State of the Market Report for PJM

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Monitoring Analytics, LLC

Independent Market Monitor for PJM

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PREFACE

The PJM Market Monitoring Plan provides:

The Market Monitoring Unit shall prepare and submit contemporaneously to the Commission, the State Commissions, the PJM Board, PJM Management and to the PJM Members Committee, annual state-of-the-market reports on the state of competition within, and the efficiency of, the PJM Markets, and quarterly reports that update selected portions of the annual report and which may focus on certain topics of particular interest to the Market Monitoring Unit. The quarterly reports shall not be as extensive as the annual reports. In its annual, guarterly and other reports, the Market Monitoring Unit may make recommendations regarding any matter within its purview. The annual reports shall, and the quarterly reports may, address, among other things, the extent to which prices in the PJM Markets reflect competitive outcomes, the structural competitiveness of the PJM Markets, the effectiveness of bid mitigation rules, and the effectiveness of the PJM Markets in signaling infrastructure investment. These annual reports shall, and the quarterly reports may include recommendations as to whether changes to the Market Monitoring Unit or the Plan are required.1

Accordingly, Monitoring Analytics, LLC, which serves as the Market Monitoring Unit (MMU) for PJM Interconnection, L.L.C. (PJM),² and is also known as the Independent Market Monitor for PJM (IMM), submits this 2011 Quarterly State of the Market Report for PJM: January through June.



¹ OATT Attachment M (PJM Market Monitoring Plan) § VI.A. Capitalized terms used herein and not otherwise defined have the meaning provided in the OATT, PJM Operating Agreement, PJM Reliability Assurance Agreement or other tariff that PJM has on file with the Federal Energy Regulatory Commission (FERC or Commission).

² OATT Attachment M § II(f)



SECTION 1 - INTRODUCTION

The PJM Interconnection, L.L.C. operates a centrally dispatched, competitive wholesale electric power market that, as of June 30, 2011, had installed generating capacity of 179,813 megawatts (MW) and more than 700 market buyers, sellers and traders of electricity in a region including more than 58 million people in all or parts of Delaware, Illinois, Indiana, Kentucky, Maryland, Michigan, New Jersey, North Carolina, Ohio, Pennsylvania, Tennessee, Virginia, West Virginia and the District of Columbia (Figure 1-1)¹. In the first six months of 2011, PJM had total billings of \$18.7 billion. As part of that market operator function, PJM coordinates and directs the operation of the transmission grid and plans transmission expansion improvements to maintain grid reliability in this region.





1 See the 2010 State of the Market Report for PJM, Volume II, Appendix A, "PJM Geography" for maps showing the PJM footprint and its evolution prior to 2011.

2 On June 1, 2011, the American Transmission Systems, Inc. (ATSI) Control Zone joined the PJM footprint.

PJM operates the Day-Ahead Energy Market, the Real-Time Energy Market, the Reliability Pricing Model (RPM) Capacity Market, the Regulation Market, the Synchronized Reserve Markets, the Day Ahead Scheduling Reserve (DASR) Market and the Long Term, Annual and Monthly Balance of Planning Period Auction Markets in Financial Transmission Rights (FTRs).

PJM introduced energy pricing with cost-based offers and market-clearing nodal prices on April 1, 1998, and market-clearing nodal prices with market-based offers on April 1, 1999. PJM introduced the Daily Capacity Market on January 1, 1999, and the Monthly and Multimonthly Capacity Markets for the January through May 1999 period. PJM implemented an auction-based FTR Market on May 1, 1999. PJM implemented the Day-Ahead Energy Market and the Regulation Market on June 1, 2000. PJM modified the regulation market design and added a market in spinning reserve on December 1, 2002. PJM introduced an Auction Revenue Rights (ARR) allocation process and an associated Annual FTR Auction effective June 1, 2003. PJM introduced the RPM Capacity Market effective June 1, 2007. PJM implemented the DASR Market on June 1, 2008.^{3, 4}

On June 1, 2011, PJM integrated the American Transmission Systems, Inc. (ATSI) Control Zone. The metrics reported in this *2011 Quarterly State of the Market Report: January through June* include the one month of ATSI zone resources' presence in the PJM markets.

Conclusions

This report assesses the competitiveness of the markets managed by PJM in the first six months of 2011, including market structure, participant behavior and market performance. This report was prepared by and represents the analysis of the independent Market Monitoring Unit (MMU) for PJM.

⁴ Analysis of 2011 market results requires comparison to prior years. During calendar years 2004 and 2005, PJM conducted the phased integration of five control zones: ComEd, American Electric Power (AEP), The Dayton Power & Light Company (DAY), Duquesne Light Company (DLCO) and Dominion. In June 2011, the American Transmission Systems, Inc. (ATSI) Control Zone joined PJM. By convention, control zones bear the name of a large utility service provider working within their boundaries. The nomenclature applies to the geographic area, not to any single company. For additional information on the integrations, their timing and their impact on the footprint of the PJM service territory prior to 2011, see the 2010 State of the Market Report for PJM, Volume II, Appendix A, "PJM Geography."



³ See also the 2010 State of the Market Report for PJM, Volume II, Appendix B, "PJM Market Milestones."

For each PJM market, market structure is evaluated as competitive or not competitive, and participant behavior is evaluated as competitive or not competitive. Most important, the outcome of each market, market performance, is evaluated as competitive or not competitive.

The MMU also evaluates the market design for each market. The market design serves as the vehicle for translating participant behavior within the market structure into market performance. This report evaluates the effectiveness of the market design of each PJM market in providing market performance consistent with competitive results.

Market structure refers to the ownership structure of the market. The three pivotal supplier test is the most relevant measure of market structure because it accounts for both the ownership of assets and the relationship between ownership among multiple entities and the market demand and it does so using actual market conditions reflecting both temporal and geographic granularity. Market shares and the related Herfindahl-Hirschman Index (HHI) are also measures of market structure.

