPM        | <b>RPM Commitments</b> |           | UCAP        |          |
|           | RPM      | Adjustments | Net          | RPM         | Commitment | Less Commitment        |           | Conversion  | UCAP     |
|           | Cleared  | to Cleared  | Replacements | Commitments | Shortage   | Shortage               | ICAP (MW) | Factor      | (MW)     |
| 01-Jun-07 | 127.6    | 0.0         | 0.0          | 127.6       | 0.0        | 127.6                  | 0.0       | 1.033       | 0.0      |
| 01-Jun-08 | 559.4    | 0.0         | (40.0)       | 519.4       | (58.4)     | 461.0                  | 488.0     | 1.034       | 504.7    |
| 01-Jun-09 | 892.9    | 0.0         | (474.7)      | 418.2       | (14.3)     | 403.9                  | 570.3     | 1.033       | 589.2    |
| 01-Jun-10 | 962.9    | 0.0         | (516.3)      | 446.6       | (7.7)      | 438.9                  | 572.8     | 1.035       | 592.6    |
| 01-Jun-11 | 1,826.6  | 0.0         | (1,052.4)    | 774.2       | 0.0        | 774.2                  | 1,117.9   | 1.035       | 1,156.5  |
| 01-Jun-12 | 8,752.6  | (11.7)      | (2,253.6)    | 6,487.3     | (34.9)     | 6,452.4                | 7,443.7   | 1.037       | 7,718.4  |
| 01-Jun-13 | 10,779.6 | 0.0         | (3,314.4)    | 7,465.2     | (30.5)     | 7,434.7                | 8,240.1   | 1.042       | 8,586.8  |
| 01-Jun-14 | 14,943.0 | 0.0         | (6,731.8)    | 8,211.2     | (219.4)    | 7,991.8                | 8,923.4   | 1.042       | 9,301.2  |
| 01-Jun-15 | 15,774.8 | (321.1)     | (4,829.7)    | 10,624.0    | (61.8)     | 10,562.2               | 10,946.0  | 1.038       | 11,360.0 |
| 01-Jun-16 | 13,284.7 | (19.4)      | (4,800.7)    | 8,464.6     | (311.8)    | 8,152.8                | 8,961.2   | 1.042       | 9,333.4  |
| 01-Jun-17 | 11,870.7 | 0.0         | (3,870.8)    | 7,999.9     | (15.0)     | 7,984.9                | 8,681.1   | 1.039       | 9,016.0  |
| 01-Jun-18 | 11,200.6 | 0.0         | (232.4)      | 10,968.2    | 0.0        | 10,968.2               | 0.0       | 1.090       | 0.0      |
| 01-Jun-19 | 10,348.0 | 0.0         | 0.0          | 10,348.0    | 0.0        | 10,348.0               | 0.0       | 1.088       | 0.0      |
| 01-Jun-20 | 7,820.4  | 0.0         | 0.0          | 7,820.4     | 0.0        | 7,820.4                | 0.0       | 1.089       | 0.0      |

Table 5-9 RPM commitments, replacement, and registrations for Demand Resources: June 1, 2007 to June 1, 2020<sup>70 71 72</sup>

### Table 5-10 RPM commitments and replacements for Energy Efficiency Resources: June 1, 2007 to June 1, 2020<sup>73</sup>

|           |         | UCAP (MW)   |              |             |            |                        |  |  |  |  |  |
|-----------|---------|-------------|--------------|-------------|------------|------------------------|--|--|--|--|--|
|           |         |             |              |             | RPM        | <b>RPM Commitments</b> |  |  |  |  |  |
|           | RPM     | Adjustments | Net          | RPM         | Commitment | Less Commitment        |  |  |  |  |  |
|           | Cleared | to Cleared  | Replacements | Commitments | Shortage   | Shortage               |  |  |  |  |  |
| 01-Jun-07 | 0.0     | 0.0         | 0.0          | 0.0         | 0.0        | 0.0                    |  |  |  |  |  |
| 01-Jun-08 | 0.0     | 0.0         | 0.0          | 0.0         | 0.0        | 0.0                    |  |  |  |  |  |
| 01-Jun-09 | 0.0     | 0.0         | 0.0          | 0.0         | 0.0        | 0.0                    |  |  |  |  |  |
| 01-Jun-10 | 0.0     | 0.0         | 0.0          | 0.0         | 0.0        | 0.0                    |  |  |  |  |  |
| 01-Jun-11 | 76.4    | 0.0         | 0.2          | 76.6        | 0.0        | 76.6                   |  |  |  |  |  |
| 01-Jun-12 | 666.1   | 0.0         | (34.9)       | 631.2       | (5.1)      | 626.1                  |  |  |  |  |  |
| 01-Jun-13 | 904.2   | 0.0         | 120.6        | 1,024.8     | (13.5)     | 1,011.3                |  |  |  |  |  |
| 01-Jun-14 | 1,077.7 | 0.0         | 204.7        | 1,282.4     | (0.2)      | 1,282.2                |  |  |  |  |  |
| 01-Jun-15 | 1,189.6 | 0.0         | 335.9        | 1,525.5     | (0.9)      | 1,524.6                |  |  |  |  |  |
| 01-Jun-16 | 1,723.2 | 0.0         | 61.1         | 1,784.3     | (0.5)      | 1,783.8                |  |  |  |  |  |
| 01-Jun-17 | 1,922.3 | 0.0         | 195.6        | 2,117.9     | (7.0)      | 2,110.9                |  |  |  |  |  |
| 01-Jun-18 | 1,579.8 | 0.0         | 0.0          | 1,579.8     | 0.0        | 1,579.8                |  |  |  |  |  |
| 01-Jun-19 | 1,515.1 | 0.0         | 0.0          | 1,515.1     | 0.0        | 1,515.1                |  |  |  |  |  |
| 01-Jun-20 | 1,710.2 | 0.0         | 0.0          | 1,710.2     | 0.0        | 1,710.2                |  |  |  |  |  |

<sup>70</sup> See PJM. 0ATT. Attachment DD § 8.4. The reported DR adjustments to cleared MW include reductions in the level of committed MW due to relief from Capacity Resource Deficiency Charges.

<sup>71</sup> See PJM. 0ATT. Attachment DD § 5.14C. The reported DR adjustments to cleared MW for the 2015/2016 and 2016/2017 Delivery Years include reductions in the level of committed MW due to the Demand Response Operational Resource Hexibility Transition Provision.

<sup>72</sup> See PJM. OATT. Attachment DD § 5.14E. The reported DR adjustments to cleared MW for the 2016/2017, 2017/2018, and 2018/2019 Delivery Years include reductions in the level of committed MW due to the Demand Response Legacy Direct Load Control Transition Provision.

<sup>73</sup> Pursuant to PJM Operating Agreement § 15.1.6(c), PJM Settlement shall attempt to close out and liquidate forward capacity commitments for PJM members that are declared in collateral default. The replacement transactions reported for the 2014/2015 Delivery Year included transactions associated with RTP Controls, Inc. which was declared in collateral default on March 9, 2012.

### **Market Conduct**

### **Offer Caps and Offer Floors**

Market power mitigation measures were applied to Capacity Resources such that the sell offer was set equal to the defined offer cap when the Capacity Market Seller failed the market structure test for the auction, the submitted sell offer exceeded the defined offer cap, and the submitted sell offer, absent mitigation, would have increased the market clearing price.74 75 76 For Base Capacity, offer caps are defined as avoidable costs less PJM market revenues, or opportunity costs based on the potential sale of capacity in an external market. For Capacity Performance Resources, offer caps are defined as the applicable zonal net Cost of New Entry (CONE) times (B) where B is the average of the Balancing Ratios (B) during the Performance Assessment Hours in the three consecutive calendar years that precede the Base Residual Auction for such Delivery Year unless net avoidable costs exceed this level, or opportunity costs based on the potential sale of capacity in an external market. For RPM Third Incremental Auctions, capacity market sellers may elect, for Base Capacity offers, an offer cap equal to 1.1 times the BRA clearing price for the relevant LDA and delivery year or, for Capacity Performance offers, an offer cap equal to the greater of the net CONE for the relevant LDA and delivery year or 1.1 times the BRA clearing price for the relevant LDA and delivery year.

Avoidable costs are the costs that a generation owner would not incur if the generating unit did not operate for one year, in particular the delivery year.<sup>77</sup> In the calculation of avoidable costs, there is no presumption that the unit would retire as the alternative to operating, although that possibility could be reflected if the owner documented that retirement was the alternative. Avoidable costs may also include annual capital recovery associated with investments required to maintain a unit as a Generation Capacity Resource, termed Avoidable Project Investment Recovery (APIR). Avoidable cost based

offer caps are defined to be net of revenues from all other PJM markets and unit-specific bilateral contracts. For Capacity Performance Resources, avoidable cost based offer caps are defined to be net of revenues from all other PJM markets and unit-specific bilateral contracts and expected bonus performance payments/non-performance charges.<sup>78</sup> Capacity resource owners could provide ACR data by providing their own unit-specific data or, for delivery years prior to 2020/2021, by selecting the default ACR values. The specific components of avoidable costs are defined in the PJM Tariff.<sup>79</sup>

Effective for the 2018/2019 and subsequent Delivery Years, the ACR definition includes two additional components, Avoidable Fuel Availability Expenses (AFAE) and Capacity Performance Quantifiable Risk (CPQR).<sup>80</sup> AFAE is available for Capacity Performance Resources. AFAE is defined to include expenses related to fuel availability and delivery. CPQR is available for Capacity Performance Resources and, for the 2018/2019 and 2019/2020 Delivery Years, Base Capacity Resources. CPQR is defined to be the quantifiable and reasonably supported cost of mitigating the risks of nonperformance associated with submission of an offer.

The opportunity cost option allows Capacity Market Sellers to offer based on a documented price available in a market external to PJM, subject to export limits. If the relevant RPM market clears above the opportunity cost, the Generation Capacity Resource is sold in the RPM market. If the opportunity cost is greater than the clearing price and the Generation Capacity Resource does not clear in the RPM market, it is available to sell in the external market.

Effective April 12, 2011, the RPM Minimum Offer Price Rule (MOPR) was changed.<sup>81</sup> The changes to the MOPR included updating the calculation of the net Cost of New Entry (CONE) for Combined Cycle (CC) and Combustion Turbine (CT) plants which is used as a benchmark value in assessing the competitiveness of a sell offer, increasing the percentage value used in the screen to 90 percent for CC and CT plants, eliminating the net-short requirement as a prerequisite

<sup>74</sup> See OATT Attachment DD § 6.5.

<sup>75</sup> Prior to November 1, 2009, existing DR and EE resources were subject to market power mitigation in RPM Auctions. See 129 FERC ¶ 61,081 (2009) at P 30.

 <sup>76</sup> Effective January 31, 2011, the RPM rules related to market power mitigation were changed, including revising the definition for Planned Generation Capacity Resource and creating a new definition for Existing Generation Capacity Resource for purposes of the must-offer requirement and market power mitigation, and treating a proposed increase in the capability of a Generation Capacity Resource the same in terms of mitigation as a Planned Generation Capacity Resource. See 134 FERC ¶ 61,065 (2011).
77 OAIT Attachment DD 5 6.8 (b).

<sup>78</sup> For details on the competitive offer of a capacity performance resource, see "Analysis of the 2019/2020 RPM Base Residual Auction Revised," <a href="http://www.monitoringanalytics.com/reports/Reports/2016/IMM\_Analysis\_of\_the\_20192020\_RPM\_BRA\_20160831-Revised">http://www.monitoringanalytics.com/reports/Reports/2016/IMM\_Analysis\_of\_the\_20192020\_RPM\_BRA\_20160831-Revised</a>, pdf> (August 31, 2016).

<sup>79</sup> OATT Attachment DD § 6.8 (a).

<sup>80 151</sup> FERC ¶ 61,208. 81 135 FERC ¶ 61,022 (2011).

for applying the MOPR, eliminating the impact screen, revising the process for reviewing proposed exceptions to the defined minimum sell offer price, and clarifying which resources are subject to the MOPR along with the duration of mitigation. Subsequent FERC Orders revised the MOPR, including clarification on the duration of mitigation, which resources are subject to MOPR, and the MOPR review process.82

Effective May 3, 2013, the RPM Minimum Offer Price Rule (MOPR) was changed again.<sup>83</sup> The changes to the MOPR included establishing Competitive Entry and Self Supply Exemptions while also retaining the unit specific exemption process for those that do not qualify for the Competitive Entry or Self Supply Exemptions; changing the applicability of MOPR to include only combustion turbine, combined cycle, integrated gasification combined cycle (IGCC) technologies while excluding units primarily fueled with landfill gas or cogeneration units which are certified or self-certified as Qualifying Facilities (QFs); changing the applicability to increases in installed capacity of 20.0 MW or more combined for all units at a single point of interconnection to the transmission system; changing the applicability to include the full capability of repowering of plants based on combustion turbine, combined cycle, IGCC technology; increasing the screen from 90 percent to 100 percent of the applicable net CONE values; and broadening the region subject to MOPR to the entire RTO from constrained LDAs only.

### 2020/2021 RPM Base Residual Auction

As shown in Table 5-11, 1,114 generation resources submitted Capacity Performance offers in the 2020/2021 RPM Base Residual Auction. The MMU calculated offer caps for 14 generation resources that submitted Capacity Performance offers. Unit-specific ACR-based offer caps were calculated for 14 generation resources (1.3 percent) including 11 generation resources (1.0 percent) with an Avoidable Project Investment Recovery Rate (APIR) and a CPQR component and three generation resources (0.3 percent) with an APIR component and no CPQR component. Of the 1,114 generation resources offered as Capacity Performance, 956 generation resources had the net CONE

times B offer cap, zero generation resources had opportunity cost-based offer caps, 12 Planned Generation Capacity Resources had uncapped offers, 18 generation resources had uncapped planned uprates plus net CONE times B offer cap for the existing portion of the units, two generation resource had an uncapped planned uprate plus price taker status for the existing portion of the unit, while the remaining 112 generation resources were price takers. Market power mitigation was applied to the sell offers of zero generation resources.

