

## Generation and Transmission Planning

### Overview

#### Planned Generation and Retirements

- **Planned Generation.** As of March 31, 2014, 66,135 MW of capacity were in generation request queues for construction through 2024, compared to an average installed capacity of 198,894 MW as of March 31, 2014. Of the capacity in queues, 5,973 MW, or 9.0 percent, are uprates and the rest are new generators. Wind projects account for 17,218 MW of nameplate capacity or 26.0 percent of the capacity in the queues. Combined-cycle projects account for 39,985 MW of capacity or 60.5 percent of the capacity in the queues.
- **Generation Retirements.** As shown in Table 12-6, 25,902.2 MW are or are planned to be retired between 2011 and 2019, with all but 2,050.5 MW retired by the end of 2015. The AEP Zone accounts for 6,024 MW, or 23.26 percent, of all MW planned for retirement from 2014 through 2019.
- **Generation Mix.** A potentially significant change in the distribution of unit types within the PJM footprint is likely as a combined result of the location of generation resources in the queue and the location of units likely to retire. In both the Eastern MAAC (EMAAC) and the Southwestern MAAC (SWMAAC) locational deliverability areas (LDAs), the capacity mix is likely to shift to more natural gas-fired combined cycle (CC) and combustion turbine (CT) capacity.<sup>1</sup> Elsewhere in the PJM footprint, continued reliance on steam (mainly coal) seems likely, despite retirements of coal units.

#### Generation and Transmission Interconnection Planning Process

- Any entity that requests interconnection of a new generating facility, including increases to the capacity of an existing generating unit or that requests interconnection of a merchant transmission facility must follow

the process defined in the PJM tariff to obtain interconnection service.<sup>2</sup> The process is complex and time consuming as a result of the nature of the required analyses. The cost, time and uncertainty associated with interconnecting to the grid may create barriers to entry for potential entrants.

- The queue contains a substantial number of projects that are not likely to be built. These projects may create barriers to entry for projects that would otherwise be completed by taking up queue positions, increasing interconnection costs and creating uncertainty.
- Many feasibility, impact and facilities studies are delayed for reasons including disputes with developers, circuit and network issues, retooling as a result of projects being withdrawn and an accumulated backlog in completing studies.

#### Backbone Facilities

- PJM baseline transmission projects are implemented to resolve reliability criteria violations. PJM backbone transmission projects are a subset of significant baseline projects intended to resolve a wide range of reliability criteria violations and congestion issues and which have substantial impacts on energy and capacity markets. The current backbone projects are Mount Storm-Doubs, Jacks Mountain, and Susquehanna-Roseland.

#### Recommendations

The MMU recommends additional improvements to the planning process.

- There is no mechanism to permit a direct comparison, or competition, between transmission and generation alternatives. There is no mechanism to evaluate whether the generation or transmission alternative is less costly or who bears the risks associated with each alternative. The MMU recommends the creation of such a mechanism.
- The MMU recommends that rules be implemented to permit competition to provide financing of transmission projects. This competition could

<sup>1</sup> EMAAC consists of the AECO, DPL, JCPL, PECO and PSEG control zones. SWMAAC consists of the BGE and Pepco control zones. See the 2013 State of the Market Report for PJM, Volume II, Appendix A, "PJM Geography" for a map of PJM LDAs.

<sup>2</sup> OATT Parts IV Et VI.

reduce the cost of capital for transmission projects and significantly reduce total costs to customers.

- The MMU recommends that the question of whether Capacity Injection Rights (CIRs) should persist after the retirement of a unit be addressed. Even if the treatment of CIRs remains unchanged, the rules need to ensure that incumbents cannot exploit control of CIRs to block or postpone entry of competitors.<sup>3</sup>
- The MMU recommends outsourcing interconnection studies to an independent party to avoid potential conflicts of interest. Currently, these studies are performed by incumbent transmission owners under PJM's direction. This could result in a conflict of interest when transmission owners have generation interests.
- The MMU recommends improvements in queue management including that PJM establish a review process to ensure that projects are removed from the queue if they are not viable, as well as a process to allow commercially viable projects to advance in the queue ahead of projects which have failed to make progress, subject to rules to prevent gaming.
- The MMU recommends an analysis of the study phase of PJM's transmission planning to reduce the need for postponements of study results, to decrease study completion times, and to improve the likelihood that a project at a given phase in the study process will successfully go into service.

## Conclusion

The goal of PJM market design should be to enhance competition and to ensure that competition is the driver for all the key elements of PJM markets. But transmission investments have not been fully incorporated into competitive markets. The construction of new transmission facilities has significant impacts on energy and capacity markets. But when generating units retire, there is no market mechanism in place that would require direct competition between transmission and generation to meet loads in that area. In addition, despite Order No. 1000, there is not yet a robust mechanism to permit competition

<sup>3</sup> See "Comments of the Independent Market Monitor for PJM," <[http://www.monitoringanalytics.com/reports/Reports/2012/IMM\\_Comments\\_ER12-1177-000\\_20120312.pdf](http://www.monitoringanalytics.com/reports/Reports/2012/IMM_Comments_ER12-1177-000_20120312.pdf)> (Accessed December 4, 2013).

to build transmission projects or to obtain least cost financing. The addition of a planned transmission project changes the parameters of the capacity auction for the area, changes the amount of capacity needed in the area, changes the capacity market supply and demand fundamentals in the area and effectively forestalls the ability of generation to compete. There is no mechanism to permit a direct comparison, let alone competition, between transmission and generation alternatives. There is no mechanism to evaluate whether the generation or transmission alternative is less costly or who bears the risks associated with each alternative. Creating such a mechanism should be an explicit goal of PJM market design.

The PJM queue evaluation process should be improved to ensure that barriers to competition are not created. Issues that need to be addressed include the ownership rights to CIRs, whether transmission owners should perform interconnection studies, and improvements in queue management.

## Planned Generation and Retirements

### Planned Generation Additions

Net revenues provide incentives to build new generation to serve PJM markets. While these incentives operate with a significant lag time and are based on expectations of future net revenue, the amount of planned new generation in PJM reflects investors' perception of the incentives provided by the combination of revenues from the PJM Energy, Capacity and Ancillary Service Markets. On March 31, 2014, 66,135 MW of capacity were in generation request queues for construction through 2024, compared to an average installed capacity of 198,894 MW as of March 31, 2014. Although it is clear that not all generation in the queues will be built, PJM has added capacity annually since 2000 (Table 12-1). So far, 271 MW of nameplate capacity were added in PJM in the first three months of 2014.