Participant behavior refers to the actions of individual market participants.

Market performance refers to the outcome of the market. Market performance reflects the behavior of market participants within a market structure, mediated by market design.

Market design means the rules under which the entire relevant market operates, including the software that implements the market rules. Market rules include the definition of the product, the definition of marginal cost, rules governing offer behavior, market power mitigation rules, and the definition of demand. Market design is characterized as effective, mixed or flawed. An effective market design provides incentives for competitive behavior and permits competitive outcomes. A mixed market design has significant issues that constrain the potential for competitive behavior to result in competitive market performance, and does not have adequate rules to mitigate market power or incent competitive behavior. A flawed market design produces inefficient outcomes which cannot be corrected by competitive behavior. The MMU concludes the following for the first six months of 2011:

Table 1-1 The Energy Market results were competitive

Market Element	Evaluation	Market Design
Market Structure: Aggregate Market	Competitive	
Market Structure: Local Market	Not Competitive	
Participant Behavior	Competitive	
Market Performance	Competitive	Effective

- The aggregate market structure was evaluated as competitive because the calculations for hourly HHI (Herfindahl-Hirschman Index) indicate that by the FERC standards, the PJM Energy Market during the first six months of 2011 was moderately concentrated. Based on the hourly Energy Market measure, average HHI was 1216 with a minimum of 889 and a maximum of 1564 in the January through June period of 2011.
- The local market structure was evaluated as not competitive due to the highly concentrated ownership of supply in local markets created by transmission constraints. The results of the three pivotal supplier test, used to test local market structure, indicates the existence of market power in a number of local markets created by transmission constraints. The local market performance is competitive as a result of the application of the TPS test. While transmission constraints create the potential for local market power, PJM's application of the three pivotal supplier test mitigated local market power and forced competitive offers, correcting for structural issues created by local transmission constraints.

PJM markets are designed to promote competitive outcomes derived from the interaction of supply and demand in each of the PJM markets. Market design itself is the primary means of achieving and promoting competitive outcomes in PJM markets. One of the MMU's primary goals is to identify actual or potential market design flaws.⁵ The approach to market power mitigation in PJM has focused on market designs that promote competition (a structural basis for competitive outcomes) and on limiting market power mitigation to instances where the market structure is not competitive and thus where market design alone cannot mitigate market power. In the PJM Energy Market, this occurs only in the case of local market power. When a transmission constraint creates the potential for local market power, PJM

⁵ OATT Attachment M



applies a structural test to determine if the local market is competitive, applies a behavioral test to determine if generator offers exceed competitive levels and applies a market performance test to determine if such generator offers would affect the market price.⁶

Table 1-2 The Capacity Market results were competitive

Market Element	Evaluation	Market Design
Market Structure: Aggregate Market	Not Competitive	
Market Structure: Local Market	Not Competitive	
Participant Behavior: Local Market	Competitive	
Market Performance	Competitive	Mixed

- The aggregate market structure was evaluated as not competitive. The entire PJM region failed the preliminary market structure screen (PMSS), which is conducted by the MMU prior to each Base Residual Auction, for every planning year for which it was completed. For almost all auctions held from 2007 to the present, the PJM region failed the Three Pivotal Supplier Test (TPS), which is conducted at the time of the auction.
- The local market structure was evaluated as not competitive. All modeled Locational Deliverability Areas (LDAs) failed the preliminary market structure screen (PMSS), which is conducted by the MMU prior to each Base Residual Auction, for every planning year for which it was completed. For almost every auction held, all LDAs failed the Three Pivotal Supplier Test (TPS), which is conducted at the time of the auction.
- Participant behavior was evaluated as competitive. Market power mitigation measures were applied when the capacity market seller failed the market power test for the auction and the submitted sell offer exceeded the defined offer cap.
- Market performance was evaluated as competitive. Although structural market power exists in the Capacity Market, a competitive outcome resulted from the application of market power mitigation rules.
- Market design was evaluated as mixed because while there are many positive features of the Reliability Pricing Model (RPM) design, there are several features of the RPM design which threaten competitive outcomes. These include the 2.5 percent reduction in demand in Base

Residual Auctions, a definition of DR which permits an inferior product to substitute for capacity and inadequate rules to address buyer side market power.

Table 1-3 The Regulation Market results were not competitive⁷

Market Element	Evaluation	Market Design
Market Structure	Not Competitive	
Participant Behavior	Competitive	
Market Performance	Not Competitive	Flawed

- The Regulation Market structure was evaluated as not competitive because the Regulation Market had one or more pivotal suppliers which failed PJM's three pivotal supplier (TPS) test in 94 percent of the hours in the first six months of 2011.
- Participant behavior was evaluated as competitive because market power mitigation requires competitive offers when the three pivotal supplier test is failed and there was no evidence of generation owners engaging in anti-competitive behavior.
- Market performance was evaluated as not competitive, despite competitive participant behavior, because the changes in market rules, in particular the changes to the calculation of the opportunity cost, resulted in a price greater than the competitive price in some hours, resulted in a price less than the competitive price in some hours, and because the revised market rules are inconsistent with basic economic logic.
- Market design was evaluated as flawed because while PJM has improved the market by modifying the schedule switch determination, the lost opportunity cost calculation is inconsistent with economic logic and there are additional issues with the order of operation in the assignment of units to provide regulation prior to market clearing.

⁶ The market performance test means that offer capping is not applied if the offer does not exceed the competitive level and therefore market power would not affect market performance.