Market power mitigation measures are applied to MOPR Screened Generation Resources such that the sell offer is set equal to the MOPR Floor Offer Price when the submitted sell offer is less than the MOPR Floor Offer Price and an exemption or exception was not granted, or the sell offer is set equal to the agreed upon minimum level of sell offer when the sell offer is less than the agreed upon minimum level of sell offer based on a Unit-Specific Exception. As shown in Table 5-12, of the 12,171.0 ICAP MW of MOPR Competitive Entry Exemption requests for the 2020/2021 RPM Base Residual Auction, all requests were granted. Of the 3,301.2 MW offered for MOPR Screened Generation Resources in the 2020/2021 RPM Base Residual Auction, 2,646.7 MW cleared and 654.5 MW did not clear.

 <sup>135</sup> FERC ¶ 61,022 (2011), order on reh'g, 137 FERC ¶ 61,145 (2011).
143 FERC ¶ 61,090 (2013).

### Table 5-11 ACR statistics: 2020/2021 RPM Auctions

|  | 2020/20<br>Residual     |                          |
|--|-------------------------|--------------------------|
|  | Number of<br>Generation | Percent of<br>Generation |
| Offer Cap/Mitigation Type  | Resources               | Resources Offered        |
| Default ACR  | NA                      | NA                       |
| Unit specific ACR (APIR)   | 3                       | 0.3%                     |
| Unit specific ACR (APIR and CPQR)                                | 11                      | 1.0%                     |
| Unit specific ACR (non-APIR)                                     | 0                       | 0.0%                     |
| Unit specific ACR (non-APIR and CPQR)                            | 0                       | 0.0%                     |
| Opportunity cost input   | 0                       | 0.0%                     |
| Default ACR and opportunity cost                                 | NA                      | NA                       |
| Net CONE times B   | 956                     | 85.8%                    |
| Offer cap of 1.1 times BRA clearing price elected                | NA                      | NA                       |
| Uncapped planned uprate and default ACR                          | NA                      | NA                       |
| Uncapped planned uprate and opportunity cost                     | 0                       | 0.0%                     |
| Uncapped planned uprate and Net CONE times B                     | 18                      | 1.6%                     |
| Uncapped planned uprate and price taker                          | 2                       | 0.2%                     |
| Uncapped planned uprate and 1.1 times BRA clearing price elected | NA                      | NA                       |
| Uncapped planned generation resources                            | 12                      | 1.1%                     |
| Existing generation resources as price takers                    | 112                     | 10.1%                    |
| Total Generation Capacity Resources offered                      | 1,114                   | 100.0%                   |

# Table 5-12 MOPR Statistics: 2017/2018 through 2020/2021 RPM Base Residual Auctions<sup>84</sup>

| Base Residual<br>Auction | Request Type                | Requested<br>ICAP (MW) | Granted<br>ICAP (MW) | Offered<br>ICAP (MW) | Offered<br>UCAP<br>(MW) | Cleared<br>UCAP<br>(MW) |
|--------------------------|-----------------------------|------------------------|----------------------|----------------------|-------------------------|-------------------------|
| 2017/2018                | Competitive Entry Exemption | 12,405.1               | 12,405.1             | 5,786.3              | 5,573.1                 | 4,737.5                 |
| 2017/2018                | Self-Supply Exemption       | 940.0                  | 940.0                | 940.0                | 906.1                   | 906.1                   |
| 2017/2018                | Unit-Specific Exception     | 0.0                    | 0.0                  | 0.0                  | 0.0                     | 0.0                     |
| 2017/2018                | Total                       | 13,345.1               | 13,345.1             | 6,726.3              | 6,479.2                 | 5,643.6                 |
|                          |                             |                        |                      |                      |                         |                         |
| 2018/2019                | Competitive Entry Exemption | 13,462.5               | 13,462.5             | 3,723.3              | 3,563.6                 | 3,563.6                 |
| 2018/2019                | Self-Supply Exemption       | 0.0                    | 0.0                  | 0.0                  | 0.0                     | 0.0                     |
| 2018/2019                | Unit-Specific Exception     | 0.0                    | 0.0                  | 0.0                  | 0.0                     | 0.0                     |
| 2018/2019                | Total                       | 13,462.5               | 13,462.5             | 3,723.3              | 3,563.6                 | 3,563.6                 |
|                          |                             |                        |                      |                      |                         |                         |
| 2019/2020                | Competitive Entry Exemption | 12,270.0               | 12,270.0             | 4,671.0              | 4,515.1                 | 3,561.7                 |
| 2019/2020                | Self-Supply Exemption       | 1,827.2                | 1,827.2              | 1,779.5              | 1,697.8                 | 1,697.8                 |
| 2019/2020                | Unit-Specific Exception     | 0.0                    | 0.0                  | 0.0                  | 0.0                     | 0.0                     |
| 2019/2020                | Total                       | 14,097.2               | 14,097.2             | 6,450.5              | 6,212.9                 | 5,259.5                 |
|                          |                             |                        |                      |                      |                         |                         |
| 2020/2021                | Competitive Entry Exemption | 12,171.0               | 12,171.0             | 3,212.5              | 3,161.1                 | 2,646.7                 |
| 2020/2021                | Self-Supply Exemption       | 0.0                    | 0.0                  | 0.0                  | 0.0                     | 0.0                     |
| 2020/2021                | Unit-Specific Exception     | 0.0                    | 0.0                  | 0.0                  | 0.0                     | 0.0                     |
| 2020/2021                | Total                       | 12,171.0               | 12,171.0             | 3,212.5              | 3,161.1                 | 2,646.7                 |

<sup>84</sup> There were additional MOPR Screened Generation Resources for which no exceptions or exemptions were requested and to which the MOPR floor was applied. Some numbers not reported as a result of PJM confidentiality rules.

### Replacement Capacity<sup>85</sup>

Table 5-13 shows the committed and replacement capacity for all capacity resources for June 1 of each year from 2007 through 2020. The 2018 through 2020 numbers are not final.

# Table 5-13 RPM commitments and replacements for all Capacity Resources: June 1, 2007 to June 1, 2020

|           |           |             | U            | ICAP (MW)   |            |                        |
|-----------|-----------|-------------|--------------|-------------|------------|------------------------|
|           |           |             |              |             | RPM        | <b>RPM Commitments</b> |
|           | RPM       | Adjustments | Net          | RPM         | Commitment | Less Commitment        |
|           | Cleared   | to Cleared  | Replacements | Commitments | Shortage   | Shortage               |
| 01-Jun-07 | 129,409.2 | 0.0         | 0.0          | 129,409.2   | (8.1)      | 129,401.1              |
| 01-Jun-08 | 130,629.8 | 0.0         | (766.5)      | 129,863.3   | (246.3)    | 129,617.0              |
| 01-Jun-09 | 134,030.2 | 0.0         | (2,068.2)    | 131,962.0   | (14.7)     | 131,947.3              |
| 01-Jun-10 | 134,036.2 | 0.0         | (4,179.0)    | 129,857.2   | (8.8)      | 129,848.4              |
| 01-Jun-11 | 134,182.6 | 0.0         | (6,717.6)    | 127,465.0   | (79.3)     | 127,385.7              |
| 01-Jun-12 | 141,295.6 | (11.7)      | (9,400.6)    | 131,883.3   | (157.2)    | 131,726.1              |
| 01-Jun-13 | 159,844.5 | 0.0         | (12,235.3)   | 147,609.2   | (65.4)     | 147,543.8              |
| 01-Jun-14 | 161,214.4 | (9.4)       | (13,615.9)   | 147,589.1   | (1,208.9)  | 146,380.2              |
| 01-Jun-15 | 173,845.5 | (326.1)     | (11,849.4)   | 161,670.0   | (1,822.0)  | 159,848.0              |
| 01-Jun-16 | 179,773.6 | (24.6)      | (16,157.5)   | 163,591.5   | (709.9)    | 162,881.6              |
| 01-Jun-17 | 180,590.5 | 0.0         | (13,982.7)   | 166,607.8   | (43.7)     | 166,564.1              |
| 01-Jun-18 | 169,420.8 | 0.0         | (232.4)      | 169,188.4   | 0.0        | 169,188.4              |
| 01-Jun-19 | 167,329.5 | 0.0         | 0.0          | 167,329.5   | 0.0        | 167,329.5              |
| 01-Jun-20 | 165,109.2 | 0.0         | 0.0          | 165,109.2   | 0.0        | 165,109.2              |

### **Market Performance**

Figure 5-7 shows cleared MW weighted average capacity market prices on a Delivery Year basis for the entire history of the PJM capacity markets. Table 5-14 shows RPM clearing prices for all RPM Auctions held through the first six months of 2017.

Figure 5-8 shows the RPM cleared MW weighted average prices for each LDA for the current Delivery Year and all results for auctions for future Delivery Years that have been held through the first six months of 2017. A summary of these weighted average prices is given in Table 5-15.

Table 5-16 shows RPM revenue by resource type for all RPM Auctions held through the first six months of 2017 with \$7.5 billion for new/repower/ reactivated generation resources based on the unforced MW cleared and the resource clearing prices. A resource classified as "new/repower/reactivated" is a capacity resource addition since the implementation of RPM and is considered "new/repower/reactivated" for its initial offer and all its subsequent offers in RPM Auctions.

Table 5-17 shows RPM revenue by calendar year for all RPM Auctions held through the first six months of 2017. In 2016, RPM revenue was \$8.9 billion. In 2017, RPM revenue was \$8.8 billion.

Table 5-18 shows the RPM annual charges to load. For the 2016/2017 Delivery Year, RPM annual charges to load are \$7.7 billion. For the 2017/2018 Delivery Year, annual charges to load are \$9.1 billion.

<sup>85</sup> For more details on replacement capacity, see "Analysis of Replacement Capacity for RPM Commitments: June 1, 2007 to June 1, 2016," <a href="http://www.monitoringanalytics.com/reports/Reports/2016/IMM\_Analysis\_of\_Replacement\_Capacity\_for\_RPM\_Commitments\_06012007\_to\_06012016\_20161227.pdf">http://www.monitoringanalytics.com/reports/Reports/2016/IMM\_Analysis\_of\_Replacement\_Capacity\_for\_RPM\_Commitments\_06012007\_to\_06012016\_20161227.pdf</a>> (December 27, 2016).