**Table 12-1 Year-to-year capacity additions from PJM generation queue: Calendar years 2000 through 2014**

	MW
2000	505
2001	872
2002	3,841
2003	3,524
2004	1,935
2005	819
2006	471
2007	1,265
2008	2,777
2009	2,516
2010	2,097
2011	5,008
2012	2,669
2013	1,127
2014 (Jan-Mar)	271

## PJM Generation Queues

Generation request queues are groups of proposed projects, including new units, reratings of existing units, capacity resources and energy only resources. Each queue is open for a fixed amount of time. Studies commence on all entered projects for a given queue when that queue closes. The duration of the queue period has varied over time in an attempt to improve the efficiency of the queue process. Queues A and B were each open for a year. Queues C-T were open for six months. Starting in February 2008, for Queues U-Y1, the window was reverted back to three months. In May 2012, the queue window was set back to six months, starting with Queue Y2. Queue Z2 is currently open.

All projects that have been entered in a queue will have an assigned status. Projects listed as active are undergoing one of the studies (feasibility, system impact, facility) required to proceed. Other status options are under construction, suspended, and in-service. Withdrawn projects are removed from the queue and listed separately. A project cannot be suspended until it has reached the status of under construction. A project suspended for more

than three years is subject to termination of the Interconnection Service Agreement and corresponding cancellation costs.<sup>4</sup>

Table 12-2 shows MW in queues by expected completion date<sup>5</sup> and changes in the queues from December 31, 2013 to March 31, 2014 for ongoing projects, i.e. projects with the status active, under construction or suspended. Projects that are already in service are not included here. The total MW in queues for these projects decreased by 1,164 MW, or 1.7 percent, from 67,299 MW at the beginning of 2014. The change is a result of 3,509 MW in new projects entering the queue, 4,026 MW in existing projects being withdrawn, and 435 MW going into service. The remaining difference is the result of projects adjusting their expected MW.

**Table 12-2 Queue comparison by expected completion year (MW): March 31, 2014 vs. December 31, 2013<sup>6</sup>**

	As of 12/31/2013	As of 3/31/2014	Quarterly Change (MW)	Quarterly Change (percent)
≤ 2013	11,672	0	(11,672)	NA
2014	7,360	16,899	9,539	56.4%
2015	12,674	12,052	(622)	(5.2%)
2016	13,953	14,022	69	0.5%
2017	16,003	14,494	(1,509)	(10.4%)
2018	3,697	6,274	2,577	41.1%
2019	0	800	800	100.0%
2020	346	0	(346)	NA
2024	1,594	1,594	0	0.0%
Total	67,299	66,135	(1,164)	(1.8%)

Table 12-3 shows the yearly project status changes in more detail and how scheduled queue capacity has changed between January 1, 2014 and March 31, 2014. For example, 3,509 MW entered the queue in this quarter, 20 MW of which were withdrawn before the end of the quarter. Of the total 48,735 MW marked as active at the beginning of the year, 3,559 MW were withdrawn, 75 MW were suspended, and 799 MW started construction. The “In Service” column shows that 435 MW went into service in in the first quarter of 2014, in

<sup>4</sup> See “PJM Manual 14C: Generation and Transmission Interconnection Process,” Section 3.7, <<http://www.pjm.com/~media/documents/manuals/m14c.ashx>>.

<sup>5</sup> Expected completion dates are entered when the project enters the queue. They do not accurately reflect actual completion dates.

<sup>6</sup> Wind and solar capacity in Table 12-2 through Table 12-5 have not been adjusted to reflect derating.

addition to the 35,532 MW of capacity that already had the status “in service” at the beginning of the year.

**Table 12–3 Change in project status (MW): December 31, 2013 vs. March 31, 2014**

Status at 1/1/2013	Total at 1/1/2014	Status at 3/31/2014				
		Active	Suspended	Under Construction	In Service	Withdrawn
(Entered in 2014)		3,489	0	0	0	20
Active	48,735	44,114	75	799	189	3,559
Suspended	4,288	0	3,646	322	0	320
Under Construction	14,057	0	341	13,341	246	128
In Service	35,539	0	0	7	35,532	0
Withdrawn	259,254	0	0	0	0	259,254
<b>Total at 3/31/2014</b>		<b>47,603</b>	<b>4,063</b>	<b>14,469</b>	<b>35,967</b>	<b>263,280</b>

Table 12–4 shows the amount of capacity active, in-service, under construction, suspended, or withdrawn for each queue since the beginning of the regional transmission expansion plan (RTEP) process and the total amount of capacity that had been included in each queue. All items in queues A–L are either in service or have been withdrawn. As of March 31, 2014, there are 66,135 MW of capacity in queues that are not yet in service of which 6.1 percent is suspended and 21.9 percent is under construction. The remaining 72.0 percent, or 47,603 MW, have not yet begun construction.

**Table 12–4 Capacity in PJM queues (MW): At March 31, 2014<sup>7</sup>**

Queue	Active	In-Service	Under			Withdrawn	Total
			Construction	Suspended	Withdrawn		
A Expired 31-Jan-98	0	8,103	0	0	17,347	25,450	
B Expired 31-Jan-99	0	4,646	0	0	14,957	19,602	
C Expired 31-Jul-99	0	531	0	0	3,471	4,002	
D Expired 31-Jan-00	0	851	0	0	7,182	8,033	
E Expired 31-Jul-00	0	795	0	0	8,022	8,817	
F Expired 31-Jan-01	0	52	0	0	3,093	3,145	
G Expired 31-Jul-01	0	1,116	0	0	17,934	19,050	
H Expired 31-Jan-02	0	703	0	0	8,422	9,124	
I Expired 31-Jul-02	0	103	0	0	3,728	3,831	
J Expired 31-Jan-03	0	40	0	0	846	886	
K Expired 31-Jul-03	0	218	0	0	2,425	2,643	
L Expired 31-Jan-04	0	257	0	0	4,034	4,290	
M Expired 31-Jul-04	0	505	150	0	3,706	4,360	
N Expired 31-Jan-05	0	2,399	38	0	8,090	10,527	
O Expired 31-Jul-05	10	1,688	225	217	5,451	7,592	
P Expired 31-Jan-06	43	3,255	63	210	5,068	8,638	
Q Expired 31-Jul-06	105	2,498	2,244	0	9,687	14,534	
R Expired 31-Jan-07	1,226	1,386	728	440	18,974	22,755	
S Expired 31-Jul-07	675	3,281	559	420	12,207	17,142	
T Expired 31-Jan-08	3,295	1,325	655	678	21,604	27,556	
U Expired 31-Jan-09	1,915	865	692	260	29,625	33,357	
V Expired 31-Jan-10	2,378	386	2,718	150	11,370	17,001	
W Expired 31-Jan-11	4,599	507	1,766	1,127	16,220	24,220	
X Expired 31-Jan-12	10,824	302	4,268	35	14,937	30,366	
Y Expired 30-Apr-13	11,467	136	363	526	13,545	26,038	
Z through 31-Mar-14	11,066	20	0	0	1,337	12,423	
<b>Total</b>	<b>47,603</b>	<b>35,967</b>	<b>14,469</b>	<b>4,063</b>	<b>263,280</b>	<b>365,382</b>	