⁷ As Table 1-3 indicates, the Regulation Market results are not the result of the offer behavior of market participants, which was competitive as a result of the application of the three pivotal supplier test. The Regulation Market results are not competitive because the changes in market rules, in particular the changes to the calculation of the opportunity cost, resulted in a price greater than the competitive price in some hours, resulted in a price greater than the competitive price in some hours, resulted in a price less than the competitive price in some hours, and because the revised market rules are inconsistent with basic economic logic. The competitive price is the actual marginal cost of the marginal resource in the market. The competitive price in the Regulation Market is the price that would have resulted from a combination of the competitive opticnity cost and maintain incentives across both regulation and energy markets is to treat the offer on which the unit is dispatched for energy as the measure of its marginal cost of the marginal cost of energy as the market rules and/or their implementation produce inefficient outcomes, then no amount of competitive behavior will produce a competitive outcome.



Table 1-4 The Synchronized Reserve Markets results were competitive

Market Element	Evaluation	Market Design
Market Structure: Regional Markets	Not Competitive	
Participant Behavior	Competitive	
Market Performance	Competitive	Effective

- The Synchronized Reserve Market structure was evaluated as not competitive because of high levels of supplier concentration and inelastic demand.
- Participant behavior was evaluated as competitive because the market rules require cost based offers.
- Market performance was evaluated as competitive because the interaction of the participant behavior with the market design results in prices that reflect marginal costs.
- Market design was evaluated as effective because market power mitigation rules result in competitive outcomes despite high levels of supplier concentration by offer capping those suppliers.

Table 1-5 The Day-Ahead Scheduling Reserve Market results were competitive

Market Element	Evaluation	Market Design
Market Structure	Competitive	
Participant Behavior	Mixed	
Market Performance	Competitive	Mixed

- The Day-Ahead Scheduling Reserve Market structure was evaluated as competitive because the market failed the three pivotal supplier test in only a limited number of hours.
- Participant behavior was evaluated as mixed because while most offers appeared consistent with marginal costs, about five percent of offers reflected economic withholding.
- Market performance was evaluated as competitive because there were adequate offers at reasonable levels in every hour to satisfy the requirement and the clearing price reflected those offers.

 Market design was evaluated as mixed because while the market is functioning effectively to provide DASR, the three pivotal supplier test should be added to the market to ensure that market power cannot be exercised at times of system stress.

Table 1-6 The FTR Auction Markets results were competitive

Market Element	Evaluation	Market Design
Market Structure	Competitive	
Participant Behavior	Competitive	
Market Performance	Competitive	Effective

- The market structure was evaluated as competitive because the FTR auction is voluntary and the ownership positions resulted from the distribution of ARRs and voluntary participation.
- Participant behavior was evaluated as competitive because there was no evidence of anti competitive behavior in the first six months of 2011 and there is no limit on FTR demand in any FTR auction.
- Performance was evaluated as competitive because it reflected the interaction between participant behavior and FTR supply limited by PJM's analysis of system feasibility.
- Market design was evaluated as effective because the market design provides a wide range of options for market participants to acquire FTRs and a competitive auction mechanism.

Role of MMU

The FERC assigns three core functions to MMUs: reporting, monitoring and market design.⁸ These functions are interrelated and overlap. The PJM Market Monitoring Plan establishes these functions, providing that the MMU is responsible for monitoring: compliance with the PJM Market Rules; actual or potential design flaws in the PJM Market Rules; structural problems in the PJM Markets that may inhibit a robust and competitive market; the actual or potential exercise of market power or violation of the market rules by a Market Participant; PJM's implementation of the PJM

^{8 18} CFR § 35.28(g)(3)(ii); see also Wholesale Competition in Regions with Organized Electric Markets, Order No. 719, FERC Stats. & Regs. ¶31,281 (2008) ("Order No. 719"), order on reh'g, Order No. 719-A, FERC Stats. & Regs. ¶31,292 (2009), reh'g denied, Order No. 719-B, 129 FERC ¶61,252 (2009).



Market Rules or operation of the PJM Markets; and such matters as are necessary to prepare reports.⁹

Reporting

The MMU performs its reporting function by issuing and filing annual and guarterly state of the market reports, and reports on market issues. The state of the market reports provide a comprehensive analysis of the structure, behavior and performance of PJM markets. The reports evaluate whether the market structure of each PJM Market is competitive or not competitive; whether participant behavior is competitive or not competitive; and, most importantly, whether the outcome of each market, the market performance, is competitive or not competitive. The MMU also evaluates the market design for each market. Market design translates participant behavior within the market structure into market performance. The MMU evaluates whether the market design of each PJM market provides the framework and incentives for competitive results. State of the market reports and other reports are intended to inform PJM, the PJM Board, FERC, other regulators, other authorities, market participants, stakeholders and the general public about how well PJM markets achieve the competitive outcomes necessary to realize the goals of regulation through competition, and how the markets can be improved.

The MMU's reports on market issues cover specific topics in depth. For example, the MMU issues reports on RPM auctions. In addition the MMU's reports frequently respond to the needs of FERC, state regulators, or other authorities, in order to assist policy development, decision making in regulatory proceedings, and in support of investigations.

Monitoring

To perform its monitoring function, the MMU screens and monitors the conduct of Market Participants under the MMU's broad purview to monitor, investigate, evaluate and report on the PJM Markets.¹⁰ The MMU has direct, confidential access to the FERC.¹¹ The MMU may also refer matters to the attention of State commissions.¹²

The MMU monitors market behavior for violations of FERC Market Rules.¹³ The MMU will investigate and refer "Market Violations," which refers to any of "a tariff violation, violation of a Commission-approved order, rule or regulation, market manipulation,^[14] or inappropriate dispatch that creates substantial concerns regarding unnecessary market inefficiencies...^{*15} The MMU also monitors PJM for compliance with the rules, in addition to market participants.¹⁶

The MMU has no prosecutorial or enforcement authority. The MMU notifies the FERC when it identifies a significant market problem or market violation.¹⁷ If the problem or violation involves a market participant, the MMU discusses the matter with the participant(s) involved and analyzes relevant market data. If that investigation produces sufficient credible evidence of a violation, the MMU prepares a formal referral¹⁸ and thereafter undertakes additional investigation of the specific matter only at the direction of FERC staff.¹⁹ If the problem involves an existing or proposed law, rule or practice that exposes PJM markets to the risk that market power or market manipulation could compromise the integrity of the markets, the MMU explains the issue, as appropriate, to the FERC, state regulators, stakeholders or other authorities, or participates as a party or provides information or testimony in regulatory or other proceedings.