### Table 5-14 Capacity prices: 2007/2008 through 2020/2021 RPM Auctions

| Pender TypePind <th></th> <th colspan="14">RPM Clearing Price (\$ per MW-day)</th>  |  | RPM Clearing Price (\$ per MW-day) |          |          |          |          |          |          |          |          |          |          |          |          |          |
|---|--|------------------------------------|----------|----------|----------|----------|----------|----------|----------|----------|----------|----------|----------|----------|----------|
| 2007/2008 BRA     540.00     540.00     510.00  |  |                                    |          |          |          |          |          |          |          |          | PSEG     |          |          |          |          |
| 2008/2008 BRA     \$111.0.2     \$111.0.2     \$111.0.2     \$111.0.2     \$110.0.0     \$10.0.0  |  | Product Type                       |          |          |          |          |          |          |          |          |          |          | ATSI     |          |          |
| 2008/000 Phild Incremental Auction     \$1000     \$1000     \$1000     \$1000     \$22.85     \$1000     \$22.85     \$1000     \$22.85     \$1000     \$22.85     \$1000     \$22.85     \$1000     \$22.85     \$1000     \$22.85     \$1000     \$22.85     \$1000     \$22.85     \$1000 </td <td></td>  |  |                                    |          |          |          |          |          |          |          |          |          |          |          |          |          |
| 2009/2000 BIA   \$191.22   \$11.22 <td></td>   |  |                                    |          |          |          |          |          |          |          |          |          |          |          |          |          |
| 2009/2010 hind Incremental Auction     \$46.00     \$46   | 2008/2009 Third Incremental Auction    |                                    |          |          |          |          |          |          |          |          |          |          |          | \$10.00  |          |
| 2010/2011 BIA     \$174.29   | 2009/2010 BRA                          |                                    |          |          |          |          | \$191.32 | \$237.33 |          |          |          |          |          | \$102.04 | \$237.33 |
| 2010/2011 hind Incremental Auction     \$50.00     \$50   | 2009/2010 Third Incremental Auction    |                                    |          |          | \$86.00  | \$86.00  | \$86.00  | \$86.00  | \$86.00  | \$86.00  | \$86.00  |          |          | \$40.00  | \$86.00  |
| 2011/2012 BRAS110.00S100.00<  | 2010/2011 BRA                          |                                    |          |          |          | \$174.29 | \$174.29 | \$174.29 | \$186.12 | \$174.29 | \$174.29 | \$174.29 |          | \$174.29 | \$174.29 |
| 2011/2012 First Incremental Auction\$56.00  | 2010/2011 Third Incremental Auction    |                                    | \$50.00  | \$50.00  | \$50.00  | \$50.00  |          | \$50.00  | \$50.00  | \$50.00  | \$50.00  | \$50.00  |          | \$50.00  | \$50.00  |
| 2011/2012 INFIRE Integration Auction     5108.89     5108.85     5500     5500     5500     5500     5500     5500     5500     5500     5500     5500     5500     5500     5500     5108.85     5118.45     5146.4     514.64  | 2011/2012 BRA                          |                                    | \$110.00 | \$110.00 | \$110.00 | \$110.00 | \$110.00 | \$110.00 | \$110.00 | \$110.00 | \$110.00 | \$110.00 |          | \$110.00 | \$110.00 |
| 2011/2012 Third Incremental Auction\$5.00 <t< td=""><td>2011/2012 First Incremental Auction</td><td></td><td>\$55.00</td><td>\$55.00</td><td>\$55.00</td><td>\$55.00</td><td>\$55.00</td><td>\$55.00</td><td>\$55.00</td><td>\$55.00</td><td>\$55.00</td><td>\$55.00</td><td></td><td>\$55.00</td><td>\$55.00</td></t<>   | 2011/2012 First Incremental Auction    |                                    | \$55.00  | \$55.00  | \$55.00  | \$55.00  | \$55.00  | \$55.00  | \$55.00  | \$55.00  | \$55.00  | \$55.00  |          | \$55.00  | \$55.00  |
| 2012/2013 BRA   \$164.6   \$113.37   \$143.67   \$133.37   \$123.07   \$123.07   \$133.07   \$123.07   \$133.07   \$123.07   \$133.07   \$123.07   \$133.07   \$123.07   \$133.07   \$123.07   \$133.07   \$123.07   \$133.07   \$123.07   \$133.07   \$123.07   \$133.07   \$123.07   \$133.07   \$123.07   \$133.07   \$123.07   \$133.07   \$123.07   \$133.07   \$123.07   \$12.07   \$10.07   \$10.00   <  | 2011/2012 ATSI FRR Integration Auction |                                    | \$108.89 | \$108.89 | \$108.89 | \$108.89 | \$108.89 | \$108.89 | \$108.89 | \$108.89 | \$108.89 | \$108.89 | \$108.89 | \$108.89 | \$108.89 |
| 2012/2013 ATS FRR Integration Auction     \$20.46     \$20.47     \$21.57     \$21.57   | 2011/2012 Third Incremental Auction    |                                    | \$5.00   | \$5.00   | \$5.00   | \$5.00   | \$5.00   | \$5.00   | \$5.00   | \$5.00   | \$5.00   | \$5.00   | \$5.00   | \$5.00   | \$5.00   |
| 2012/2013 First Incremental Auction   \$16.46   \$16.46   \$16.46   \$16.46   \$16.46   \$16.46   \$16.46   \$16.46   \$16.46   \$16.40   | 2012/2013 BRA                          |                                    | \$16.46  | \$133.37 | \$16.46  | \$133.37 | \$139.73 | \$133.37 | \$222.30 | \$139.73 | \$185.00 | \$133.37 |          | \$16.46  | \$133.37 |
| 2012/2013 Second Incremental Auction     \$13.01     \$   | 2012/2013 ATSI FRR Integration Auction |                                    | \$20.46  | \$20.46  | \$20.46  | \$20.46  | \$20.46  | \$20.46  | \$20.46  | \$20.46  | \$20.46  | \$20.46  | \$20.46  | \$20.46  | \$20.46  |
| 2012/2013 Third Incremental Auction\$2.51 <t< td=""><td>2012/2013 First Incremental Auction</td><td></td><td>\$16.46</td><td>\$16.46</td><td>\$16.46</td><td>\$16.46</td><td>\$153.67</td><td>\$16.46</td><td>\$153.67</td><td>\$153.67</td><td>\$153.67</td><td>\$16.46</td><td>\$16.46</td><td>\$16.46</td><td>\$16.46</td></t<>  | 2012/2013 First Incremental Auction    |                                    | \$16.46  | \$16.46  | \$16.46  | \$16.46  | \$153.67 | \$16.46  | \$153.67 | \$153.67 | \$153.67 | \$16.46  | \$16.46  | \$16.46  | \$16.46  |
| 2013/2014 BRA   \$27.3   \$27.61   \$27.3   \$22.615   \$24.500   \$24.500   \$24.500   \$24.500   \$24.500   \$24.500   \$24.500   \$24.500   \$24.500   \$24.500   \$24.500   \$24.500   \$24.500   \$24.500   \$24.500   \$24.500   \$24.500   \$24.500   \$24.500   \$54.50   \$16.50 <td>2012/2013 Second Incremental Auction</td> <td></td> <td>\$13.01</td> <td>\$13.01</td> <td>\$13.01</td> <td>\$13.01</td> <td>\$48.91</td> <td>\$13.01</td> <td>\$48.91</td> <td>\$48.91</td> <td>\$48.91</td> <td>\$13.01</td> <td>\$13.01</td> <td>\$13.01</td> <td>\$13.01</td>  | 2012/2013 Second Incremental Auction   |                                    | \$13.01  | \$13.01  | \$13.01  | \$13.01  | \$48.91  | \$13.01  | \$48.91  | \$48.91  | \$48.91  | \$13.01  | \$13.01  | \$13.01  | \$13.01  |
| 2013/2014 First Incremental Auction   \$20.00   \$20.00   \$20.00   \$178.85   \$54.82   \$178.85   | 2012/2013 Third Incremental Auction    |                                    | \$2.51   | \$2.51   | \$2.51   | \$2.51   | \$2.51   | \$2.51   | \$2.51   | \$2.51   | \$2.51   | \$2.51   | \$2.51   | \$2.51   | \$2.51   |
| 2013/2014 Second Incremental Auction   \$7.01   \$10.00   \$40.00   \$10.00   \$40.00   | 2013/2014 BRA                          |                                    | \$27.73  | \$226.15 | \$27.73  | \$226.15 | \$245.00 | \$226.15 | \$245.00 | \$245.00 | \$245.00 | \$247.14 | \$27.73  | \$27.73  | \$226.15 |
| 2013/2014 Third Incremental Auction   \$4.05   \$30.00   \$4.85   \$30.00   \$188.44   \$186.46   \$125.47   | 2013/2014 First Incremental Auction    |                                    | \$20.00  | \$20.00  | \$20.00  | \$20.00  | \$178.85 | \$54.82  | \$178.85 | \$178.85 | \$178.85 | \$54.82  | \$20.00  | \$20.00  | \$54.82  |
| 2014/2015 BRA     Limited     \$125.47  | 2013/2014 Second Incremental Auction   |                                    | \$7.01   | \$10.00  | \$7.01   | \$10.00  | \$40.00  | \$10.00  | \$40.00  | \$40.00  | \$40.00  | \$10.00  | \$7.01   | \$7.01   | \$10.00  |
| 2014/2015 BRA     Extended Summer     \$125.99     \$136.50 </td <td>2013/2014 Third Incremental Auction</td> <td></td> <td>\$4.05</td> <td>\$30.00</td> <td>\$4.05</td> <td>\$30.00</td> <td>\$188.44</td> <td>\$30.00</td> <td>\$188.44</td> <td>\$188.44</td> <td>\$188.44</td> <td>\$30.00</td> <td>\$4.05</td> <td>\$4.05</td> <td>\$30.00</td> | 2013/2014 Third Incremental Auction    |                                    | \$4.05   | \$30.00  | \$4.05   | \$30.00  | \$188.44 | \$30.00  | \$188.44 | \$188.44 | \$188.44 | \$30.00  | \$4.05   | \$4.05   | \$30.00  |
| 2014/2015 BRA     Annual     \$125.99     \$136.50   | 2014/2015 BRA                          | Limited                            | \$125.47 | \$125.47 | \$125.47 | \$125.47 | \$125.47 | \$125.47 | \$125.47 | \$125.47 | \$213.97 | \$125.47 | \$125.47 | \$125.47 | \$125.47 |
| 2014/2015 First Incremental Auction     Limited     \$0.03     \$5.23     \$0.03     \$5.23     \$5.23     \$5.23     \$5.23     \$5.23     \$5.23     \$5.23     \$0.03     \$5.23       2014/2015 First Incremental Auction     Extended Summer     \$5.54     \$16.56     \$16.5   | 2014/2015 BRA                          | Extended Summer                    | \$125.99 | \$136.50 | \$125.99 | \$136.50 | \$136.50 | \$136.50 | \$136.50 | \$136.50 | \$225.00 | \$136.50 | \$125.99 | \$125.99 | \$136.50 |
| 2014/2015 First Incremental Auction     Extended Summer     \$5.54     \$16.56  | 2014/2015 BRA                          | Annual                             | \$125.99 | \$136.50 | \$125.99 | \$136.50 | \$136.50 | \$136.50 | \$136.50 | \$136.50 | \$225.00 | \$136.50 | \$125.99 | \$125.99 | \$136.50 |
| 2014/2015 First Incremental Auction   Annual   \$5.54   \$16.56   \$16.56   \$16.56   \$16.56   \$410.95   \$16.56   \$5.54   \$5.54   \$5.54   \$5.54   \$5.54   \$5.54   \$5.54   \$5.54   \$5.54   \$5.54   \$5.94   \$56.94   | 2014/2015 First Incremental Auction    | Limited                            | \$0.03   | \$5.23   | \$0.03   | \$5.23   | \$5.23   | \$5.23   | \$5.23   | \$5.23   | \$399.62 | \$5.23   | \$0.03   | \$0.03   | \$5.23   |
| 2014/2015 Second Incremental AuctionLimited\$25.00\$56.94\$56.94\$56.94\$56.94\$56.94\$56.94\$310.00\$56.94\$25.00\$56.942014/2015 Second Incremental AuctionAnnual\$25.00\$56.94 <td>2014/2015 First Incremental Auction</td> <td>Extended Summer</td> <td>\$5.54</td> <td>\$16.56</td> <td>\$5.54</td> <td>\$16.56</td> <td>\$16.56</td> <td>\$16.56</td> <td>\$16.56</td> <td>\$16.56</td> <td>\$410.95</td> <td>\$16.56</td> <td>\$5.54</td> <td>\$5.54</td> <td>\$16.56</td>   | 2014/2015 First Incremental Auction    | Extended Summer                    | \$5.54   | \$16.56  | \$5.54   | \$16.56  | \$16.56  | \$16.56  | \$16.56  | \$16.56  | \$410.95 | \$16.56  | \$5.54   | \$5.54   | \$16.56  |
| 2014/2015 Second Incremental AuctionExtended Summer\$25.00\$56.94\$25.00\$56.94\$56.94\$56.94\$56.94\$56.94\$56.94\$56.94\$25.00\$56.94\$25.00\$56.94\$25.00\$56.94\$25.00\$56.94\$56.94\$56.94\$56.94\$56.94\$56.94\$56.94\$25.00\$56.94\$25.00\$56.94\$25.00\$56.94\$56.94\$56.94\$56.94\$56.94\$56.94\$56.94\$56.94\$25.00\$25.00\$56.94\$25.00\$56.94\$25.00\$132.20\$132   | 2014/2015 First Incremental Auction    | Annual                             | \$5.54   | \$16.56  | \$5.54   | \$16.56  | \$16.56  | \$16.56  | \$16.56  | \$16.56  | \$410.95 | \$16.56  | \$5.54   | \$5.54   | \$16.56  |
| 2014/2015 Second Incremental AuctionAnnual\$25.00\$56.94\$25.00\$56.94\$56.94\$56.94\$56.94\$56.94\$310.00\$56.94\$25.00\$56.942014/2015 Third Incremental AuctionLimited\$25.51\$132.20\$132.20\$132.20\$132.20\$132.20\$132.20\$132.20\$25.57\$132.20\$132.20\$132.20\$132.20\$25.57\$132.20\$25.51\$132.20\$132.20\$132.20\$132.20\$25.57\$132.20\$25.51\$132.20\$132.20\$132.20\$132.20\$25.57\$132.20\$25.51\$132.20\$132.20\$132.20\$132.20\$25.57\$132.20\$25.51\$132.20\$25.51\$132.20\$132.20\$132.20\$25.57\$132.20\$25.51\$132.20\$25.5  | 2014/2015 Second Incremental Auction   | Limited                            | \$25.00  | \$56.94  | \$25.00  | \$56.94  | \$56.94  | \$56.94  | \$56.94  | \$56.94  | \$310.00 | \$56.94  | \$25.00  | \$25.00  | \$56.94  |
| 2014/2015 Third Incremental AuctionLimited\$25.51\$132.20\$132.20\$132.20\$132.20\$132.20\$132.20\$132.20\$25.67.6\$132.20\$25.51\$132.202014/2015 Third Incremental AuctionExtended Summer\$25.51\$132.20\$25.51\$132.20\$132.20\$132.20\$132.20\$132.20\$25.67.6\$132.20\$25.51\$132.20\$25.51\$132.20\$132.20\$132.20\$132.20\$132.20\$25.67.6\$132.20\$25.51\$25.51\$132.202014/2015 Third Incremental AuctionAnnual\$25.51\$132.20\$25.51\$132.20\$132.20\$132.20\$132.20\$132.20\$25.67.6\$132.20\$25.51\$25.51\$132.202015/2016 BRALimited\$118.54\$150.00\$150.00\$150.00\$150.00\$150.00\$150.00\$150.00\$150.00\$107.46\$167.46 <td>2014/2015 Second Incremental Auction</td> <td>Extended Summer</td> <td>\$25.00</td> <td>\$56.94</td> <td>\$25.00</td> <td>\$56.94</td> <td>\$56.94</td> <td>\$56.94</td> <td>\$56.94</td> <td>\$56.94</td> <td>\$310.00</td> <td>\$56.94</td> <td>\$25.00</td> <td>\$25.00</td> <td>\$56.94</td>        | 2014/2015 Second Incremental Auction   | Extended Summer                    | \$25.00  | \$56.94  | \$25.00  | \$56.94  | \$56.94  | \$56.94  | \$56.94  | \$56.94  | \$310.00 | \$56.94  | \$25.00  | \$25.00  | \$56.94  |
| 2014/2015 Third Incremental AuctionExtended Summer\$25.51\$132.20\$25.51\$132.20\$132.20\$132.20\$132.20\$132.20\$132.20\$132.20\$132.20\$25.51\$132.20<  | 2014/2015 Second Incremental Auction   | Annual                             | \$25.00  | \$56.94  | \$25.00  | \$56.94  | \$56.94  | \$56.94  | \$56.94  | \$56.94  | \$310.00 | \$56.94  | \$25.00  | \$25.00  | \$56.94  |
| 2014/2015 Third Incremental AuctionAnnual\$25.51\$132.20\$25.51\$132.20\$132.20\$132.20\$132.20\$132.20\$132.20\$256.76\$132.20\$25.51\$132.202015/2016 BRALimited\$118.54\$150.00\$116.00\$150.00  | 2014/2015 Third Incremental Auction    | Limited                            | \$25.51  | \$132.20 | \$25.51  | \$132.20 | \$132.20 | \$132.20 | \$132.20 | \$132.20 | \$256.76 | \$132.20 | \$25.51  | \$25.51  | \$132.20 |
| 2014/2015 Third Incremental AuctionAnnual\$25.51\$132.20\$25.51\$132.20\$132.20\$132.20\$132.20\$132.20\$132.20\$256.76\$132.20\$25.51\$132.202015/2016 BRALimited\$118.54\$150.00\$116.00\$150.00  | 2014/2015 Third Incremental Auction    | Extended Summer                    | \$25.51  | \$132.20 | \$25.51  | \$132.20 | \$132.20 | \$132.20 | \$132.20 | \$132.20 | \$256.76 | \$132.20 | \$25.51  | \$25.51  | \$132.20 |
| 2015/2016 BRALimited\$118.54\$150.00\$1150.00\$150.00\$150.00\$150.00\$150.00\$150.00\$150.00\$150.00\$150.00\$150.00\$150.00\$150.00\$150.00\$150.00\$150.00\$150.00\$100.00\$304.62\$118.54\$150.002015/2016 BRAExtended Summer\$136.00\$167.46   |  | Annual                             | \$25.51  | \$132.20 | \$25.51  | \$132.20 | \$132.20 | \$132.20 | \$132.20 | \$132.20 | \$256.76 | \$132.20 | \$25.51  | \$25.51  | \$132.20 |
| 2015/2016 BRAAnnual\$136.00\$167.46\$110.0\$111.00 <td></td> <td>Limited</td> <td>\$118.54</td> <td>\$150.00</td> <td>\$118.54</td> <td>\$150.00</td> <td>\$150.00</td> <td>\$150.00</td> <td>\$150.00</td> <td>\$150.00</td> <td>\$150.00</td> <td>\$150.00</td> <td>\$304.62</td> <td>\$118.54</td> <td>\$150.00</td>   |  | Limited                            | \$118.54 | \$150.00 | \$118.54 | \$150.00 | \$150.00 | \$150.00 | \$150.00 | \$150.00 | \$150.00 | \$150.00 | \$304.62 | \$118.54 | \$150.00 |
| 2015/2016 BRAAnnual\$136.00\$167.46\$110.0\$111.00 <td>2015/2016 BRA</td> <td>Extended Summer</td> <td>\$136.00</td> <td>\$167.46</td> <td>\$136.00</td> <td>\$167.46</td> <td>\$167.46</td> <td>\$167.46</td> <td>\$167.46</td> <td>\$167.46</td> <td>\$167.46</td> <td>\$167.46</td> <td>\$322.08</td> <td>\$136.00</td> <td>\$167.46</td>  | 2015/2016 BRA                          | Extended Summer                    | \$136.00 | \$167.46 | \$136.00 | \$167.46 | \$167.46 | \$167.46 | \$167.46 | \$167.46 | \$167.46 | \$167.46 | \$322.08 | \$136.00 | \$167.46 |
| 2015/2016 First Incremental AuctionLimited\$43.00\$111.00\$111.00\$111.00\$111.00\$112.95\$122.95\$111.00\$168.37\$43.00\$111.002015/2016 First Incremental AuctionExtended Summer\$43.00\$111.00\$43.00\$111.00\$111.00\$111.00\$122.95\$122.95\$111.00\$168.37\$43.00\$111.002015/2016 First Incremental AuctionAnnual\$43.00\$111.00\$111.00\$111.00\$111.00\$122.95\$122.95\$111.00\$168.37\$43.00\$111.002015/2016 First Incremental AuctionLimited\$123.56\$141.12\$112.56\$111.00\$111.00\$111.00\$112.95\$122.95\$111.00\$168.37\$43.00\$111.002015/2016 Second Incremental AuctionLimited\$123.56\$141.12\$141.12\$141.12\$141.12\$155.02\$151.50\$141.12\$204.10\$123.56\$141.122015/2016 Second Incremental AuctionExtended Summer\$136.00\$153.56\$153.56\$153.56\$167.46\$167.46\$153.56\$216.54\$136.00\$153.562015/2016 Second Incremental AuctionAnnual\$136.00\$153.56\$153.56\$153.56\$167.46\$167.46\$153.56\$216.54\$136.00\$153.562015/2016 Second Incremental AuctionAnnual\$136.00\$153.56\$153.56\$153.56\$153.56\$167.46\$167.46\$153.56\$216.54\$136.00\$153.562015/2016 Second Incremental AuctionAnnual\$   |  | Annual                             |          |          |          |          |          |          |          |          |          |          |          |          |          |
| 2015/2016 First Incremental AuctionExtended Summer\$43.00\$111.00\$111.00\$111.00\$111.00\$112.95\$122.95\$111.00\$168.37\$43.00\$111.002015/2016 First Incremental AuctionAnnual\$43.00\$111.00\$43.00\$111.00\$111.00\$111.00\$122.95\$122.95\$111.00\$168.37\$43.00\$111.002015/2016 First Incremental AuctionLimited\$123.56\$141.12\$123.56\$141.12\$141.12\$141.12\$155.02\$155.02\$141.12\$204.10\$123.56\$141.122015/2016 Second Incremental AuctionExtended Summer\$136.00\$153.56\$153.56\$153.56\$153.56\$167.46\$167.46\$153.56\$216.54\$136.00\$153.562015/2016 Second Incremental AuctionAnnual\$136.00\$153.56\$153.56\$153.56\$153.56\$167.46\$167.46\$153.56\$216.54\$136.00\$153.562015/2016 Second Incremental AuctionAnnual\$136.00\$153.56\$153.56\$153.56\$153.56\$167.46\$167.46\$153.56\$216.54\$136.00\$153.56   |  |                                    |          |          |          |          |          |          |          |          |          |          |          |          |          |
| 2015/2016 First Incremental AuctionAnnual\$43.00\$111.00\$43.00\$111.00\$111.00\$111.00\$122.95\$122.95\$111.00\$168.37\$43.00\$111.002015/2016 Second Incremental AuctionLimited\$123.56\$141.12\$123.56\$141.12\$141.12\$141.12\$141.12\$150.2\$150.2\$141.12\$122.95\$141.12\$1  |  |                                    |          |          |          |          |          |          |          |          |          |          |          |          |          |
| 2015/2016 Second Incremental Auction     Limited     \$123.56     \$141.12     \$141.12     \$141.12     \$141.12     \$15.02     \$15.02     \$141.12     \$123.56     \$141.12       2015/2016 Second Incremental Auction     Extended Summer     \$136.00     \$153.56     \$141.12     \$141.12     \$155.02     \$141.12     \$204.10     \$123.56     \$141.12       2015/2016 Second Incremental Auction     Extended Summer     \$136.00     \$153.56     \$153.56     \$153.56     \$167.46     \$167.46     \$153.56     \$216.54     \$136.00     \$153.56       2015/2016 Second Incremental Auction     Annual     \$136.00     \$153.56     \$153.56     \$153.56     \$167.46     \$167.46     \$153.56     \$216.54     \$136.00     \$153.56   |  |                                    |          |          |          |          |          |          |          |          |          |          |          |          |          |
| 2015/2016 Second Incremental Auction     Extended Summer     \$136.00     \$153.56     \$153.56     \$153.56     \$167.46     \$167.46     \$153.56     \$136.00     \$153.56       2015/2016 Second Incremental Auction     Annual     \$136.00     \$153.56     \$153.56     \$153.56     \$153.56     \$167.46     \$167.46     \$153.56     \$136.00     \$153.56   |  |                                    |          |          |          |          |          |          |          |          |          |          |          |          |          |
| 2015/2016 Second Incremental Auction Annual \$136.00 \$153.56 \$136.00 \$153.56 \$153.56 \$153.56 \$153.56 \$167.46 \$167.46 \$153.56 \$216.54 \$136.00 \$153.56  |  |                                    |          |          |          |          |          |          |          |          |          |          |          |          |          |
|   |  |                                    |          |          |          |          |          |          |          |          |          |          |          |          |          |
|   | 2015/2016 Third Incremental Auction    | Limited                            | \$100.76 | \$122.33 | \$100.76 | \$122.33 | \$122.33 | \$122.33 | \$122.33 | \$122.56 | \$122.56 | \$122.33 | \$100.76 | \$100.76 | \$122.33 |