## Distribution of Units in the Queues

Table 12–5 shows the projects under construction, suspended, or active as of March 31, 2014, by unit type, control zone and LDA.<sup>8</sup> It also shows the planned retirements for each zone. The geographic distribution of generation in the queues shows that new capacity is being added disproportionately in the west and includes a substantial amount of wind capacity.<sup>9</sup> As of March 31, 2014,

<sup>7</sup> Projects listed as partially in-service are counted as in-service for the purposes of this analysis.

<sup>8</sup> Unit types designated as reciprocating engines are classified here as diesel.

<sup>9</sup> Since wind resources cannot be dispatched on demand, PJM rules previously required that the unforced capacity of wind resources be derated to 20 percent of installed capacity until actual generation data are available. Beginning with Queue U, PJM derates wind resources to 13 percent of installed capacity until there is operational data to support a different conclusion. PJM derates solar resources to 38 percent of installed capacity. Based on the derating of 17,218 MW of wind resources and 1,781 MW of solar resources, the 66,135 MW currently active in the queue would be reduced to 50,051 MW.

66,135 MW of capacity were in generation request queues for construction through 2024, compared to 67,299 MW at January 1, 2014.

**Table 12-5 Queue capacity by control zone and LDA (MW) at March 31, 2014<sup>10</sup>**

LDA	Zone	CC	CT	Diesel	Hydro	Nuclear	Solar	Steam	Storage	Wind	Total Queue Capacity	Planned Retirements
EMAAC	AECO	1,684	71	8	0	0	170	0	0	723	2,655	500
	DPL	1,223	23	0	0	0	305	20	20	279	1,870	288
	JCPL	1,445	0	0	20	0	751	0	0	0	2,216	1,095
	PECO	861	12	6	0	330	0	0	2	0	1,210	1,105
	PSEG	2,602	308	8	0	0	169	0	1	0	3,088	2,737
EMAAC Total		7,815	413	21	20	330	1,395	20	23	1,002	11,039	5,725
SWMAAC	BGE	678	256	29	0	0	22	132	0	0	1,117	189
	Pepco	3,078	0	0	0	0	0	0	0	0	3,078	2,474
	SWMAAC Total	3,756	256	29	0	0	22	132	0	0	4,195	2,663
WMAAC	Met-Ed	800	6	0	0	50	3	0	0	0	859	652
	Penelec	919	121	39	40	0	32	0	10	711	1,871	634
	PPL	5,052	0	5	0	0	29	0	40	644	5,770	371
WMAAC Total		6,771	127	44	40	50	64	0	50	1,354	8,500	1,657
Non-MAAC	AE	452	10	0	0	0	0	0	0	0	462	0
	AEP	6,419	40	20	35	102	116	302	34	7,941	15,009	6,024
	APS	2,464	1,418	63	62	0	40	49	0	435	4,532	3,028
	ATSI	2,634	1,015	2	0	0	14	135	0	867	4,667	2,266
	ComEd	1,150	180	19	23	0	10	0	61	4,037	5,479	1,373
	DAY	0	0	2	112	0	23	33	12	300	482	541
	DEOK	540	0	0	0	0	0	50	16	0	606	884
	DLCO	245	0	0	0	0	0	0	0	0	245	614
	Dominion	7,604	62	11	0	1,594	97	103	32	1,132	10,634	933
	EKPC	0	0	0	0	0	0	0	0	150	150	195
	Essential Power	135	0	0	0	0	0	0	0	0	135	0
	Non-MAAC Total		21,643	2,725	117	232	1,696	300	671	155	14,862	42,401
Total		39,985	3,521	212	292	2,076	1,781	823	227	17,218	66,135	25,902

A potentially significant change in the distribution of unit types within the PJM footprint is likely a combined result of the location of generation resources in the queue (Table 12-5) and the location of units likely to retire. In both the EMAAC and SWMAAC LDAs, the capacity mix is likely to shift to more natural gas-fired combined cycle (CC) and combustion turbine (CT) capacity. The western part of the PJM footprint is also likely to see a shift to more natural gas-fired capacity due to changes in environmental regulations

<sup>10</sup> This data includes only projects with a status of active, under-construction, or suspended.

and natural gas costs, but likely will maintain a larger amount of coal steam capacity than eastern zones. The replacement of older steam units by units burning natural gas could significantly affect future congestion, the role of firm and interruptible gas supply, and natural gas supply infrastructure.

## Planned Retirements

As shown in Table 12-6, 25,902.2 MW is planned to be retired between 2011 and 2019, with all but 2,050.5 MW retired by the end of 2015. The AEP Zone accounts for 6,024 MW, or 23.26 percent, of all MW planned for deactivation from 2014 through 2019. A map of retirements between 2011 and 2019 is shown in Figure 12-1 and a detailed list of pending deactivations is shown in Table 12-7, totaling 14,740.5 MW.