Another important component of the monitoring function is the review of inputs to mitigation. The actual or potential excercise of market power is addressed in part through ex ante mitigation rules incorporated in PJM's market clearing software for the energy market, the capacity market and the regulation market. If a market participant fails the TPS test in any of these markets its offer is set to the lower of its price based or cost based offer. This prevents the exercise of market power and ensures competitive pricing, provided that the cost based offer accurately reflects short run marginal cost. Cost based offers for the energy market and the regulation market are based on incremental costs as defined in the PJM Cost

18 *Id*.

⁹ OATT Attachment M § IV; 18 CFR § 1c.2.

¹⁰ OATT Attachment M § IV.

¹¹ OATT Attachment M § IV.K.3.

¹² OATT Attachment M § IV.H.

¹³ OATT Attachment M § II(d)&(q) ("FERC Market Rules" mean the market behavior rules and the prohibition against electric energy market manipulation codified by the Commission in its Rules and Regulations at 18 CFR §§ 1.2 and 35.37, respectively; the Commission-approved PJM Market Rules and any related proscriptions or rules that the Commission from time to time may issue, approve or otherwise establish... "PJM Market Rules" mean the rules, standards, procedures, and practices of the PJM Markets set forth in the PJM Tariff, the PJM Operating Agreement, the PJM Reliability Assurance Agreement, the PJM Consolidated Transmission Owners Agreement, the PJM Manuals, the PJM Regional Practices Document, the PJM-Midwest Independent Transmission System Operator Joint Operating Agreement or any other document setting forth market rules.").

¹⁴ The FERC defines manipulation as engaging "in any act, practice, or course of business that operates or would operate as a fraud or deceit upon any entity. Manipulation may involve behavior that is consistent with the letter of the rules, but violates their spirit. An example is market behavior that is economically meaningless, such as equal and opposite transactions, which may entitle the transacting party to a benefit associated with volume. Unlike market power or rule violations, manipulation must be intentional. The MMU must build its case, including an inference of intent, on the basis of market data.

¹⁵ OATT Attachment M § II(h-1).

¹⁶ OATT Attachment M § IV.C.

¹⁷ OATT Attachment M § IV.I.1.

¹⁹ *Id*.

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Development Guidelines (CDG).²⁰ The MMU evaluates every offer in each capacity market (RPM) auction using data submitted to the MMU through web-based data input systems developed by the MMU.²¹

The MMU also reviews operational parameter limits included with unit offers,²² evaluates compliance with the requirement to offer into the energy and capacity markets,²³ evaluates the economic basis for unit retirement requests,²⁴ and evaluates and compares offers in the Day-Ahead and Real-Time Energy Markets.²⁵

Market Design

In order to perform its role in PJM market design, the MMU evaluates existing and proposed PJM Market Rules and the design of the PJM Markets.²⁶ The MMU initiates and proposes changes to the design of such markets or the PJM Market Rules in stakeholder or regulatory proceedings.²⁷ In support of this function, the MMU engages in discussions with stakeholders, State Commissions, PJM Management, and the PJM Board; participates in PJM stakeholder meetings or working groups regarding market design matters; publishes proposals, reports or studies on such market design issues; and makes filings with the Commission on market design issues.²⁸ The MMU also recommends changes to the PJM Market Rules to the staff of the Commission's Office of Energy Market Regulation, State Commissions, and the PJM Board.²⁹ The MMU may provide in its annual, quarterly and other reports "recommendations regarding any matter within its purview."³⁰

Recommendations

Consistent with its core function to "[e]valuate existing and proposed market rules, tariff provisions and market design elements and recommend proposed rule and tariff changes,"³¹ the MMU recommends specific enhancements to existing market rules and implementation of new rules that are required for competitive results in PJM markets and for continued improvements in the functioning of PJM markets. In this *2011 Quarterly State of the Market*

28 Id.

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In addition, the MMU recommends that the Synchronized Reserve Market design, including compliance monitoring and non-compliance penalties, be modified to address the issue of units which offer and clear synchronized reserve but fail to provide synchronized reserve when an actual spinning event occurs. (See Section 6, "Ancillary Services", Page 142)

Highlights

The following presents highlights of each of the sections of the 2011 *Quarterly State of the Market Report for PJM: January through June,* including the new analysis that has been included in this report since the 2010 State of the Market Report for PJM.

Section 2, Energy Market, Part 1

- Average offered supply increased by 6,212, or 4.0 percent, from 156,562 MW in the second quarter of 2010 to 162,774 MW in the second quarter of 2011. The large increase in offered supply is the result of the integration of the ATSI zone. (Page 17)
- The PJM system peak load for the second quarter of 2011 was 144,350 MW, which was 18,162 MW, or 14.4 percent, higher than the peak load in the second quarter of 2010. The peak load occurred on Wednesday, June 8, 2011, HE 17. The second quarter 2011 includes the integration of the ATSI transmission zone, which accounted for 12,707 MW in the peak hour of second quarter 2011. The peak load excluding the ATSI transmission zone was 131,699 MW, occurring on June 8, 2011, HE 18. (Page 17)
- PJM average real-time load in the first six months of 2011 increased by 0.9 percent from the first six months of 2010, from 78,106 MW to 78,823 MW. PJM average day-ahead load in the first six months of 2011 decreased by 2.9 percent from the first six months of 2010, from 89,830 MW to 87,260 MW. (Page 29 and Page 30)
- PJM Real-Time Energy Market prices increased in the first six months of 2011 compared to the first six months of 2010. The load-weighted average LMP was 5.9 percent higher in the first six months of 2011

²⁰ See OATT Attachment M-Appendix § II.A.