|   |                      |          | RPM Clearing Price (\$ per MW-day) |          |          |          |          |          |          |          |          |          |          |          |  |  |
|---|----------------------|----------|------------------------------------|----------|----------|----------|----------|----------|----------|----------|----------|----------|----------|----------|--|--|
|   | DPL PSEG             |          |                                    |          |          |          |          |          |          |          |          |          |          |          |  |  |
|   | Product Type         | RTO      | MAAC                               | APS      | PPL      | EMAAC    | SWMAAC   | South    | PSEG     | North    | Рерсо    | ATSI     | ComEd    | BGE      |  |  |
| 2015/2016 Third Incremental Auction               | Extended Summer      | \$163.20 | \$184.77                           | \$163.20 | \$184.77 | \$184.77 | \$184.77 | \$184.77 | \$185.00 | \$185.00 | \$184.77 | \$163.20 | \$163.20 | \$184.77 |  |  |
| 2015/2016 Third Incremental Auction               | Annual               | \$163.20 | \$184.77                           | \$163.20 | \$184.77 | \$184.77 | \$184.77 | \$184.77 | \$185.00 | \$185.00 | \$184.77 | \$163.20 | \$163.20 | \$184.77 |  |  |
| 2016/2017 BRA                                     | Limited              | \$59.37  | \$119.13                           | \$59.37  | \$119.13 | \$119.13 | \$119.13 | \$119.13 | \$219.00 | \$219.00 | \$119.13 | \$94.45  | \$59.37  | \$119.13 |  |  |
| 2016/2017 BRA                                     | Extended Summer      | \$59.37  | \$119.13                           | \$59.37  | \$119.13 | \$119.13 | \$119.13 | \$119.13 | \$219.00 | \$219.00 | \$119.13 | \$114.23 | \$59.37  | \$119.13 |  |  |
| 2016/2017 BRA                                     | Annual               | \$59.37  | \$119.13                           | \$59.37  | \$119.13 | \$119.13 | \$119.13 | \$119.13 | \$219.00 | \$219.00 | \$119.13 | \$114.23 | \$59.37  | \$119.13 |  |  |
| 2016/2017 First Incremental Auction               | Limited              | \$53.93  | \$89.35                            | \$53.93  | \$89.35  | \$89.35  | \$89.35  | \$89.35  | \$214.44 | \$214.44 | \$89.35  | \$94.45  | \$53.93  | \$89.35  |  |  |
| 2016/2017 First Incremental Auction               | Extended Summer      | \$60.00  | \$119.13                           | \$60.00  | \$119.13 | \$119.13 | \$119.13 | \$119.13 | \$244.22 | \$244.22 | \$119.13 | \$100.52 | \$60.00  | \$119.13 |  |  |
| 2016/2017 First Incremental Auction               | Annual               | \$60.00  | \$119.13                           | \$60.00  | \$119.13 | \$119.13 | \$119.13 | \$119.13 | \$244.22 | \$244.22 | \$119.13 | \$100.52 | \$60.00  | \$119.13 |  |  |
| 2016/2017 Second Incremental Auction              | Limited              | \$31.00  | \$71.00                            | \$31.00  | \$71.00  | \$71.00  | \$71.00  | \$71.00  | \$99.01  | \$212.53 | \$71.00  | \$101.50 | \$31.00  | \$71.00  |  |  |
| 2016/2017 Second Incremental Auction              | Extended Summer      | \$31.00  | \$71.00                            | \$31.00  | \$71.00  | \$71.00  | \$71.00  | \$71.00  | \$99.01  | \$212.53 | \$71.00  | \$101.50 | \$31.00  | \$71.00  |  |  |
| 2016/2017 Second Incremental Auction              | Annual               | \$31.00  | \$71.00                            | \$31.00  | \$71.00  | \$71.00  | \$71.00  | \$71.00  | \$99.01  | \$212.53 | \$71.00  | \$101.50 | \$31.00  | \$71.00  |  |  |
| 2016/2017 Capacity Performance Transition Auction | Capacity Performance | \$134.00 | \$134.00                           | \$134.00 | \$134.00 | \$134.00 | \$134.00 | \$134.00 | \$134.00 | \$134.00 | \$134.00 | \$134.00 | \$134.00 | \$134.00 |  |  |
| 2016/2017 Third Incremental Auction               | Limited              | \$5.02   | \$10.02                            | \$5.02   | \$10.02  | \$10.02  | \$10.02  | \$10.02  | \$54.76  | \$184.97 | \$10.02  | \$5.02   | \$5.02   | \$10.02  |  |  |
| 2016/2017 Third Incremental Auction               | Extended Summer      | \$5.02   | \$10.02                            | \$5.02   | \$10.02  | \$10.02  | \$10.02  | \$10.02  | \$54.76  | \$184.97 | \$10.02  | \$5.02   | \$5.02   | \$10.02  |  |  |
| 2016/2017 Third Incremental Auction               | Annual               | \$5.02   | \$10.02                            | \$5.02   | \$10.02  | \$10.02  | \$10.02  | \$10.02  | \$54.76  | \$184.97 | \$10.02  | \$5.02   | \$5.02   | \$10.02  |  |  |
| 2017/2018 BRA                                     | Limited              | \$106.02 | \$106.02                           | \$106.02 | \$40.00  | \$106.02 | \$106.02 | \$106.02 | \$201.02 | \$201.02 | \$106.02 | \$106.02 | \$106.02 | \$106.02 |  |  |
| 2017/2018 BRA                                     | Extended Summer      | \$120.00 | \$120.00                           | \$120.00 | \$53.98  | \$120.00 | \$120.00 | \$120.00 | \$215.00 | \$215.00 | \$120.00 | \$120.00 | \$120.00 | \$120.00 |  |  |
| 2017/2018 BRA                                     | Annual               | \$120.00 | \$120.00                           | \$120.00 | \$120.00 | \$120.00 | \$120.00 | \$120.00 | \$215.00 | \$215.00 | \$120.00 | \$120.00 | \$120.00 | \$120.00 |  |  |
| 2017/2018 Capacity Performance Transition Auction | Capacity Performance | \$151.50 | \$151.50                           | \$151.50 | \$151.50 | \$151.50 | \$151.50 | \$151.50 | \$151.50 | \$151.50 | \$151.50 | \$151.50 | \$151.50 | \$151.50 |  |  |
| 2017/2018 First Incremental Auction               | Limited              | \$84.00  | \$84.00                            | \$84.00  | \$84.00  | \$84.00  | \$84.00  | \$84.00  | \$143.08 | \$143.08 | \$84.00  | \$84.00  | \$84.00  | \$84.00  |  |  |
| 2017/2018 First Incremental Auction               | Extended Summer      | \$84.00  | \$84.00                            | \$84.00  | \$84.00  | \$84.00  | \$84.00  | \$84.00  | \$143.08 | \$143.08 | \$84.00  | \$84.00  | \$84.00  | \$84.00  |  |  |
| 2017/2018 First Incremental Auction               | Annual               | \$84.00  | \$84.00                            | \$84.00  | \$84.00  | \$84.00  | \$84.00  | \$84.00  | \$143.08 | \$143.08 | \$84.00  | \$84.00  | \$84.00  | \$84.00  |  |  |
| 2017/2018 Second Incremental Auction              | Limited              | \$26.50  | \$26.50                            | \$26.50  | \$26.50  | \$26.50  | \$26.50  | \$26.50  | \$120.43 | \$179.00 | \$26.50  | \$26.50  | \$26.50  | \$26.50  |  |  |
| 2017/2018 Second Incremental Auction              | Extended Summer      | \$26.50  | \$26.50                            | \$26.50  | \$26.50  | \$26.50  | \$26.50  | \$26.50  | \$120.43 | \$179.00 | \$26.50  | \$26.50  | \$26.50  | \$26.50  |  |  |
| 2017/2018 Second Incremental Auction              | Annual               | \$26.50  | \$26.50                            | \$26.50  | \$26.50  | \$26.50  | \$26.50  | \$26.50  | \$120.43 | \$179.00 | \$26.50  | \$26.50  | \$26.50  | \$26.50  |  |  |
| 2017/2018 Third Incremental Auction               | Limited              | \$36.49  | \$36.49                            | \$36.49  | \$36.49  | \$36.49  | \$36.49  | \$36.49  | \$115.76 | \$115.76 | \$36.49  | \$36.49  | \$36.49  | \$36.49  |  |  |
| 2017/2018 Third Incremental Auction               | Extended Summer      | \$36.49  | \$36.49                            | \$36.49  | \$36.49  | \$36.49  | \$36.49  | \$36.49  | \$115.76 | \$115.76 | \$36.49  | \$36.49  | \$36.49  | \$36.49  |  |  |
| 2017/2018 Third Incremental Auction               | Annual               | \$36.49  | \$36.49                            | \$36.49  | \$36.49  | \$36.49  | \$36.49  | \$36.49  | \$115.76 | \$115.76 | \$36.49  | \$36.49  | \$36.49  | \$36.49  |  |  |
| 2018/2019 BRA                                     | Base Capacity        | \$149.98 | \$149.98                           | \$149.98 | \$75.00  | \$210.63 | \$149.98 | \$210.63 | \$210.63 | \$210.63 | \$149.98 | \$149.98 | \$200.21 | \$149.98 |  |  |
| 2018/2019 BRA                                     | Base Capacity DR/EE  | \$149.98 | \$149.98                           | \$149.98 | \$75.00  | \$210.63 | \$59.95  | \$210.63 | \$210.63 | \$210.63 | \$41.09  | \$149.98 | \$200.21 | \$59.95  |  |  |
| 2018/2019 BRA                                     | Capacity Performance | \$164.77 | \$164.77                           | \$164.77 | \$164.77 | \$225.42 | \$164.77 | \$225.42 | \$225.42 | \$225.42 | \$164.77 | \$164.77 | \$215.00 | \$164.77 |  |  |
| 2018/2019 First Incremental Auction               | Base Capacity        | \$22.51  | \$22.51                            | \$22.51  | \$22.51  | \$80.04  | \$22.51  | \$35.68  | \$80.04  | \$80.04  | \$22.51  | \$22.51  | \$25.36  | \$22.51  |  |  |
| 2018/2019 First Incremental Auction               | Base Capacity DR/EE  | \$22.51  | \$22.51                            | \$22.51  | \$22.51  | \$80.04  | \$22.51  | \$35.68  | \$80.04  | \$80.04  | \$22.51  | \$22.51  | \$25.36  | \$22.51  |  |  |
| 2018/2019 First Incremental Auction               | Capacity Performance | \$27.15  | \$27.15                            | \$27.15  | \$27.15  | \$84.68  | \$27.15  | \$84.68  | \$84.68  | \$84.68  | \$27.15  | \$27.15  | \$30.00  | \$27.15  |  |  |
| 2019/2020 BRA                                     | Base Capacity        | \$80.00  | \$80.00                            | \$80.00  | \$80.00  | \$99.77  | \$80.00  | \$99.77  | \$99.77  | \$99.77  | \$80.00  | \$80.00  | \$182.77 | \$80.30  |  |  |
| 2019/2020 BRA                                     | Base Capacity DR/EE  | \$80.00  | \$80.00                            | \$80.00  | \$80.00  | \$99.77  | \$80.00  | \$99.77  | \$99.77  | \$99.77  | \$0.01   | \$80.00  | \$182.77 | \$80.30  |  |  |
| 2019/2020 BRA                                     | Capacity Performance | \$100.00 | \$100.00                           | \$100.00 | \$100.00 | \$119.77 | \$100.00 | \$119.77 | \$119.77 | \$119.77 | \$100.00 | \$100.00 | \$202.77 | \$100.30 |  |  |
| 2020/2021 BRA                                     | Capacity Performance | \$76.53  | \$86.04                            | \$76.53  | \$86.04  | \$187.87 | \$86.04  | \$187.87 | \$187.87 | \$187.87 | \$86.04  | \$76.53  | \$188.12 | \$86.04  |  |  |