Table 12-6 Summary of PJM unit retirements (MW): 2011 through 2019

	MW
Retirements 2011	1,129.2
Retirements 2012	6,961.9
Retirements 2013	2,862.6
Retirements 2014	208.0
Planned Retirements 2014	1,870.0
Planned Retirements 2015	10,820.0
Planned Retirements Post-2015	2,050.5
<b>Total</b>	<b>25,902.2</b>

Figure 12-1 Map of PJM unit retirements: 2011 through 2019

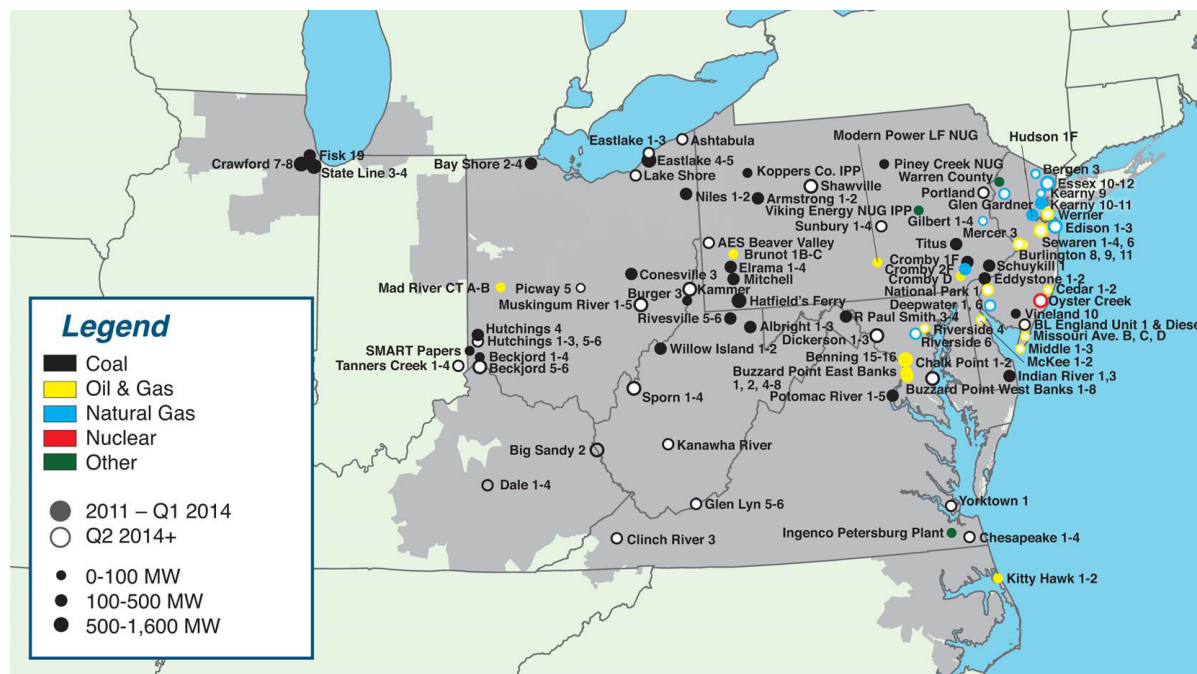


Table 12-7 Planned deactivations of PJM units, as of March 31, 2014

Unit	Zone	MW	Fuel	Unit Type	Projected Deactivation Date
BL England 1	AECO	113.0	Coal	Steam	01-May-14
Deepwater 1, 6	AECO	158.0	Natural gas	Steam	31-May-14
Burlington 9	PSEG	184.0	Kerosene	Combustion Turbine	01-Jun-14
Portland 1-2	Met-Ed	401.0	Coal	Steam	01-Jun-14
Riverside 6	BGE	115.0	Natural gas	Combustion Turbine	01-Jun-14
Chesapeake 1-4	Dominion	576.0	Coal	Steam	31-Dec-14
Yorktown 1-2	Dominion	323.0	Coal	Steam	31-Dec-14
Walter C Beckjord 5-6	DEOK	652.0	Coal	Steam	01-Apr-15
Shawville 1-4	PENELEC	603.0	Coal	Steam	16-Apr-15
Dale 1-4	EKPC	195.0	Coal	Steam	16-Apr-15
Gilbert 1-4	JCPL	98.0	Natural gas	Combustion Turbine	01-May-15
Glen Gardner 1-8	JCPL	160.0	Natural gas	Combustion Turbine	01-May-15
Kearny 9	PSEG	21.0	Natural gas	Combustion Turbine	01-May-15
Werner 1-4	JCPL	212.0	Light oil	Combustion Turbine	01-May-15
Cedar 1-2	AECO	65.6	Kerosene	Combustion Turbine	31-May-15
Essex 12	PSEG	184.0	Natural gas	Combustion Turbine	31-May-15
Middle 1-3	AECO	74.7	Kerosene	Combustion Turbine	31-May-15
Missouri Ave B, C, D	AECO	57.9	Kerosene	Combustion Turbine	31-May-15
Ashtabula	ATSI	210.0	Coal	Steam	01-Jun-15
Bergen 3	PSEG	21.0	Natural gas	Combustion Turbine	01-Jun-15
Burlington 8, 11	PSEG	205.0	Kerosene	Combustion Turbine	01-Jun-15
Clinch River 3	AEP	230.0	Coal	Steam	01-Jun-15
Eastlake 1-3	ATSI	327.0	Coal	Steam	01-Jun-15
Edison 1-3	PSEG	504.0	Natural gas	Combustion Turbine	01-Jun-15
Essex 10-11	PSEG	352.0	Natural gas	Combustion Turbine	01-Jun-15
Glen Lyn 5-6	AEP	325.0	Coal	Steam	01-Jun-15
Hutchings 1-3, 5-6	DAY	271.8	Coal	Steam	01-Jun-15
Kammer 1-3	AEP	600.0	Coal	Steam	01-Jun-15
Kanawha River 1-2	AEP	400.0	Coal	Steam	01-Jun-15
Lake Shore 18	ATSI	190.0	Coal	Steam	01-Jun-15
Mercer 3	PSEG	115.0	Kerosene	Combustion Turbine	01-Jun-15
Muskingum River 1-5	AEP	1,355.0	Coal	Steam	01-Jun-15
National Park 1	PSEG	21.0	Kerosene	Combustion Turbine	01-Jun-15
Picway 5	AEP	95.0	Coal	Steam	01-Jun-15
Sewaren 1-4,6	PSEG	558.0	Kerosene	Combustion Turbine	01-Jun-15
Sporn 1-4	AEP	580.0	Coal	Steam	01-Jun-15
Sunbury 1-4	PPL	347.0	Coal	Steam	01-Jun-15
Tanners Creek 1-4	AEP	982.0	Coal	Steam	01-Jun-15
Big Sandy 2	AEP	800.0	Coal	Steam	01-Jun-15
BL England Diesels	AECO	8.0	Diesel	Diesel	01-Oct-15
Riverside 4	BGE	74.0	Natural gas	Steam	01-Jun-16
Chalk Point 1-2	Pepco	667.0	Coal	Steam	31-May-17
Dickerson 1-3	Pepco	537.0	Coal	Steam	31-May-17
McKee 1-2	DPL	34.0	Heavy Oil	Combustion Turbine	31-May-17
AES Beaver Valley	DLCO	124.0	Coal	Steam	01-Jun-17
Oyster Creek	JCPL	614.5	Nuclear	Steam	31-Dec-19
Total		14,740.5			

Table 12-8 shows the capacity, average size, and average age of units retiring in PJM, from 2011 through 2019. The majority, 77.4 percent, of all MW retiring during this period are coal steam units. These units have an average age of 56.9 years, and an average size of 170.0 MW. This indicates that on average, retirements have consisted of smaller sub-critical coal steam units and those without adequate environmental controls to remain viable beyond 2015.