²¹ OATT Attachment M-Appendix § II.E.

²² OATT Attachment M-Appendix § II.B. 23 OATT Attachment M-Appendix § II.C.

²⁴ OATT Attachment M-Appendix § IV.

²⁵ OATT Attachment M-Appendix § VI.

²⁶ OATT Attachment M § IV.D.

²⁷ Id.

²⁹ Id.

³⁰ OATT Attachment M § VI.A.

^{31 18} CFR § 35.28(g)(3)(ii)(A); see also OATT Attachment M § IV.D.



than in the first six months of 2010, \$48.47 per MWh versus \$45.75 per MWh. (Page 32 and Page 33)

- PJM Day-Ahead Energy Market prices increased in the first six months of 2011 compared to the first six months of 2010. The load-weighted LMP was 2.2 percent higher in the first six months of 2011 than in the first six months of 2010, \$47.12 per MWh versus \$46.12 per MWh. (Page 34 and Page 35)
- Levels of offer capping for local market power remained low. In the first six months of 2011, 0.7 percent of unit hours and 0.3 percent of MW were offer capped in the Real-Time Energy Market and 0.0 percent of unit hours and 0.0 percent of MW were offer capped in the Day-Ahead Energy Market. (Page 19)
- The overcollected portion of transmission losses decreased in the first six months of 2011 to \$308.4 million or 44.0 percent of the total losses compared to \$377.5 million or 50.3 percent of total losses in the same period in 2010. (Page 43)
- In the first six months of 2011, the total MWh of load reduction under the Economic Program decreased by 16,377 MWh compared to the same period in 2010, from 20,225 MWh in 2010 to 3,848 MWh in 2011, an 81 percent decrease. Total payments under the Economic Program decreased by \$476,431, from \$761,854 in 2010 to \$285,423 in 2010, a 63 percent decrease. (Page 56)
- In the first six months of 2011, total capacity payments under the Load Management (LM) Program, which integrated Emergency Load Response Resources into the Reliability Pricing Model, increased by \$61 million, or 29 percent, compared to the same period in 2010, from \$215 Million in 2010 to \$276 Million in 2011. (Page 60)

Section 3, Energy Market, Part 2

• Operating reserve charges increased \$24,826,194, or 10.1 percent, to \$270,734,409 in the first six months of 2011, from \$245,908,215 in the first six months of 2010. Reliability credits decreased \$9,827,203, or 18.2 percent, in the first six months of 2011 compared to the first six months of 2010, and deviation credits increased \$10,216,220, or 11.8 percent. (Page 77)

- Reliability charges were \$44,230,427, 31.3 percent of all balancing operating reserve charges for the first six months of 2011, and deviation charges were \$97,092,749, or 68.7 percent. (Page 78)
- The Western reliability rate in the first six months of 2011 is the highest balancing operating reserve rate, averaging \$0.9802/MWh. The average daily RTO deviation rate of \$0.1619/MWh decreased in the first six months of 2011 when compared to the rate of \$0.7360/MWh in the first six months of 2010. (Page 80)
- Operating reserve credits for dispatchable transactions, which are a subset of pool-scheduled spot market import transactions, or balancing transaction operating reserve credits, for the months January through June 2011, were \$1,252,846. The year with the next highest first half total balancing transaction operating reserve credits was in 2008, when credits were \$818,778. (Page 98)
- The concentration of operating reserve credits among a small number of units remains high. The top 10 units receiving total operating reserve credits, which make up less than one percent of all units in PJM's footprint, received 34.3 percent of total operating reserve credits in the first six months of 2011, compared to 42.3 percent in the first six months of 2010. In the first six months of 2011, the top generation owner received 30.9 percent of the total operating reserve credits paid. (Page 87)
- The regional concentration of balancing operating reserves for the first six months of 2011 is slightly lower than the first six months of 2010, with 31.1 percent of the credits being paid to units operating in the PSEG zone, 24.7 percent in the Dominion zone, and 11.2 percent in the AEP zone. (Page 86)
- In the first six months of 2011, coal units provided 47.6 percent, nuclear units 34.8 percent and gas units 12.8 percent of total generation. Compared to the first six months of 2010, generation from coal units decreased 5.6 percent, and generation from nuclear units decreased 1.6 percent. Generation from natural gas units increased 42.4 percent, and generation from oil units increased 1.8 percent. (Page 64)
- At the end of June 2011, 80,787 MW of capacity were in generation request queues for construction through 2018, compared to an average installed capacity of 167,000 MW in 2011. Wind projects account for

approximately 39,656 MW of capacity, 49.1 percent of the capacity in the queues and combined-cycle projects account for 20,304 MW, 25.1 percent, of the capacity in the queues. (Page 65)

• Three large plants (over 550 MW) have started generating in PJM since January 1, 2011. This is the first time since 2006 that a plant rated at more than 500 MW has come online in PJM. Overall, 3,409 MW of nameplate capacity has been added in PJM in 2011 (excluding the ATSI zone additions), the most since 2003. (Page 65)