### Table 5-14 Capacity prices: 2007/2008 through 2020/2021 RPM Auctions (continued)

# Table 5-15 Weighted average clearing prices by zone: 2017/2018 through 2020/2021

|            | Weighted Average Clearing Price (\$ per MW-day) |           |           |           |  |  |  |  |  |  |  |  |
|------------|---|-----------|-----------|-----------|--|--|--|--|--|--|--|--|
| LDA        | 2017/2018                                       | 2018/2019 | 2019/2020 | 2020/2021 |  |  |  |  |  |  |  |  |
| RTO        |   |           |           |           |  |  |  |  |  |  |  |  |
| AEP        | \$140.03  | \$161.00  | \$96.60   | \$76.54   |  |  |  |  |  |  |  |  |
| AP         | \$140.03  | \$161.00  | \$96.60   | \$76.54   |  |  |  |  |  |  |  |  |
| ATSI       | \$138.22  | \$151.68  | \$97.03   | \$76.53   |  |  |  |  |  |  |  |  |
| Cleveland  | \$138.43  | \$159.55  | \$97.44   | \$76.53   |  |  |  |  |  |  |  |  |
| ComEd      | \$140.48  | \$207.32  | \$200.02  | \$188.13  |  |  |  |  |  |  |  |  |
| DAY        | \$140.03  | \$161.00  | \$96.60   | \$76.54   |  |  |  |  |  |  |  |  |
| DEOK       | \$140.03  | \$161.00  | \$96.60   | \$76.54   |  |  |  |  |  |  |  |  |
| DLCO       | \$140.03  | \$161.00  | \$96.60   | \$76.54   |  |  |  |  |  |  |  |  |
| Dominion   | \$140.03  | \$161.00  | \$96.60   | \$76.54   |  |  |  |  |  |  |  |  |
| EKPC       | \$140.03  | \$161.00  | \$96.60   | \$76.54   |  |  |  |  |  |  |  |  |
| MAAC       |   |           |           |           |  |  |  |  |  |  |  |  |
| EMAAC      |   |           |           |           |  |  |  |  |  |  |  |  |
| AECO       | \$137.20  | \$217.00  | \$114.57  | \$187.72  |  |  |  |  |  |  |  |  |
| DPL        | \$137.20  | \$217.00  | \$114.57  | \$187.72  |  |  |  |  |  |  |  |  |
| DPL South  | \$133.72  | \$218.65  | \$118.10  | \$187.87  |  |  |  |  |  |  |  |  |
| JCPL       | \$137.20  | \$217.00  | \$114.57  | \$187.72  |  |  |  |  |  |  |  |  |
| PECO       | \$137.20  | \$217.00  | \$114.57  | \$187.72  |  |  |  |  |  |  |  |  |
| PSEG       | \$205.58  | \$218.93  | \$117.49  | \$187.75  |  |  |  |  |  |  |  |  |
| PSEG North | \$212.51  | \$222.39  | \$118.46  | \$187.87  |  |  |  |  |  |  |  |  |
| RECO       | \$137.20  | \$217.00  | \$114.57  | \$187.72  |  |  |  |  |  |  |  |  |
| SWMAAC     |   |           |           |           |  |  |  |  |  |  |  |  |
| BGE        | \$125.37  | \$143.22  | \$95.92   | \$85.94   |  |  |  |  |  |  |  |  |
| Рерсо      | \$133.34  | \$149.40  | \$92.25   | \$86.01   |  |  |  |  |  |  |  |  |
| WMAAC      |   |           |           |           |  |  |  |  |  |  |  |  |
| Met-Ed     | \$139.32  | \$154.61  | \$98.04   | \$86.00   |  |  |  |  |  |  |  |  |
| PENELEC    | \$139.32  | \$154.61  | \$98.04   | \$86.00   |  |  |  |  |  |  |  |  |
| PPL        | \$136.20  | \$148.41  | \$97.03   | \$86.04   |  |  |  |  |  |  |  |  |

|           |               |              |               | Co              | al           | Ga              | as              | Hydroe        | lectric      | Nucl            | ear          | Oil           |              |
|-----------|---------------|--------------|---------------|-----------------|--------------|-----------------|-----------------|---------------|--------------|-----------------|--------------|---------------|--------------|
|           |               | Energy       |               |                 |              |                 |                 |               |              |                 |              |               |              |
|           | Demand        | Efficiency   |               |                 | New/repower/ |                 | New/repower/    |               | New/repower/ |                 | New/repower/ |               | New/repower/ |
|           | Resources     | Resources    | Imports       | Existing        | reactivated  | Existing        | reactivated     | Existing      | reactivated  | Existing        | reactivated  | Existing      | reactivated  |
| 2007/2008 | \$5,537,085   | \$0          | \$22,225,980  | \$1,019,060,206 | \$0          | \$1,624,067,951 | \$3,516,075     | \$209,490,444 | \$0          | \$996,085,233   | \$0          | \$340,362,114 | \$0          |
| 2008/2009 | \$35,349,116  | \$0          | \$60,918,903  | \$1,835,059,769 | \$0          | \$2,112,880,414 | \$9,784,064     | \$287,838,147 | \$12,255     | \$1,322,601,837 | \$0          | \$378,756,365 | \$4,837,523  |
| 2009/2010 | \$65,762,003  | \$0          | \$56,517,793  | \$2,409,315,953 | \$1,854,781  | \$2,548,801,710 | \$30,168,831    | \$364,731,344 | \$11,173     | \$1,517,723,628 | \$0          | \$450,523,876 | \$5,676,582  |
| 2010/2011 | \$60,235,796  | \$0          | \$106,046,871 | \$2,648,278,766 | \$3,168,069  | \$2,823,632,390 | \$58,065,964    | \$442,410,730 | \$19,085     | \$1,799,258,125 | \$0          | \$446,000,462 | \$4,339,539  |
| 2011/2012 | \$55,795,785  | \$139,812    | \$185,421,273 | \$1,586,775,249 | \$28,330,047 | \$1,717,850,463 | \$98,448,693    | \$278,529,660 | \$0          | \$1,079,386,338 | \$0          | \$266,483,502 | \$967,887    |
| 2012/2013 | \$264,387,897 | \$11,408,552 | \$13,260,822  | \$1,014,858,378 | \$7,568,127  | \$1,256,096,304 | \$76,633,409    | \$179,117,374 | \$11,998     | \$762,719,550   | \$0          | \$248,611,128 | \$2,772,987  |
| 2013/2014 | \$558,715,114 | \$21,598,174 | \$31,804,645  | \$1,741,613,525 | \$12,950,135 | \$2,153,560,721 | \$167,844,235   | \$308,853,673 | \$25,708     | \$1,346,223,419 | \$0          | \$386,561,718 | \$5,670,399  |
| 2014/2015 | \$681,315,139 | \$42,308,549 | \$135,573,409 | \$1,935,468,356 | \$57,078,818 | \$2,172,570,169 | \$205,555,569   | \$333,941,614 | \$6,649,774  | \$1,464,950,862 | \$0          | \$323,630,668 | \$4,106,697  |
| 2015/2016 | \$903,496,003 | \$66,652,986 | \$260,806,674 | \$2,902,870,267 | \$63,682,708 | \$2,672,530,801 | \$535,039,154   | \$389,540,948 | \$15,478,144 | \$1,850,033,226 | \$0          | \$401,718,239 | \$5,947,275  |
| 2016/2017 | \$466,952,356 | \$68,709,670 | \$244,091,507 | \$2,137,545,515 | \$72,217,195 | \$2,212,974,257 | \$667,098,133   | \$283,613,426 | \$13,927,638 | \$1,483,759,630 | \$0          | \$265,547,984 | \$4,030,823  |
| 2017/2018 | \$515,145,457 | \$86,147,605 | \$218,710,769 | \$2,452,687,763 | \$62,790,145 | \$2,546,380,480 | \$984,733,791   | \$348,972,234 | \$15,219,121 | \$1,694,447,711 | \$0          | \$280,738,408 | \$3,888,126  |
| 2018/2019 | \$635,787,176 | \$92,912,038 | \$262,439,441 | \$2,622,702,914 | \$76,339,006 | \$2,966,354,301 | \$1,440,327,407 | \$414,573,552 | \$15,344,022 | \$1,979,780,844 | \$0          | \$342,162,297 | \$2,922,855  |
| 2019/2020 | \$372,297,036 | \$79,809,657 | \$124,354,356 | \$1,589,569,993 | \$47,528,002 | \$1,942,148,285 | \$1,056,052,247 | \$247,708,445 | \$6,208,824  | \$1,262,041,327 | \$0          | \$187,212,812 | \$1,723,692  |
| 2020/2021 | \$325,121,955 | \$87,314,763 | \$105,675,035 | \$1,274,487,087 | \$36,115,158 | \$2,073,983,594 | \$1,144,499,809 | \$208,893,366 | \$7,721,948  | \$1,413,162,803 | \$0          | \$214,430,999 | \$1,406,926  |