Table 12-8 Retirements by fuel type, 2011 through 2019

	Number of Units	Avg. Size (MW)	Avg. Age at Retirement (Years)	Total MW	Percent
Coal	118	170.0	56.9	20,057.6	77.4%
Diesel	6	12.5	38.3	74.9	0.3%
Heavy Oil	4	68.5	57.5	274.0	1.1%
Kerosene	20	41.4	45.5	828.2	3.2%
LFG	1	10.8	7.0	10.8	0.0%
Light Oil	15	76.6	43.8	1,148.7	4.4%
Natural Gas	49	57.9	46.8	2,838.5	11.0%
Nuclear	1	614.5	50.0	614.5	2.4%
Waste Coal	1	31.0	20.0	31.0	0.1%
Wood Waste	2	12.0	23.5	24.0	0.1%
Total	217	119.4	51.4	25,902.2	100.0%

## Actual Generation Deactivations in 2014

Table 12-9 shows unit deactivations for the first three months of 2014.<sup>11</sup> A total of 208.0 MW was retired during this period.

<sup>11</sup> See PJM, "PJM Generator Deactivations," <<http://pjm.com/planning/generation-retirements/gr-summaries.aspx>> (Accessed April 05, 2014).

**Table 12-9 Unit deactivations between January 1, 2014 and March 31, 2014**

Company	Unit Name	ICAP	Primary Fuel	Zone Name	Age (Years)	Retirement Date
First Energy	Mad River CTs A	25.0	Diesel	ATSI	00	09-Jan-14
First Energy	Mad River CTs B	25.0	Diesel	ATSI	00	09-Jan-14
Duke Energy	Walter C Beckjord 4	150.0	Coal	DEOK	00	17-Jan-14
Modern Mallard Energy	Modern Power Landfill NUG	8.0	Diesel	Met-Ed	00	03-Feb-14
Total		208.0				

Figure 12-2 and Table 12-11 show the age of PJM generators by unit type. Units older than 30 years comprise 110,612 MW, or 55.6 percent, of the total capacity of 198,894 MW. Units older than 45 years comprise 35,359 MW, or 17.7 percent of the total capacity.

## Generation Mix

Currently, PJM has an installed capacity of 198,894 MW (Table 12-10) including non-derated solar and wind resources, as well as energy-only units.

**Table 12-10 Existing PJM capacity: At March 31, 2014<sup>12</sup> (By zone and unit type (MW))**

Zone	CC	CT	Diesel	Fuel Cell	Hydroelectric	Nuclear	Solar	Steam	Storage	Wind	Total
AECO	164	706	23	0	0	0	40	1,087	0	8	2,026
AEP	4,900	3,682	63	0	1,072	2,071	0	24,265	0	1,753	37,806
APS	1,129	1,215	48	0	86	0	36	5,409	27	999	8,949
ATSI	685	1,617	73	0	0	2,134	0	6,540	0	0	11,049
BGE	148	687	18	0	0	1,716	0	2,996	0	0	5,565
ComEd	2,270	7,244	100	0	0	10,474	0	5,417	5	2,454	27,964
DAY	0	1,369	48	0	0	0	1	3,180	40	0	4,637
DEOK	0	842	0	0	0	0	0	3,932	0	0	4,774
DLCO	244	15	0	0	6	1,777	0	784	0	0	2,826
Dominion	4,030	3,875	154	0	3,589	3,581	3	8,403	0	0	23,634
DPL	1,189	1,820	96	30	0	0	4	1,620	0	0	4,760
EKPC	0	774	0	0	70	0	0	1,882	0	0	2,726
EXT	664	111	0	0	0	13	0	5,484	0	0	6,271
JCPL	1,693	1,233	16	0	400	615	45	10	0	0	4,011
Met-Ed	2,051	407	41	0	19	805	0	601	0	0	3,924
PECO	3,209	836	3	0	1,642	4,547	3	979	1	0	11,220
PENELEC	0	408	46	0	513	0	0	6,794	0	931	8,690
Pepco	230	1,092	10	0	0	0	0	3,649	0	0	4,981
PPL	1,808	616	61	0	707	2,520	15	5,517	20	220	11,483
PSEG	3,091	2,838	12	0	5	3,493	107	2,050	2	0	11,598
Total	27,504	31,386	811	30	8,109	33,745	253	90,597	95	6,364	198,894

<sup>12</sup> The capacity described in this section refers to all installed capacity in PJM, regardless of whether the capacity entered the RPM auction.



**Table 12-11 PJM capacity (MW) by age (years): at March 31, 2014**

Age (years)	CC	CT	Diesel	Fuel Cell	Hydroelectric	Nuclear	Solar	Steam	Storage	Wind	Total
Less than 15	21,678	20,233	507	30	184	0	253	4,910	95	6,364	54,254
16 to 30	5,294	3,894	99	0	3,276	11,485	0	9,980	0	0	34,027
31 to 45	532	5,781	83	0	722	22,260	0	45,875	0	0	75,253
46 to 60	0	1,478	122	0	2,577	0	0	25,855	0	0	30,033
61 to 75	0	0	0	0	389	0	0	3,828	0	0	4,218
76 and over	0	0	0	0	961	0	0	149	0	0	1,110
Total	27,504	31,386	811	30	8,109	33,745	253	90,597	95	6,364	198,894