Section 4, Interchange Transactions

INTRODUCTION

- On June 1, 2011 at 0100, American Transmission Systems, Inc. (ATSI) integrated into PJM. The affect of this integration on interchange transactions was the elimination of the First Energy (FE) Interface as well as the elimination of the MICHFE Interface Pricing Point. (Page 91)
- Real-time net exports decreased to -2949.1 GWh during the first six months of 2011 from -3,356.4 GWh during the first six months of 2010. During the first six months of 2011, there were day-ahead net imports of 10,914.7 GWh compared to net exports of -5,489.5 GWh during the first six months of 2010. (Page 101 and Page 102)
- The direction of power flows at the borders between PJM and MISO and between PJM and NYISO was not consistent with real-time energy market price differences in 59 percent of hours between PJM and MISO and in 47 percent of hours between PJM and NYISO during the first six months of 2011. (Page 98)
- During the first six months of 2011, net scheduled interchange was -1,623 GWh and net actual interchange was -1,876 GWh for a difference of 253 GWh or 15.6 percent (7.7 percent during the first six months of 2010 and 5.2 percent for the calendar year 2010). This difference is system inadvertent. (Page 109)
- PJM initiated fewer TLRs during the first six months of 2011 than during the first six months of 2010 (40 TLRs during the first six months of 2011 compared to 58 TLRs during the first six months of 2010). (Page 96)
- The average daily volume of up-to congestion bids increased from 376 bids per day, for the period between March 1, 2009 through May 14,

2010, to 762 bids per day for the period between May 15, 2010 through September 16, 2010, to 1,634 bids per day for the period between September 17, 2010 through June 30, 2011. A significant increase in bid volume occurred following the September 17, 2010 modification to the up-to congestion product that eliminated the requirement to procure transmission when submitting up-to congestion bids. (Page 96)

- Total uncollected congestion charges during the first six months of 2011 were \$10,790, compared to \$1.2 million for the first six months of 2010. Uncollected congestion charges are accrued when not willing to pay congestion transactions are not curtailed when congestion between the specified source and sink is present. (Page 97)
- Balancing operating reserve credits, allocated to real-time dispatchable import transactions, were \$1.3 million during the first six months of 2011, an increase from \$290,515 in the first six months of 2010. (Page 98)

Section 5, Capacity Markets

- The 2014/2015 Base Residual Auction was run in the second quarter of 2011. The RTO annual resource clearing price in the 2014/2015 RPM Base Residual Auction was \$125.99 per MW-day, an increase of \$98.26 per MW-day from the 2013/2014 RPM Base Residual Auction resource clearing price. (Page 128)
- All LDAs and the entire PJM Region failed the preliminary market structure screen (PMSS) for the 2014/2015 delivery year. (Page 122)
- Capacity in the RPM load management programs totals 9,681.0 MW for June 1, 2011. (Page 123 and Page 124)
- Annual weighted average capacity prices increased from a Capacity Credit Market (CCM) weighted average price of \$5.73 per MW-day in 2006 to an RPM weighted-average price of \$164.71 per MW-day in 2010 and then declined to \$127.46 per MW-day in 2014. (Page 127)
- Average PJM equivalent demand forced outage rate (EFORd) increased from 7.8 percent in the first six months of 2010 to 7.9 percent in the first six months of 2011. (Page 131)

 The PJM aggregate equivalent availability factor (EAF) decreased from 84.3 percent in the first six months of 2010 to 82.2 percent in the first six months of 2011. The equivalent maintenance outage factor (EMOF) increased from 2.7 percent in the first six months of 2010 to 3.1 percent in the first six months of 2011, the equivalent planned outage factor (EPOF) increased from 8.4 percent from the first six months of 2010 to 9.7 percent in the first six months of 2011, and the equivalent forced outage factor (EFOF) increased from 4.6 percent in the first six months of 2010 to 5.0 percent in the first six months of 2011. (Page 130)

Section 6, Ancillary Services

• The load weighted regulation market clearing price for the first six months of 2011 was \$15.53, 13 percent lower than the \$17.76 price for the first six months of 2010. Regulation total costs per MW for the first six months of 2011 were \$30.89, an increase of 3 percent from the \$30.05 total cost in the first six months of 2010. For the first six months of 2011 the total cost of regulation per MW was 101 percent higher than the market clearing price. For the first six months of 2010 the total cost of regulation was 67 percent higher than the market clearing price. (Page 140)

The difference between the total cost of regulation and the clearing price of regulation was primarily the result of using forecasted LMP to calculate the opportunity costs which are incorporated in the offers used to clear the market. The actual costs of regulation include payments to each individual unit for its after the fact opportunity cost, which is based on actual LMP. In addition, units scheduled to regulate are, at times, switched with other units at the direction of PJM Dispatch as a result of binding constraints or performance problems.

- Total self-scheduled regulation MW in the first six months of 2011 was 16 percent of all regulation, a decrease from 20 percent in the first six months of 2010. (Page 147)
- Of the LSEs' obligation to provide regulation during the first six months of 2011, 81 percent was purchased in the spot market, 16 percent was self scheduled, and three percent was purchased bilaterally. (Page 147)

The load weighted synchronized reserve market price in the first six months of 2011 was \$12.18 per MWh, \$3.26 higher than the price during the first six months of 2010. The total cost of synchronized reserves per MWh during the first six months of 2011 was \$15.72, a 30 percent increase over the cost of synchronized reserves (\$12.13) during the same period of 2010. The cost to price ratio of synchronized reserve during the first six months of 2011 was 129 percent, a decrease from the cost to price ratio of 136 percent in the first six months of 2010. (Page 155)

The difference between the total cost of synchronized reserve and the clearing price of synchronized reserve was largely the result of using forecasted LMP to calculate the opportunity costs which are incorporated in the offers used to clear the market. The actual costs of synchronized reserve include payments to each individual unit for its after the fact opportunity cost, which is based on actual LMP.