### Table 5-16 RPM revenue by type: 2007/2008 through 2020/2021<sup>86 87</sup>

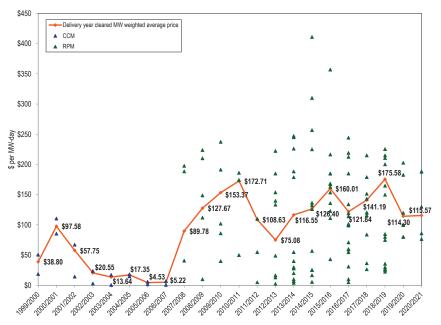
|           |               |                      | Sola     | r            | Solid v      | vaste        | Wir                     | nd           |                  |
|-----------|---------------|----------------------|----------|--------------|--------------|--------------|-------------------------|--------------|------------------|
|           | Demand        | Energy<br>Efficiency |          | New/repower/ |              | New/repower/ |                         | New/repower/ |                  |
|           | Resources     | Resources            | Existing | reactivated  | Existing     | reactivated  | Existing                | reactivated  | Total revenue    |
| 2007/2008 | \$5,537,085   | \$0                  | \$0      | \$0          | \$31,512,230 | \$0          | \$430,065               | \$0          | \$4,252,287,381  |
| 2008/2009 | \$35,349,116  | \$0                  | \$0      | \$0          | \$35,011,991 | \$0          | \$1,180,153             | \$2,917,048  | \$6,087,147,586  |
| 2009/2010 | \$65,762,003  | \$0                  | \$0      | \$0          | \$42,758,762 | \$523,739    | \$2,011,156             | \$6,836,827  | \$7,503,218,157  |
| 2010/2011 | \$60,235,796  | \$0                  | \$0      | \$0          | \$40,731,606 | \$413,503    | \$1,819,413             | \$15,232,177 | \$8,449,652,496  |
| 2011/2012 | \$55,795,785  | \$139,812            | \$0      | \$66,978     | \$25,636,836 | \$261,690    | \$1,072,929             | \$9,919,881  | \$5,335,087,023  |
| 2012/2013 | \$264,387,897 | \$11,408,552         | \$0      | \$1,246,337  | \$26,840,670 | \$316,420    | \$812,644               | \$5,052,036  | \$3,871,714,635  |
| 2013/2014 | \$558,715,114 | \$21,598,174         | \$0      | \$3,523,555  | \$43,943,130 | \$1,977,705  | \$1,373,205             | \$13,538,988 | \$6,799,778,047  |
| 2014/2015 | \$681,315,139 | \$42,308,549         | \$0      | \$3,836,582  | \$34,281,137 | \$1,709,533  | \$1,524,551             | \$32,766,219 | \$7,437,267,646  |
| 2015/2016 | \$903,496,003 | \$66,652,986         | \$0      | \$7,064,983  | \$35,862,368 | \$6,179,607  | \$1,829,269             | \$42,994,253 | \$10,161,726,902 |
| 2016/2017 | \$466,952,356 | \$68,709,670         | \$0      | \$7,057,256  | \$32,648,789 | \$6,380,604  | \$1,144,873             | \$26,189,042 | \$7,993,888,695  |
| 2017/2018 | \$515,145,457 | \$86,147,605         | \$0      | \$10,899,883 | \$34,771,100 | \$9,036,976  | \$1,529,251             | \$40,577,901 | \$9,306,676,719  |
| 2018/2019 | \$635,787,176 | \$92,912,038         | \$0      | \$14,933,887 | \$37,917,294 | \$9,645,386  | \$9,645,386 \$1,166,553 |              | \$10,968,674,353 |
| 2019/2020 | \$372,297,036 | \$79,809,657         | \$0      | \$11,167,534 | \$21,032,486 | \$5,299,864  | \$752,496               | \$44,986,052 | \$6,999,893,108  |
| 2020/2021 | \$325,121,955 | \$87,314,763         | \$0      | \$5,734,079  | \$26,917,827 | \$5,428,707  | \$25,124                | \$33,760,562 | \$6,964,679,740  |

A resource classified as "new/repower/reactivated" is a capacity resource addition since the implementation of RPM and is considered "new/repower/reactivated" for its initial offer and all its subsequent offers in RPM Auctions.
The results for the ATSI Integration Auctions are not included in this table.

|      | Weighted Average RPM Price | Weighted Average  |                |                  |
|------|----------------------------|-------------------|----------------|------------------|
| Year | (\$ per MW-day)            | Cleared UCAP (MW) | Effective Days | RPM Revenue      |
| 2007 | \$89.78                    | 129,409.2         | 214            | \$2,486,310,108  |
| 2008 | \$111.93                   | 130,223.2         | 366            | \$5,334,880,241  |
| 2009 | \$142.74                   | 132,772.0         | 365            | \$6,917,391,702  |
| 2010 | \$164.71                   | 134,033.9         | 365            | \$8,058,113,907  |
| 2011 | \$135.14                   | 134,105.2         | 365            | \$6,615,032,130  |
| 2012 | \$89.01                    | 137,684.7         | 366            | \$4,485,656,150  |
| 2013 | \$99.39                    | 154,044.3         | 365            | \$5,588,442,225  |
| 2014 | \$122.32                   | 160,668.7         | 365            | \$7,173,539,072  |
| 2015 | \$146.10                   | 169,112.0         | 365            | \$9,018,343,604  |
| 2016 | \$137.69                   | 176,742.6         | 366            | \$8,906,998,628  |
| 2017 | \$133.19                   | 180,272.0         | 365            | \$8,763,578,112  |
| 2018 | \$161.36                   | 174,981.4         | 365            | \$10,305,511,877 |
| 2019 | \$139.65                   | 169,654.2         | 365            | \$8,647,778,640  |
| 2020 | \$115.04                   | 166,025.3         | 366            | \$6,990,460,705  |
| 2021 | \$115.57                   | 165,109.2         | 151            | \$2,881,278,468  |

### Table 5-17 RPM revenue by calendar year: 2007 through 2021<sup>88</sup>





<sup>89</sup> The 1999/2000-2006/2007 capacity prices are CCM combined market, weighted average prices. The 2007/2008-2020/2021 capacity prices are RPM weighted average prices. The CCM data points plotted are cleared MW weighted average prices for the daily and monthly markets by Delivery Year. The RPM data points plotted are RPM resource clearing prices. For the 2014/2015 and subsequent Delivery Years, only the prices for Annual Resources or Capacity Performance Resources are plotted.

<sup>88</sup> The results for the ATSI Integration Auctions are not included in this table.

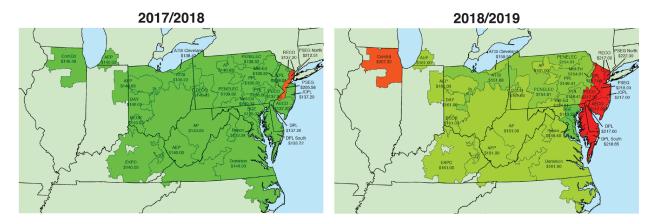
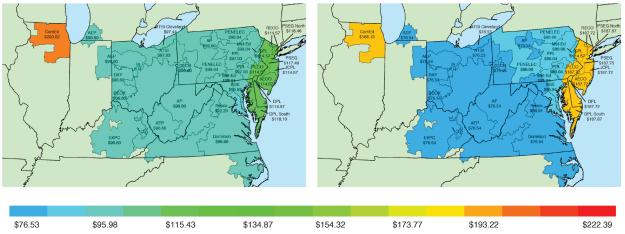


Figure 5-8 Map of RPM capacity prices: 2017/2018 through 2020/2021

2019/2020

2020/2021



|               | Net Load Price (\$ per MW-day) | UCAP Obligation (MW) | Annual Charges     |
|---------------|--------------------------------|----------------------|--------------------|
| 2016/2017     |                                |                      |                    |
| Rest of RTO   | \$101.62                       | 81,169.7             | \$3,010,600,585    |
| Rest of MAAC  | \$163.27                       | 52,594.4             | \$3,134,361,252    |
| PSEG          | \$224.70                       | 11,042.7             | \$905,665,239      |
| ATSI          | \$133.23                       | 14,084.2             | \$684,910,081      |
| Total         |                                | 158,891.0            | \$7,735,537,157    |
| 2017/2018     |                                |                      |                    |
| Rest of RTO   | \$153.61                       | 94,874.5             | \$5,319,445,392    |
| Rest of MAAC  | \$153.74                       | 44,352.0             | \$2,488,734,815    |
| PSEG          | \$208.59                       | 10,932.0             | \$832,333,767      |
| PPL           | \$151.86                       | 7,935.5              | \$439,869,055      |
| Total         |                                | 158,094.0            | \$9,080,383,029    |
| 2018/2019     |                                |                      |                    |
| Rest of RTO   | \$162.30                       | 82,218.2             | \$4,870,521,380    |
| Rest of MAAC  | \$216.11                       | 31,567.6             | \$2,490,083,106    |
| BGE           | \$155.91                       | 7,897.7              | \$449,426,120      |
| DPL           | \$216.15                       | 4,561.2              | \$360,843,520      |
| ComEd         | \$209.32                       | 24,909.7             | \$1,903,172,638    |
| Рерсо         | \$154.63                       | 7,416.8              | \$418,613,355      |
| PPL           | \$152.87                       | 8,445.3              | \$471,233,226      |
| Total         |                                | 167,016.4            | \$10,963,893,345   |
| 2019/2020     |                                |                      |                    |
| Rest of RTO   | \$96.77                        | 90,810.6             | \$3,216,399,297    |
| Rest of EMAAC | \$114.21                       | 24,500.3             | \$1,024,120,622    |
| BGE           | \$96.89                        | 7,831.5              | \$277,722,332      |
| ComEd         | \$189.99                       | 25,326.5             | \$1,761,076,090    |
| Рерсо         | \$91.64                        | 7,401.5              | \$248,261,480      |
| PSEG          | \$114.46                       | 11,435.5             | \$479,041,445      |
|               |                                | 167,305.9            | \$7,006,621,266    |
| 2020/2021     |                                |                      |                    |
| Rest of RTO   | \$76.83                        | \$69,612.50          | \$1,952,261,955.97 |
| Rest of MAAC  | \$86.63                        | \$29,769.07          | \$941,266,092.93   |
| Rest of EMAAC | \$174.85                       | \$35,369.64          | \$2,257,334,820.17 |
| COMED         | \$183.14                       | \$25,153.01          | \$1,681,377,780.76 |
| DEOK          | \$103.39                       | \$5,204.98           | \$196,428,322.59   |
|               |                                | \$165,109.20         | \$7,028,668,972.43 |

### Table 5-18 RPM cost to load: 2016/2017 through 2020/2021 RPM Auctions<sup>90 91 92</sup>

90 The RPM annual charges are calculated using the rounded, net load prices as posted in the PJM RPM Auction results.

91 There is no separate obligation for DPL South as the DPL South LDA is completely contained within the DPL Zone. There is no separate obligation for PSEG North LDA is completely contained within the PSEG Zone.

92 Prior to the 2009/2010 Delivery Year, the final UCAP obligation is determined after the clearing of the Second Incremental Auction. For the 2009/2010 through 2011/2012 Delivery Years, the final UCAP obligations are determined after the clearing of the Third Incremental Auction. Effective with the 2012/2013 Delivery Year, the final UCAP obligation is determined after the clearing of the final Incremental Auction. Frior to the 2009/2010 Delivery Year, the final UCAP obligation is determined after the clearing of the final Incremental Auction. Frior to the 2012/2013 Delivery Year, the Final Zonal Capacity Prices are determined after the final Incremental Auction. The 2018/2019, 2019/2020, and 2020/2021 Net Load Prices are not finalized. The 2018/2019, 2019/2020, and 2020/2021 obligation MW are not finalized.

### **Generator Performance**

Generator performance results from the interaction between the physical characteristics of the units and the level of expenditures made to maintain the capability of the units, which in turn is a function of incentives from energy, ancillary services and capacity markets. Generator performance indices include those based on total hours in a period (generator performance factors) and those based on hours when units are needed to operate by the system operator (generator forced outage rates).