**Figure 12-2 PJM capacity (MW) by age (years): at March 31, 2014**

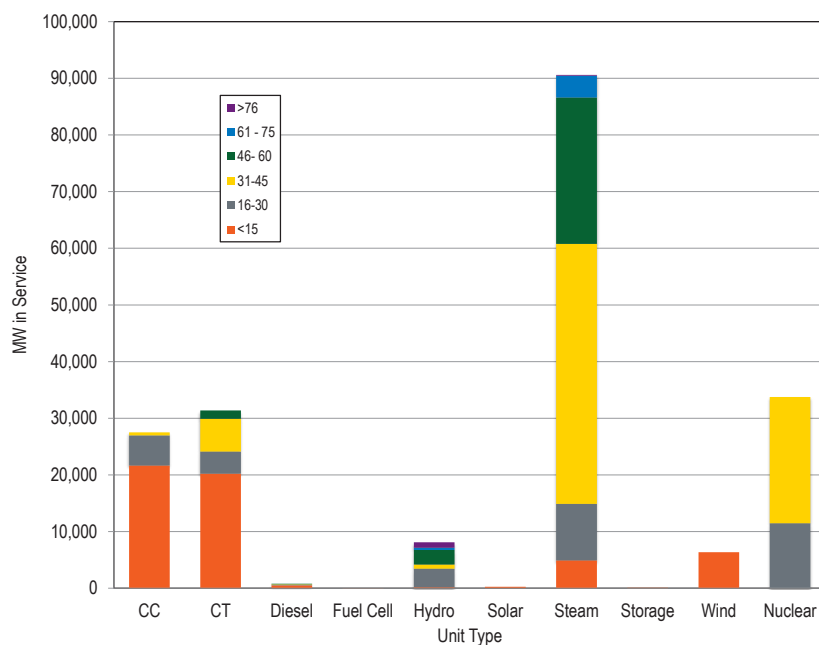


Table 12-12 shows the effect that the new generation in the queues would have on the existing generation mix, assuming that all non-hydroelectric generators in excess of 40 years of age as of March 31, 2014 retire by 2024. The expected role of gas-fired generation depends largely on projects in the queues and continued retirement of coal-fired generation. 63.0 percent of

existing capacity in SWMAAC is currently steam; this would be reduced, by 2024, to 46.0 percent. CC and CT generators would comprise 41.8 percent of total capability in SWMAAC in 2024.

In Non-MAAC zones, 82.96 percent of all generation 40 years or older, as of March 31, 2014, is steam, primarily coal.<sup>13</sup> If these older coal units retire and if all queued wind MW are built as planned, by 2024, wind farms would account for 11.6 percent of total ICAP MW in Non-MAAC zones.

<sup>13</sup> Non-MAAC zones consist of the AEP, AP, ATSI, ComEd, DAY, DEOK, DLCO, and Dominion control zones.

Table 12-12 Comparison of generators 40 years and older with slated capacity additions (MW) through 2024, as of March 31, 2014<sup>14</sup>

Area	Unit Type	Capacity of Generators 40 Years or Older	Percent of Area Total	Capacity of Generators of All Ages	Percent of Area Total	Additional Capacity through 2024	Estimated Capacity 2024	Percent of Area Total
EMAAC	Combined Cycle	198	1.8%	9,346	27.8%	7,815	17,161	38.4%
	Combustion Turbine	3,764	34.0%	7,433	22.1%	413	7,847	17.6%
	Diesel	59	0.5%	150	0.4%	21	171	0.4%
	Fuel Cell	0	0.0%	30	0.1%	0	30	0.1%
	Hydroelectric	2,042	18.4%	2,047	6.1%	20	2,067	4.6%
	Nuclear	1,740	15.7%	8,654	25.7%	330	8,984	20.1%
	Solar	0	0.0%	198	0.6%	1,395	1,594	3.6%
	Steam	3,266	29.5%	5,746	17.1%	20	5,766	12.9%
	Storage	0	0.0%	3	0.0%	23	26	0.1%
	Wind	0	0.0%	8	0.0%	1,002	1,010	2.3%
	EMAAC Total	11,069	100.0%	33,615	100.0%	11,039	44,655	100.0%
SWMAAC	Combined Cycle	0	0.0%	378	3.6%	3,756	4,133	28.0%
	Combustion Turbine	964	19.0%	1,779	16.9%	256	2,035	13.8%
	Diesel	0	0.0%	28	0.3%	29	57	0.4%
	Hydroelectric	0	0.0%	0	0.0%	0	0	0.0%
	Nuclear	0	0.0%	0	0.0%	22	22	0.1%
	Solar	0	0.0%	1,716	16.3%	0	1,716	11.6%
	Steam	4,099	81.0%	6,645	63.0%	132	6,777	46.0%
	SWMAAC Total	5,063	100.0%	10,546	100.0%	4,195	14,741	100.0%
WMAAC	Combined Cycle	0	0.0%	3,859	16.0%	6,771	10,630	32.6%
	Combustion Turbine	714	6.7%	1,430	5.9%	127	1,557	4.8%
	Diesel	46	0.4%	148	0.6%	44	192	0.6%
	Hydroelectric	887	8.4%	1,238	5.1%	40	1,278	3.9%
	Nuclear	0	0.0%	3,325	13.8%	50	3,375	10.4%
	Solar	0	0.0%	15	0.1%	64	79	0.2%
	Steam	8,974	84.5%	12,911	53.6%	0	12,911	39.6%
	Storage	0	0.0%	20	0.1%	50	70	0.2%
	Wind	0	0.0%	1,151	4.8%	1,349	2,499	7.7%
		WMAAC Total	10,620	100.0%	24,097	100.0%	8,494	32,591
Non-MAAC	Combined Cycle	0	0.0%	13,922	10.7%	21,643	35,565	20.6%
	Combustion Turbine	1,251	2.7%	20,744	15.9%	2,725	23,468	13.6%
	Diesel	72	0.2%	485	0.4%	117	602	0.3%
	Hydroelectric	1,433	3.1%	4,824	3.7%	232	5,055	2.9%
	Nuclear	5,296	11.5%	20,049	15.3%	1,696	21,745	12.6%
	Solar	0	0.0%	40	0.0%	300	340	0.2%
	Steam	38,119	82.6%	65,295	50.0%	671	65,966	38.1%
	Storage	0	0.0%	72	0.1%	155	227	0.1%
	Wind	0	0.0%	5,206	4.0%	14,867	20,073	11.6%
		Non-MAAC Total	46,170	100.0%	130,636	100.0%	42,406	173,042
All Areas	Total	72,922		198,894		66,135	265,029	

<sup>14</sup> Percentages shown in Table 12-12 are based on unrounded, underlying data and may differ from calculations based on the rounded values in the tables.

## Generation and Transmission Interconnection Planning Process

PJM continues to look for ways to improve the planning process, with the most recent set of changes effective in May 2012.<sup>15</sup> These changes include reducing the length of the queues, creating an alternate queue for some small projects, and adjustments to the rules regarding suspension rights and Capacity Interconnection Rights (CIR).