- In December of 2010, PJM Market Operations changed the Tier 1 synchronized reserve transfer capacity across the AP South interface from 15 percent of available Tier 1 to five percent.³² Less Tier 1 synchronized reserve available means more Tier 2 synchronized reserve is required in the Mid-Atlantic Subzone in order to satisfy the 1,300 MW requirement. This resulted in significant increases in scheduled Tier 2 synchronized reserves in the Mid-Atlantic Subzone Synchronized Reserve market from January through April 2011. In May, 2011, the implementation of the new TrAIL line made Bedington Black Oak the most restrictive constraint rather than AP South. This allowed more Tier 1 to become available. PJM increased the reserve transfer capacity several times to its current 30 percent. As a result the amount of Tier 2 required dropped in May and significantly in June. (Page 140)
- The load weighted price of DASR in the first six months of 2011 was \$0.44 per MW. In the first six months of 2010, the load weighted price of DASR was \$0.06 per MW. The increase in average DASR price was caused by several days of high DASR prices in early June, which were primarily the result of opportunity costs, which were a function of high LMPs. (Page 143)
- Black start zonal charges in the first six months of 2011 ranged from \$0.02 per MW in the Pepco zone to \$0.66 per MW in the PPL zone. (Page 156)



³² See the 2010 State of the Market Report for PJM, Section 6, "Ancillary Service Markets", p. 452.



Section 7, Congestion

- Congestion costs in the first six months of 2011 decreased by 13 percent over congestion costs in the first six months of 2010. (Page 160)
- Net balancing congestion costs were -\$132.6 million in the first six months of 2011 and -\$89.4 million in the first six months of 2010. Negative balancing congestion costs indicates that the congestion payments in the Day-Ahead market exceeded congestion payments in the Real-Time market. (Page 162)
- In the first six months of 2011, ComEd was the most congested zone. ComEd accounted for nearly 21 percent of the total congestion cost (Table 7-21). In the first six months of 2010, Dominion was the most congested zone, accounting for nearly 20 percent of the total congestion cost. (Page 174)
- May and June congestion costs were significantly lower compared to 2010 (48.2 percent and 33.2 percent). March congestion costs were substantially higher compared to 2010 (120.8 percent). (Page 161)
- PJM backbone projects are a subset of significant baseline upgrades. The backbone upgrades are typically intended to resolve a wide range of reliability criteria violations and congestion issues and have substantial impacts on energy and capacity markets.

On February 28, 2011, PJM announced that the Board has decided to hold the Potomac – Appalachian Transmission Highline (PATH) project in abeyance in its 2011 Regional Transmission Expansion Plan (RTEP), but did not direct the sponsoring Transmission Owners to cancel or abandon the PATH project.

On February 28, 2011, American Electric Power and FirstEnergy Corp., the sponsoring Transmission Owners, announced that they would file to withdraw their applications for state regulatory approval of the PATH. (Page 159)

Section 8, Financial Transmission Rights and Auction Revenue Rights

- On June 1, 2011, the American Transmission Systems, Inc. (ATSI) Control Zone joined the PJM footprint. Network Service users and Firm Transmission Customers in the ATSI Control Zone participated in the Annual ARR Allocation and the Annual FTR Auction for the 2011 to 2012 planning period.
- FTRs were paid at 84.9 percent of the target allocation level for the full 2010 to 2011 planning period and 86.9 percent for the first month of the 2011 to 2012 planning period. (Page 228)
- Total FTR buy bids in the Annual FTR Auction for the 2011 to 2012 planning period increased 88 percent from 1,708,556 MW during the prior planning period to 3,214,678 MW. The Annual FTR Auction for the 2011 to 2012 planning period cleared 341,726 MW, an increase of 48 percent from 231,663 MW during the prior planning period. (Page 217)
- The Annual FTR Auction generated \$1,029.6 million of net revenue for all FTRs during the 2011 to 2012 planning period, a decrease of \$20.2 million from \$1,049.8 million for the 2010 to 2011 planning period. (Page 223)
- In the 2011 to 2012 planning period, 102,476 MW of ARR requests were allocated, compared to 101,843 MW for the 2010 to 2011 planning period. (Page 232)
- Network Service Users and Firm Transmission Customers in the ATSI Control Zone chose to directly allocate 4,189 MW, or 60 percent, of ARRs to FTRs. (Page 232)
- In the 2011 to 2012 planning period, 44.4 percent of ARRs were selfscheduled as FTRs, a 10.2 percentage point decrease from the prior planning period. (Page 218)

Total Price of Wholesale Power

The total price of wholesale power is the total price per MWh of purchasing wholesale electricity from PJM markets. The total price is an average price and actual prices vary by location. The total price includes the price of energy, capacity, ancillary services, and transmission service, administrative fees,



regulatory support fees and uplift charges billed through PJM systems. Table 1-7 provides the average price and total revenues paid, by component for the January through June period for 2010 and 2011.

Table 1-7 shows that Energy, Capacity and Transmission Service Charges represent the three largest components of the total price per MWh of wholesale power, contributing 96.3 percent of the total price per MWh in the first six months of 2011. The cost of energy was 70.9 percent of the total price per MWh in 2011, the cost of capacity was 18.9 percent and the cost of transmission service was 6.5 percent in the first six months of 2011.

The total per MWh price of wholesale power for the first six months of 2011, \$68.39, was 7.6 percent higher than total per MWh price of wholesale power for the first six months of 2010, \$63.59. This increase in the total price per MWh is largely attributable to the 10.7 percent increase in the price of capacity and the 11.4 percent increase in the price of transmission.

Each of the components is defined in PJM's Open Access Transmission Tariff (OATT) and PJM Operating Agreement and each is collected through PJM's billing system.

Components of Total Price

- The Load Weighted Energy component is the real time load weighted average PJM locational marginal price (LMP).
- The Capacity component is the average price per MWh of Reliability Pricing Model (RPM) payments.
- The Transmission Service Charge component is the average price per MWh of network integration charges and firm and non firm point to point transmission service.³³
- The Operating Reserve (uplift) component is the average price per MWh of day ahead and real time operating reserve charges.³⁴
- The Reactive component is the average cost per MWh of reactive supply and voltage control from generation and other sources.³⁵
- 33 OATT §§ 13.7, 14.5, 27A & 34.