### **Capacity Factor**

Capacity factor measures the actual output of a power plant over a period of time compared to the potential output of the unit had it been running at full nameplate capacity for every hour during that period. In the first six months of 2017, nuclear units had a capacity factor of 93.3 percent, compared to 94.3 percent in the first six months of 2016; combined cycle units had a capacity factor of 56.5 percent in the first six months of 2017, compared to a capacity factor of 62.2 percent in the first six months of 2016; and steam units, which are primarily coal fired, had a capacity factor of 36.7 percent in the first six months of 2016. The decline in the capacity factor for coal units is the result of its higher operating costs compared to combined cycle and combustion turbine units in the first six months of 2017.

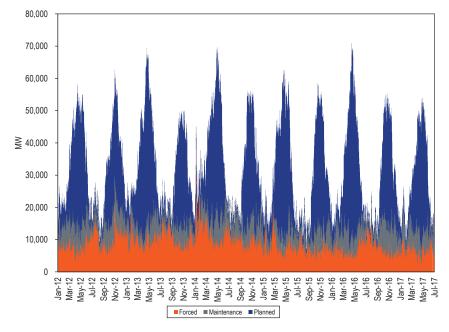
|                       | 2016 (Jan-          | -Jun)              | 2017 (Jan           | -Jun)              |                             |
|-----------------------|---------------------|--------------------|---------------------|--------------------|-----------------------------|
| Unit Type             | Generation<br>(GWh) | Capacity<br>Factor | Generation<br>(GWh) | Capacity<br>Factor | Change in 2017<br>from 2016 |
| Battery               | 8.0                 | 0.6%               | 15.8                | 1.1%               | 0.5%                        |
| Combined Cycle        | 86,872.8            | 62.2%              | 90,792.5            | 56.5%              | (5.7%)                      |
| Combustion Turbine    | 6,186.9             | 4.9%               | 3,948.8             | 3.1%               | (1.8%)                      |
| Diesel                | 297.9               | 15.7%              | 326.3               | 15.9%              | 0.2%                        |
| Diesel (Landfill gas) | 704.7               | 43.0%              | 801.5               | 47.0%              | 4.0%                        |
| Fuel Cell             | 112.6               | 86.0%              | 112.2               | 86.1%              | 0.1%                        |
| Nuclear               | 138,971.3           | 94.3%              | 141,287.4           | 93.3%              | (1.1%)                      |
| Pumped Storage Hydro  | 2,649.5             | 12.0%              | 2,749.6             | 12.5%              | 0.5%                        |
| Run of River Hydro    | 5,025.5             | 41.5%              | 5,420.1             | 45.0%              | 3.5%                        |
| Solar                 | 466.4               | 18.6%              | 701.5               | 18.7%              | 0.2%                        |
| Steam                 | 146,442.2           | 39.4%              | 141,379.3           | 36.7%              | (2.7%)                      |
| Wind                  | 9,650.3             | 31.6%              | 11,856.7            | 34.7%              | 3.1%                        |
| Total                 | 397,388.1           | 46.4%              | 399,391.8           | 44.4%              | (2.0%)                      |

# Table 5-19 PJM capacity factor (By unit type (GWh)): January 1 through June 30, 2016 and 2017<sup>93</sup>

### **Generator Performance Factors**

Generator outages fall into three categories: planned, maintenance, and forced. The MW on outage vary throughout the year. For example, the MW on planned outage are generally highest in the spring and fall, as shown in Figure 5-9, due to restrictions on planned outages during the winter and summer. The effect of the seasonal variation in outages can be seen in the monthly generator performance metrics in Figure 5-12.

<sup>93</sup> The capacity factors in this table are based on nameplate capacity values, and are calculated based on when the units come on line.



### Figure 5-9 PJM outages (MW): 2012 through June 2017

Performance factors include the equivalent availability factor (EAF), the equivalent maintenance outage factor (EMOF), the equivalent planned outage factor (EPOF) and the equivalent forced outage factor (EFOF). These four factors add to 100 percent for any generating unit. The EAF is the proportion of hours in a year when a unit is available to generate at full capacity while the three outage factors include all the hours when a unit is unavailable. The EMOF is the proportion of hours in a year when a unit is unavailable because of maintenance outages and maintenance deratings. The EPOF is the proportion of hours in a year when a unit is unavailable because of planned outages and planned deratings. The EFOF is the proportion of hours in a year when a unit is unavailable because of planned outages and planned deratings. The EFOF is the proportion of hours in a year when a unit is unavailable because of planned outages and planned deratings.

The PJM aggregate EAF, EFOF, EPOF, and EMOF are shown in Figure 5-10. Metrics by unit type are shown in Table 5-20.

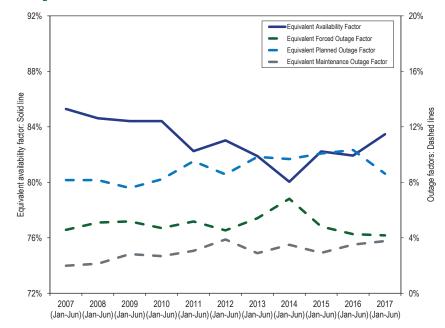


Figure 5–10 PJM equivalent outage and availability factors: January 1 through June 30, 2007 to 2017

|                | (    | Combin | ed Cycle | 2     | Co   | mbustic | on Turbi | ne    |       | Die  | sel  |       |      | Hydroe | electric |       |      | Nuc  | lear |       | Steam |       |      |       |
|----------------|------|--------|----------|-------|------|---------|----------|-------|-------|------|------|-------|------|--------|----------|-------|------|------|------|-------|-------|-------|------|-------|
|                | EFOF | EPOF   | EMOF     | EAF   | EFOF | EPOF    | EMOF     | EAF   | EFOF  | EPOF | EMOF | EAF   | EFOF | EPOF   | EMOF     | EAF   | EFOF | EPOF | EMOF | EAF   | EFOF  | EPOF  | EMOF | EAF   |
| 2007 (Jan-Jun) | 1.5% | 7.2%   | 2.1%     | 89.2% | 5.6% | 3.0%    | 2.8%     | 88.5% | 9.1%  | 0.8% | 2.3% | 87.8% | 1.5% | 5.7%   | 2.0%     | 90.8% | 1.1% | 4.7% | 0.3% | 93.9% | 6.6%  | 11.6% | 2.4% | 79.4% |
| 2008 (Jan-Jun) | 1.4% | 6.5%   | 1.8%     | 90.3% | 3.2% | 5.2%    | 2.7%     | 88.9% | 9.2%  | 1.8% | 1.4% | 87.7% | 1.3% | 6.6%   | 2.3%     | 89.7% | 1.0% | 7.1% | 0.5% | 91.4% | 8.3%  | 10.0% | 2.6% | 79.1% |
| 2009 (Jan-Jun) | 3.0% | 6.3%   | 3.6%     | 87.1% | 1.2% | 3.6%    | 2.5%     | 92.7% | 6.8%  | 0.4% | 1.5% | 91.4% | 1.9% | 9.8%   | 2.9%     | 85.4% | 4.0% | 5.7% | 0.7% | 89.6% | 7.5%  | 9.6%  | 3.6% | 79.2% |
| 2010 (Jan-Jun) | 2.5% | 8.1%   | 4.2%     | 85.2% | 2.0% | 2.7%    | 1.9%     | 93.5% | 4.1%  | 0.7% | 1.0% | 94.1% | 0.6% | 10.5%  | 2.2%     | 86.7% | 1.2% | 6.0% | 0.6% | 92.2% | 7.6%  | 10.6% | 3.5% | 78.3% |
| 2011 (Jan-Jun) | 2.2% | 10.3%  | 2.8%     | 84.7% | 1.4% | 3.7%    | 1.9%     | 92.9% | 2.4%  | 0.0% | 2.7% | 94.9% | 1.3% | 13.0%  | 1.6%     | 84.1% | 1.8% | 7.7% | 2.0% | 88.6% | 8.5%  | 11.5% | 4.0% | 76.0% |
| 2012 (Jan-Jun) | 2.2% | 9.2%   | 2.1%     | 86.5% | 2.2% | 3.1%    | 1.8%     | 92.8% | 3.9%  | 0.1% | 1.9% | 94.1% | 3.5% | 5.4%   | 1.5%     | 89.5% | 1.0% | 8.3% | 0.8% | 89.8% | 7.2%  | 10.5% | 6.3% | 76.0% |
| 2013 (Jan-Jun) | 3.1% | 9.4%   | 2.9%     | 84.6% | 5.0% | 3.8%    | 1.6%     | 89.6% | 4.3%  | 0.4% | 1.6% | 93.7% | 0.4% | 7.3%   | 2.1%     | 90.2% | 1.4% | 7.2% | 0.6% | 90.8% | 8.2%  | 13.2% | 4.3% | 74.3% |
| 2014 (Jan-Jun) | 3.0% | 12.6%  | 2.3%     | 82.1% | 9.1% | 4.2%    | 1.9%     | 84.8% | 14.6% | 0.8% | 2.9% | 81.7% | 1.8% | 10.8%  | 3.5%     | 83.9% | 1.9% | 8.1% | 0.7% | 89.2% | 9.4%  | 11.4% | 5.5% | 73.7% |
| 2015 (Jan-Jun) | 2.4% | 12.2%  | 2.1%     | 83.2% | 3.1% | 5.0%    | 2.3%     | 89.7% | 9.4%  | 0.6% | 2.7% | 87.4% | 1.9% | 10.0%  | 1.5%     | 86.6% | 1.2% | 6.8% | 1.1% | 91.0% | 7.9%  | 12.7% | 4.3% | 75.1% |
| 2016 (Jan-Jun) | 3.0% | 11.3%  | 1.8%     | 83.8% | 2.1% | 5.4%    | 2.6%     | 90.0% | 6.0%  | 0.2% | 3.6% | 90.1% | 2.1% | 8.1%   | 3.6%     | 86.3% | 1.0% | 6.3% | 1.4% | 91.2% | 7.2%  | 14.0% | 5.4% | 73.4% |
| 2017 (Jan-Jun) | 1.9% | 10.5%  | 1.5%     | 86.1% | 1.2% | 5.3%    | 2.0%     | 91.5% | 4.5%  | 0.6% | 1.9% | 92.9% | 2.0% | 7.0%   | 3.1%     | 87.9% | 0.3% | 6.7% | 0.9% | 92.1% | 8.2%  | 10.3% | 6.8% | 74.7% |

Table 5-20 EFOF, EPOF, EMOF and EAF by unit type: January 1 through June30, 2007 through 2017

### **Generator Forced Outage Rates**

There are three primary forced outage rate metrics. The most fundamental forced outage rate metric is EFORd. The other forced outage rate metrics either exclude some outages, XEFORd, or exclude some outages and exclude some time periods, EFORp. The other outage rate metrics will no longer be used under the capacity performance capacity market design.

The unadjusted forced outage rate of a generating unit is measured as the equivalent demand forced outage rate (EFORd). EFORd is a measure of the probability that a generating unit will fail, either partially or totally, to perform when it is needed to operate. EFORd measures the forced outage rate during periods of demand, and does not include planned or maintenance outages. A period of demand is a period during which a generator is running or needed to run. EFORd calculations use historical performance data, including equivalent forced outage hours, service hours, average forced outage duration, average run time, average time between unit starts, available hours and period hours.<sup>94</sup> The EFORd metric includes all forced outages, regardless of the reason for those outages.

The average PJM EFORd for the first six months of 2017 was 7.4 percent, an increase from 6.6 percent for the first six months of 2016. Figure 5-11 shows the average EFORd since 1999 for all units in PJM.<sup>95</sup>

<sup>94</sup> Equivalent forced outage hours are the sum of all forced outage hours in which a generating unit is fully inoperable and all partial forced outage hours in which a generating unit is partially inoperable prorated to represent full hours.

<sup>95</sup> The universe of units in PJM changed as the PJM footprint expanded and as units retired from and entered PJM markets. See the 2016 State of the Market Report for PJM, Appendix A: "PJM Geography" for details.

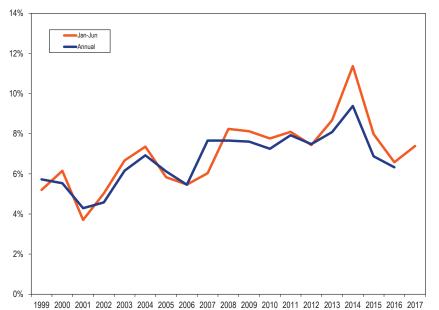


Figure 5-11 Trends in the PJM equivalent demand forced outage rate (EFORd): January 1 through June 30, 1999 through 2017

Table 5-21 shows the class average EFORd by unit type.

# Table 5-21 PJM EFORd data for different unit types: January 1 through June30, 2007 through 2017

|                    | 2007      | 2008      | 2009      | 2010      | 2011      | 2012      | 2013      | 2014      | 2015      | 2016      | 2017      |
|--------------------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|
|                    | (Jan-Jun) |
| Combined Cycle     | 3.3%      | 3.0%      | 4.4%      | 3.5%      | 3.2%      | 2.8%      | 3.6%      | 5.4%      | 3.3%      | 4.3%      | 2.5%      |
| Combustion Turbine | 17.1%     | 14.4%     | 9.6%      | 13.0%     | 9.0%      | 9.2%      | 14.4%     | 22.8%     | 13.2%     | 7.4%      | 6.9%      |
| Diesel             | 10.6%     | 10.0%     | 8.5%      | 5.8%      | 6.4%      | 5.1%      | 4.4%      | 15.8%     | 10.7%     | 8.5%      | 5.3%      |
| Hydroelectric      | 2.1%      | 2.0%      | 2.3%      | 1.0%      | 1.8%      | 5.0%      | 0.7%      | 3.1%      | 2.4%      | 3.0%      | 2.6%      |
| Nuclear            | 1.2%      | 1.1%      | 4.0%      | 1.5%      | 2.1%      | 1.2%      | 1.6%      | 2.3%      | 1.2%      | 1.2%      | 0.4%      |
| Steam              | 8.8%      | 10.9%     | 10.5%     | 10.0%     | 11.7%     | 10.5%     | 11.6%     | 13.5%     | 10.9%     | 10.0%     | 13.4%     |
| Total              | 7.6%      | 8.3%      | 8.1%      | 7.8%      | 8.1%      | 7.4%      | 8.7%      | 11.4%     | 8.0%      | 6.6%      | 7.4%      |

### **Other Forced Outage Rate Metrics**

There are a number of performance incentives in the current capacity market design, but they fall short of the incentives that a unit would face if it earned all its revenue in an energy market. These incentives will change when the capacity performance capacity market design is implemented beginning with 2018/2019 Delivery Year but remain essential reasons why the incentive components of capacity performance design were necessary.