### Interconnection Study Phase

In the study phase of the interconnection planning process, a series of studies are performed to determine the feasibility, impact, and cost of projects in the queue.

Table 12-13 shows an overview of PJM's study process. In addition to these steps, system impact and facilities studies are often redone, or retooled, when a project is withdrawn because it may affect the investments of the projects remaining in the queue.

**Table 12-13 PJM generation planning process<sup>16</sup>**

Process Step	Start on	Financial Obligation	Days for PJM to Complete	Days for Applicant to Decide Whether to Continue
Feasibility Study	Close of current queue	Cost of study (partially refundable deposit)	90	30
System Impact Study	Upon acceptance of the System Impact Study Agreement	Cost of study (partially refundable deposit)	120	30
Facilities Study	Upon acceptance of the Facilities Study Agreement	Cost of study (refundable deposit)	Varies	60
Schedule of Work	Upon acceptance of Interconnection Service Agreement (ISA)	Letter of credit for upgrade costs	Varies	37
Construction (only for new generation)	Upon acceptance of Interconnection Construction Service Agreement (ICSA)	None	Varies	NA

<sup>15</sup> See letter from PJM to Secretary Kimberly Bose, Docket No. ER12-1177, <<http://www.pjm.com/~media/documents/ferc/2012-filings/20120229-er12-1177-000.ashx>>. (Accessed December 4, 2013).

<sup>16</sup> Other agreements may also be required, e.g. Interconnection Construction Service Agreement (ICSA), Upgrade Construction Service Agreement (UCSA). See "PJM Manual 14C: Generation and Transmission Interconnection Process," p.29, <<http://www.pjm.com/~media/documents/manuals/m14c.ashx>>.

PJM's Manual 14A states that it can take up to 739 days in addition to the (unspecified) time it takes to complete the facilities study to obtain an interconnection construction service agreement (ICSA). It further states that a feasibility study should take no longer than 334 days from the day it entered the queue.<sup>17</sup> Manual 14B requires PJM to apply a commercial probability factor when performing each of these studies to improve the accuracy of violation estimates and consequently the study backlog.<sup>18</sup> The commercial probability factors are calculated based on the historical incidence of projects entering a given study phase and dropping out of the queue before going into service. PJM will employ updated values for the Y3 Impact Studies (due 3/31/2014) and Z1 Feasibility studies (due 2/14/2014). Both of these studies began in November of 2013. Table 12-14 shows these values.<sup>19</sup>

**Table 12-14 PJM Commercial probabilities**

Status	Commercial Probability (of successful completion)
Feasibility Study Completed	19%
Impact Study Completed	53%
Facilities Study Completed	100%

<sup>17</sup> See PJM. Manual 14A. "Generation and Transmission Interconnection Process," Revision 15 (April 17, 2014), p.37, <<http://www.pjm.com/~media/documents/manuals/m14a.ashx>>.

<sup>18</sup> See PJM. Manual 14B. "PJM Region Transmission Planning Process," Revision 26 (March 28, 2014), p.82, <<http://www.pjm.com/~media/documents/manuals/m14b.ashx>>.

<sup>19</sup> See PJM Planning Committee meeting presentation "Commercial Probability," October 10, 2013, <<http://www.pjm.com/~media/committees-groups/committees/pc/20131010/20131010-item-09-commercial-probability.ashx>>.

Table 12-15 shows the milestone due when projects were actually withdrawn, for all withdrawn projects. Consistent with Table 12-14, 49.3 percent of projects withdrawn were done so before the Impact Study was completed. However, 26.8 percent of projects are withdrawn after the Facilities Study was completed, which suggests that PJM's commercial probabilities could be modified to better reflect experience.

**Table 12-15 Milestone due at time of withdrawal**

Milestone Due	Number of Projects Withdrawn	Percent
Feasibility	129	9.1%
Impact	573	40.2%
Facility	341	23.9%
Interconnection/Construction Service Agreement (ISA/CSA)	198	13.9%
Under Construction	184	12.9%
Total	1,425	100.0%

Table 12-16 through Table 12-19 show the time spent at various stages in the queue process, as well as the completion time for the studies performed. Table 12-16 shows that for completed projects, there is an average time of 2,934 days, or 8.0 years, between entering a queue and going into service. For withdrawn projects, there is an average time of 628 days between entering a queue and withdrawing. It takes an average of 3.2 years to begin construction, with the worst case taking 17.4 years.

**Table 12-16 Average project queue times (days) at March 31, 2014**

Status	Average (Days)	Standard Deviation	Minimum	Maximum
Active	1,160	707	39	3,630
In-Service	2,934	1,388	158	6,215
Suspended	1,940	801	882	3,846
Under Construction	1,634	751	445	6,380
Withdrawn	628	631	0	4,249

Table 12-17 presents information on the actual time in the stages of the queue for those projects not yet in service. For the 510 projects in the queue as of March 31, 2014, 45 had reached as far as the milestone of feasibility study completion and 176 were under construction.

**Table 12-17 PJM generation planning summary: at March 31, 2014**

Milestone Completed	Number of Projects	Percent of Total Projects	Average Days	Maximum Days
Not Started	93	18.2%	180	397
Feasibility Study	45	8.8%	421	617
Impact Study	135	26.5%	1,286	2,885
Facility Study	11	2.2%	1,404	2,268
ISA/CSA	50	9.8%	1,545	3,312
Under Construction	176	34.5%	1,344	3,536
Total	510	100.0%		

Of the 510 projects currently in the queue, the 411 projects that have been issued a feasibility study were analyzed with respect to time at each milestone of the study phase and beyond. Table 12-18 shows completion time statistics for the impact and facilities studies that have been completed for the projects currently in the queue. The days calculated are based on the date the study agreement was executed. On average, the time it took to complete the feasibility study, 186 days, was only 56 percent of PJM's estimate of 334 days. PJM Manual 14A states that a system impact study should take no longer than 120 days, which is about 50 percent of the average 238 days of actual completion time. The Manual does not provide any guidelines with respect to the time to complete a facilities study.

**Table 12-18 Days to complete transmission studies**

Study	Number of Projects	Days to Complete		
		Minimum	Average	Maximum
Feasibility	411	8	186	1,468
Impact	191	22	238	914
Facility	78	84	542	1,752

Table 12-18 shows that there are 269 projects currently awaiting the impact study milestone or beyond and Table 12-19 shows that 123 of those projects, totaling 17,969 MW, are delayed by a significant amount at its current milestone. For example, there are nine projects in AEP, totaling 1,509 MW, which have been waiting for the issuance of an impact study for over 200 days, one for as many as 378 days. The days in this table are based on the issue date of the last study.