- The Regulation component is the average cost per MWh of regulation procured through the Regulation Market.³⁶
- The PJM Administrative Fees component is the average cost per MWh of PJM's monthly expenses for a number of administrative services, including Advanced Control Center (AC2) and OATT Schedule 9 funding of FERC, OPSI and the MMU.
- The Transmission Enhancement Cost Recovery component is the average cost per MWh of PJM billed (and not otherwise collected through utility rates) costs for transmission upgrades and projects, including annual recovery for the TrAIL and PATH projects.³⁷
- The Day-Ahead Scheduling Reserve component is the average cost per MWh of Day-Ahead scheduling reserves procured through the Day-Ahead Scheduling Reserve Market.³⁸
- The Transmission Owner (Schedule 1A) component is the average cost per MWh of transmission owner scheduling, system control and dispatch services charged to transmission customers.³⁹
- The Synchronized Reserve component is the average cost per MWh of synchronized reserve procured through the Synchronized Reserve Market.⁴⁰
- The Black Start component is the average cost per MWh of black start service.⁴¹
- The RTO Startup and Expansion component is the average cost per MWh of charges to recover AEP, ComEd and DAY's integration expenses.⁴²
- The NERC/RFC component is the average cost per MWh of NERC and RFC charges, plus any reconciliation charges.⁴³
- The Load Response component is the average cost per MWh of day ahead and real time load response program charges to LSEs.⁴⁴

- 37 OATT Schedule 12.
- 38 OA Schedules 1 §§ 3.2.3A.01 & OATT Schedule 6.39 OATT Schedule 1A.
- 40 OA Schedule 1 § 3.2.3A.01; PJM OATT Schedule 6..

- 42 OATT Attachments H-13, H-14 and H-15 and Schedule 13.
- 43 OATT Schedule 10-NERC and OATT Schedule 10-RFC.

³⁴ OA Schedules 1 §§ 3.2.3 & 3.3.3.

³⁵ OATT Schedule 2 and OA Schedule 1 § 3.2.3B.

³⁶ OA Schedules 1 §§ 3.2.2, 3.2.2A, 3.3.2, & 3.3.2A; OATT Schedule 3.

⁴¹ OATT Schedule 6A.

⁴⁴ OA Schedule 1 § 3.6.

 The Transmission Facility Charges component is the average cost per MWh of Ramapo Phase Angle Regulators charges allocated to PJM Mid-Atlantic transmission owners.⁴⁵

Table 1-7 Total price per MWh by category and total revenues by category: January throughMarch of 2010 and 2011 (See 2010 SOM, Table 1-7)

Category	Totals (\$ Millions) Jan-Jun 2010	Totals (\$ Millions) Jan-Jun 2011	Percent Change Totals	Jan-Jun 2010 \$/MWh	Jan-Jun 2011 \$/MWh	Percent Change \$/MWh	Jan-Jun 2010 Percent	Jan-Jun 2011 Percent	Percent Change in Proportions
Load Weighted Energy	\$15,518.26	\$16,592.33	6.9%	\$45.75	\$48.47	5.9%	71.9%	70.9%	(1.5%)
Capacity	\$3,966.86	\$4,433.24	11.8%	\$11.69	\$12.95	10.7%	18.4%	18.9%	3.0%
Transmission Service Charges	\$1,359.44	\$1,527.78	12.4%	\$4.01	\$4.46	11.4%	6.3%	6.5%	3.5%
Operating Reserves (Uplift)	\$237.20	\$274.89	15.9%	\$0.72	\$0.80	11.6%	1.1%	1.2%	6.8%
Reactive	\$124.67	\$139.09	11.6%	\$0.37	\$0.41	10.6%	0.6%	0.6%	2.8%
PJM Administrative Fees	\$125.33	\$128.97	2.9%	\$0.37	\$0.38	2.0%	0.6%	0.6%	(5.2%)
Regulation	\$116.30	\$114.17	(1.8%)	\$0.34	\$0.33	(2.7%)	0.5%	0.5%	(9.6%)
Transmission Enhancement Cost Recovery	\$48.88	\$103.87	112.5%	\$0.14	\$0.30	110.6%	0.2%	0.4%	95.8%
Synchronized Reserves	\$18.87	\$36.53	93.6%	\$0.06	\$0.11	91.8%	0.1%	0.2%	78.3%
Transmssion Owner (Schedule 1A)	\$29.01	\$31.44	8.4%	\$0.09	\$0.09	7.4%	0.1%	0.1%	(0.2%)
Day Ahead Scheduling Reserve (DASR)	\$6.99	\$10.81	54.7%	\$0.02	\$0.03	53.3%	0.0%	0.0%	42.5%
NERC/RFC	\$6.83	\$6.51	(4.8%)	\$0.02	\$0.02	(5.6%)	0.0%	0.0%	(12.3%)
Black Start	\$5.36	\$6.44	20.3%	\$0.02	\$0.02	19.2%	0.0%	0.0%	10.8%
RTO startup and Expansion	\$4.55	\$4.55	0.1%	\$0.01	\$0.01	(0.9%)	0.0%	0.0%	(7.8%)
Load Response	\$2.13	\$1.88	(11.9%)	\$0.01	\$0.01	(12.7%)	0.0%	0.0%	(18.8%)
Transmission Facility Charges	\$0.67	\$0.73	8.8%	\$0.00	\$0.00	7.9%	0.0%	0.0%	0.3%
Total	\$21,571.34	\$23,413.23	8.5%	\$63.59	\$68.39	7.6%	100.0%	100.0%	0.0%

45 OA Schedule 1 § 5.3b.