Currently, there are two additional forced outage rate metrics that play a significant role in PJM markets, XEFORd and EFORp. Under the capacity performance modifications to RPM, neither XEFORd nor EFORp will be relevant.

The XEFORd metric is the EFORd metric adjusted to remove outages that have been defined to be outside management control (OMC). Under the capacity performance modifications to RPM, all outages will be included in the EFORd metric used to determine the level of unforced capacity for specific units that must be offered in PJM's Capacity Market, including the outages previously designated as OMC. OMC outages will no longer be excluded from the EFORd calculations.

The EFORp metric is the EFORd metric adjusted to remove OMC outages and to reflect unit availability only during the approximately 500 hours defined

> in the PJM RPM tariff to be the critical load hours. Under the capacity performance modifications to RPM, EFORp will no longer be used to calculate performance penalties.

> Current PJM capacity market rules use XEFORd to determine the UCAP for generating units. Unforced capacity in the PJM Capacity Market for any individual generating unit is equal to one minus the XEFORd multiplied by the unit ICAP.

The current PJM Capacity Market rules create an incentive to minimize the forced outage rate excluding OMC outages, but not an incentive to minimize the forced outage rate accounting for all forced outages. In fact, because PJM uses XEFORd as the outage metric to define capacity available for sale, the current PJM Capacity Market includes an incentive to classify as many forced outages as possible as OMC. That incentive is removed in the capacity performance design.

### **Outages Deemed Outside Management Control**

OMC outages will continue to be excluded from outage rate calculations through the end of the 2017/2018 Delivery Year. Under the capacity performance modifications to RPM, effective with the 2018/2019 Delivery Year, OMC outages will no longer be excluded from the EFORd metric used to determine the level of unforced capacity for specific units that must be offered in PJM's Capacity Market. All forced outages will be included.96

### Ta

|   | Percent of OMC | Percent of al  |
|---|----------------|----------------|
| OMC Cause Code  | Forced Outages | Forced Outages |
| Lightning   | 51.0%          | 1.0%           |
| Switchyard system protection devices  | 15.8%          | 0.3%           |
| Lack of fuel (coal mines; gas lines; etc) where the operator is not in control of contracts; supply lines; or delivery of fuels | 8.7%           | 0.2%           |
| Switchyard circuit breakers   | 8.0%           | 0.2%           |
| Transmission system problems other than catastrophes  | 4.2%           | 0.1%           |
| Other switchyard equipment  | 3.7%           | 0.1%           |
| Flood   | 3.2%           | 0.1%           |
| Transmission line   | 1.8%           | 0.0%           |
| Transmission equipment  | 1.7%           | 0.0%           |
| Lack of water (hydro)   | 0.8%           | 0.0%           |
| Switchyard transformers and associated cooling systems  | 0.5%           | 0.0%           |
| Transmission equipment beyond the 1st substation  | 0.5%           | 0.0%           |
| Other miscellaneous external problems   | 0.2%           | 0.0%           |
| Storms (ice; snow; etc)   | 0.0%           | 0.0%           |
| Other fuel quality problems   | 0.0%           | 0.0%           |
| Total   | 100.0%         | 2.0%           |

Table 5-22 shows OMC forced outages by cause code, as classified by PJM. OMC forced outages accounted for 2.0 percent of all forced outages in the first six months of 2017. The largest contributor to OMC outages, lightning, was the cause of 51.0 percent of OMC outages and 1.0 percent of all forced outages.

### Forced Outage Analysis

The MMU analyzed the causes of forced outages for the entire PJM system. The metric used was lost generation, which is the product of the duration of the outage and the size of the outage reduction. Lost generation can be converted into lost system equivalent availability.<sup>97</sup> On a system wide basis, the resultant lost equivalent availability from the forced outages is equal to the equivalent forced outage factor (EFOF).98

PJM EFOF was 4.2 percent in the first six months of 2017. This means there was 4.2 percent lost availability because of forced outages. Table 5-23 shows

> that forced outages for boiler tube leaks, at 23.1 percent of the systemwide EFOF, were the largest single contributor to EFOF.

For any unit, lost generation can be converted to lost equivalent availability by dividing lost generation by the product of the generating units' capacity and period hours. This can also be done on a systemwide basis.

<sup>98</sup> EFOF incorporates all outages regardless of their designation as OMC.

<sup>&</sup>quot;Reliability Assurance Agreement Among Load Serving Entities in the PJM Region," Schedule 5.B.

# Table 5-23 Contribution to EFOF by unit type by cause: January 1 through June 30, 2017

|   | Combined | Combustion |        |               |         |        |        |
|---|----------|------------|--------|---------------|---------|--------|--------|
|   | Cycle    | Turbine    | Diesel | Hydroelectric | Nuclear | Steam  | System |
| Boiler Tube Leaks                           | 7.2%     | 0.0%       | 0.0%   | 0.0%          | 0.0%    | 27.3%  | 23.1%  |
| Feedwater System                            | 1.4%     | 0.0%       | 0.0%   | 0.0%          | 1.2%    | 14.1%  | 11.8%  |
| Electrical                                  | 32.7%    | 12.7%      | 4.1%   | 2.2%          | 0.1%    | 8.8%   | 10.4%  |
| Boiler Air and Gas Systems                  | 0.0%     | 0.0%       | 0.0%   | 0.0%          | 0.0%    | 6.3%   | 5.2%   |
| Wet Scrubbers                               | 0.0%     | 0.0%       | 0.0%   | 0.0%          | 0.0%    | 5.6%   | 4.7%   |
| Low Pressure Turbine                        | 0.1%     | 0.0%       | 0.0%   | 0.0%          | 0.0%    | 5.3%   | 4.4%   |
| Condensing System                           | 6.0%     | 0.0%       | 0.0%   | 0.0%          | 5.2%    | 3.2%   | 3.2%   |
| Boiler Fuel Supply from Bunkers to Boiler   | 0.7%     | 0.0%       | 0.0%   | 0.0%          | 0.0%    | 3.1%   | 2.7%   |
| Cooling System                              | 0.3%     | 0.3%       | 0.0%   | 0.0%          | 13.9%   | 2.3%   | 2.2%   |
| Reserve Shutdown                            | 1.4%     | 5.6%       | 18.8%  | 24.2%         | 0.0%    | 1.3%   | 2.1%   |
| Generator                                   | 13.1%    | 9.7%       | 12.4%  | 1.7%          | 0.0%    | 0.6%   | 2.0%   |
| Miscellaneous (Generator)                   | 1.4%     | 2.1%       | 6.6%   | 17.2%         | 26.0%   | 1.0%   | 2.0%   |
| Miscellaneous (Pollution Control Equipment) | 0.0%     | 0.4%       | 0.0%   | 0.0%          | 0.0%    | 2.3%   | 2.0%   |
| Valves                                      | 1.0%     | 0.0%       | 0.0%   | 0.0%          | 13.0%   | 1.5%   | 1.5%   |
| Boiler Piping System                        | 4.6%     | 0.0%       | 0.0%   | 0.0%          | 0.0%    | 1.3%   | 1.4%   |
| Controls                                    | 1.2%     | 1.3%       | 0.9%   | 2.6%          | 13.0%   | 1.0%   | 1.3%   |
| Boiler Fuel Supply to Bunker                | 0.0%     | 0.0%       | 0.0%   | 0.0%          | 0.0%    | 1.5%   | 1.3%   |
| Auxiliary Systems                           | 2.2%     | 8.3%       | 0.0%   | 0.2%          | 0.0%    | 0.6%   | 1.1%   |
| Exciter                                     | 0.5%     | 2.3%       | 0.0%   | 7.7%          | 0.0%    | 0.9%   | 1.1%   |
| All Other Causes                            | 26.1%    | 57.3%      | 57.1%  | 44.3%         | 27.6%   | 11.9%  | 16.5%  |
| Total                                       | 100.0%   | 100.0%     | 100.0% | 100.0%        | 100.0%  | 100.0% | 100.0% |

# Table 5-24 Contributions to Economic Outages: January 1 through June 30, 2017

|  | Contribution to<br>Economic Reasons |
|--|-------------------------------------|
| Lack of fuel (Non-OMC)   | 46.9%                               |
| Lack of fuel (OMC)   | 32.0%                               |
| Other economic problems  | 6.9%                                |
| Fuel conservation  | 5.1%                                |
| Ground water or other water supply problems                        | 4.0%                                |
| Lack of water (hydro)  | 3.0%                                |
| Problems with primary fuel for units with secondary fuel operation | 2.1%                                |
| Wet fuel (biomass)   | 1.0%                                |
| Total  | 100.0%                              |

Table 5-24 shows the categories which are included in the economic category.<sup>99</sup> Lack of fuel that is considered outside management control accounted for 32.0 percent of all economic reasons.

OMC lack of fuel is described as "Lack of fuel where the operator is not in control of contracts, supply lines, or delivery of fuels."<sup>100</sup> Only a handful of units use other economic problems to describe outages. Other economic problems are not defined by NERC GADS and are best described as economic problems that cannot be classified by the other NERC GADS economic problem cause codes. Lack of water events occur when a hydroelectric plant does not have sufficient fuel (water) to operate.

### EFORd, XEFORd and EFORp

The equivalent forced outage rate during peak hours (EFORp) is a measure of the probability that a generating unit will fail, either partially or totally, to perform when it is needed to operate during the peak hours of the day in the peak months of January, February, June, July and

August. EFORp is calculated using historical performance data and is designed to measure if a unit would have run had the unit not been forced out. Like XEFORd, EFORp excludes OMC outages. PJM systemwide EFORp is a capacityweighted average of individual unit EFORp.

Until the capacity performance market design is fully implemented for the 2020/2021 Delivery Year, EFORp will be used in the calculation of nonperformance charges for units that are not capacity performance capacity resources. Under capacity performance, EFORp will not be used.

EFORd, XEFORd and EFORp are designed to measure the rate of forced outages, which are defined as outages that cannot be postponed beyond the end of the

<sup>99</sup> The definitions of these outages are defined by NERC GADS.

<sup>100</sup> The definitions of these outages are defined by NERC GADS.

next weekend.<sup>101</sup> It is reasonable to expect that units have some degree of control over when to take a forced outage, depending on the underlying cause of the forced outage. If units had no control over the timing of forced outages, outages during peak hours of the peak months would be expected to occur at roughly the same rate as outages during periods of demand throughout the rest of the year. With the exception of nuclear units, EFORp is lower than XEFORd, suggesting that units elect to take non OMC forced outages during off-peak hours, as much as it is within their ability to do so. That is consistent with the incentives created by the PJM Capacity Market but it does not directly address the question of the incentive effect of omitting OMC outages from the EFORp metric.

Table 5-25 shows the capacity-weighted class average of EFORd, XEFORd and EFORp.

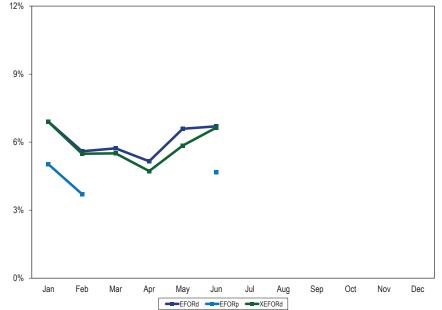
# Table 5–25 PJM EFORd, XEFORd and EFORp data by unit type: January 1 through June 30, 2017<sup>102</sup>

|                    |       |        |       | Difference EFORd and | Difference EFORd and |
|--------------------|-------|--------|-------|----------------------|----------------------|
|                    | EFORd | XEFORd | EFORp | XEFORd               | EFORp                |
| Combined Cycle     | 2.5%  | 2.5%   | 1.4%  | 0.0%                 | 1.1%                 |
| Combustion Turbine | 6.9%  | 6.4%   | 1.8%  | 0.5%                 | 5.1%                 |
| Diesel             | 5.3%  | 5.0%   | 4.0%  | 0.4%                 | 1.4%                 |
| Hydroelectric      | 2.6%  | 2.5%   | 2.2%  | 0.1%                 | 0.4%                 |
| Nuclear            | 0.4%  | 0.4%   | 0.9%  | 0.0%                 | (0.6%)               |
| Steam              | 13.4% | 12.4%  | 9.2%  | 1.0%                 | 4.1%                 |
| Total              | 7.4%  | 6.9%   | 4.8%  | 0.5%                 | 2.6%                 |

### Performance by Month

On a monthly basis, EFORp values were less than EFORd and XEFORd values as shown in Figure 5-12, demonstrating that units had fewer non-OMC outages during peak hours than would have been expected based on EFORd.

Figure 5–12 PJM EFORd, XEFORd and EFORp: January 1 through June 30, 2017



<sup>101</sup> See "PJM Manual 22: Generator Resource Performance Indices," Rev. 16 (November 16, 2011), Definitions.

<sup>102</sup> EFORp is only calculated for the peak months of January, February, June, July and August.

On a monthly basis, unit availability as measured by the equivalent availability factor is shown in Figure 5-13.