Table 12–19 Study milestone delays by transmission owner and milestone

Transmission Owner	Milestone Due	Days Exceeded	Total MW	Number of Projects	Days Since Last Milestone		
					Minimum	Average	Maximum
AECO	Impact Study	200	40.0	1	391	391	391
	Facility study	600	442.5	12	734	1,143	1,838
	Completion	1,000	652.0	2	1,076	1,160	1,243
AEP	Feasibility Study	150	996.0	10	152	257	397
	Impact Study	200	1,508.5	9	207	263	378
	Facility study	600	3,927.4	13	907	1,370	1,736
APS	Completion	1,000	349.9	2	1,022	1,053	1,084
	Feasibility Study	150	1,018.0	9	152	196	316
	Impact Study	200	1,098.6	3	214	298	396
ATSI	Facility study	600	1.6	1	1,341	1,341	1,341
	Completion	1,000	188.0	2	2,380	2,599	2,818
	Feasibility Study	150	1,135.0	7	152	273	307
BGE	Impact Study	200	35.0	1	399	399	399
	Facility study	600	484.0	4	697	912	1,035
	Completion	1,000	157.0	2	1,252	1,252	1,252
ComEd	Feasibility Study	150	60.0	5	152	153	155
	Impact Study	200	80.0	5	214	220	222
	Facility study	600	1,706.3	6	1,188	1,531	1,827
DAY	Completion	1,000	402.5	2	1,077	1,430	1,782
	Facility study	600	300.0	2	1,855	1,855	1,855
	Feasibility Study	150	552.0	3	153	163	183
DLCO	Impact Study	200	205.0	1	224	224	224
	Feasibility Study	150	2,136.3	3	153	193	252
	Facility study	600	40.0	2	641	909	1,176
DPL	Completion	1,000	3,248.5	6	1,023	1,343	2,128
	Feasibility Study	150	159.5	20	152	154	187
	Impact Study	200	156.0	3	208	211	216
EKPC	Facility study	600	134.9	9	603	931	1,205
	Impact Study	200	150.3	1	321	321	321
	Feasibility Study	150	2.0	1	230	230	230
Essential Power	Impact Study	200	135.0	1	221	221	221
	Feasibility Study	150	20.0	1	215	215	215
	Impact Study	200	20.0	1	398	398	398
JCPCL	Facility study	600	17.0	2	916	961	1,006
	Feasibility Study	150	6.0	1	152	152	152
	Facility study	600	38.0	2	1,097	1,432	1,766
Met-Ed	Feasibility Study	150	2.0	1	152	152	152
	Impact Study	200	825.5	2	214	272	329
	Facility study	600	334.0	5	822	932	1,250
PECO	Feasibility Study	150	728.7	10	152	179	243
	Impact Study	200	187.4	3	214	278	397
	Facility study	600	172.5	3	1,097	1,162	1,201
PENELEC	Completion	1,000	5.4	1	1,720	1,720	1,720
	Feasibility Study	150	64.5	1	215	215	215
	Completion	1,000	550.0	2	1,357	1,357	1,357
Pepco	Feasibility Study	150	401.0	2	152	153	153
	Impact Study	200	82.0	2	208	209	209
	Feasibility Study	150	1,125.9	8	151	161	187
PPL	Impact Study	200	294.0	10	209	214	216
	Impact Study	200	294.0	10	209	214	216

## Backbone Facilities

PJM baseline upgrade projects are implemented to resolve reliability criteria violations. PJM backbone projects are a subset of baseline upgrade projects that have been given the informal designation of backbone due to their relative significance. Backbone upgrades are on the extra high voltage (EHV) system and resolve a wide range of reliability criteria violations and market congestion issues. The current backbone projects are Mount Storm-Doubs, Jacks Mountain, and Susquehanna-Roseland.

The Mount Storm-Doubs transmission line, which serves West Virginia, Virginia, and Maryland, was originally built in 1966. The structures and equipment are approaching the end of their expected service life and require replacement to ensure reliability in its service areas. As of mid-February 2014, construction is ahead of schedule. All structure foundations are complete. Approximately 91 percent of the structures have been erected and more than 77 percent of the line is complete at this time. Rehab work is 69 percent complete and will be done by the end of the year.<sup>20</sup> Dominion has completed 75 miles of the line rebuild. Dominion will complete construction and energize its portion of the project by May 2014, one year ahead of schedule. Dominion is currently meeting with First Energy to develop energization and testing procedures. Potomac Edison is targeting an in-service date of 06/01/2014 for its portion.

The Jacks Mountain project is required to resolve voltage problems for load deliverability starting June 1, 2017. Jacks Mountain will be a new 500kV substation connected to the existing Conemaugh-Juniata and Keystone-Juniata 500kV circuits. The status as of March 31, 2014, is that

<sup>20</sup> See Dominion, "Mt. Storm-Doubs 500kV Rebuild Project," <<https://www.dom.com/about/electric-transmission/mtstorm/index.jsp>> (March 31, 2014).

the transmission line engineering is ninety percent complete, with a restart scheduled in 2015, and the substation engineering is forty percent complete, with a restart scheduled in August 2015-October 2016. Below grade construction of the sub-station is scheduled to be completed by September 2016, and above grade, relay/control construction, is planned for October 2016-June 2017. Transmission foundations are now planned for fall 2015.

The Susquehanna-Roseland project is required to resolve reliability criteria violations starting June 1, 2012. Susquehanna-Roseland will be a new 500 kV transmission line connecting the Susquehanna - Lackawanna - Hopatcong - Roseland buses. PPL is responsible for the first two legs. Their expectations as of March 31, 2014, are for the Susquehanna-Lackawanna portion to be in-service by December 2014, and the Lackawanna - Hopatcong portion by June, 2015. The remaining leg, Hopatcong - Roseland, is being executed by PSE&G and is anticipated to be in-service by June 2015. Engineering and design of the transmission and substations are over 95 percent complete for both parties. PSE&G's construction status is as follows. Foundation installation is 85 percent complete, tower demolition is 70 percent complete, tower erection is 67 percent complete, and conductor installation is 64 percent complete. PPL continues on schedule with existing Tower Demolition, foundation installation, and new structure erection.